CAZON EAB - H26





ENVIRONMENTAL ASSESSMENT **BOARD**

VOLUME:

224

DATE: Tuesday, August 14, 1990

BEFORE:

A. KOVEN

Chairman

E. MARTEL

Member

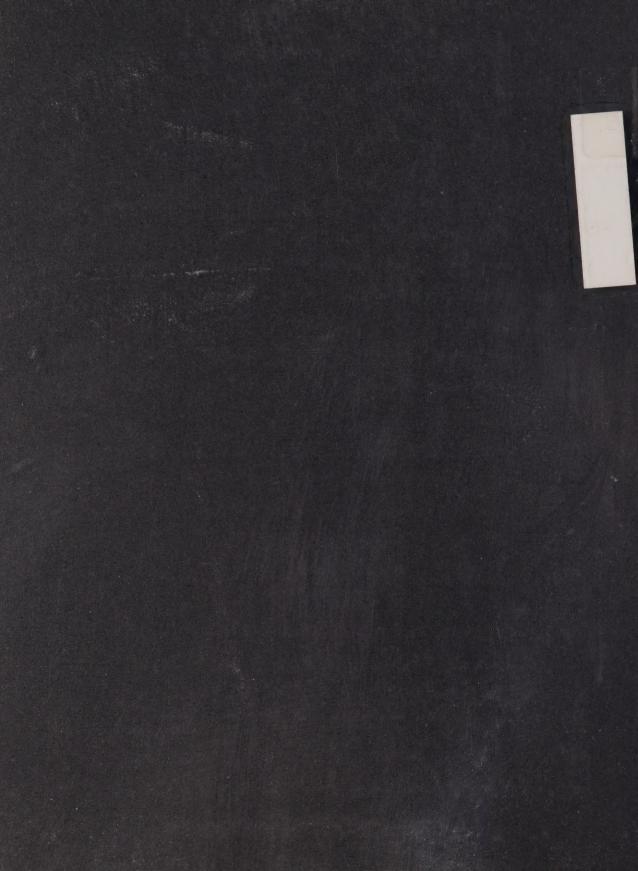


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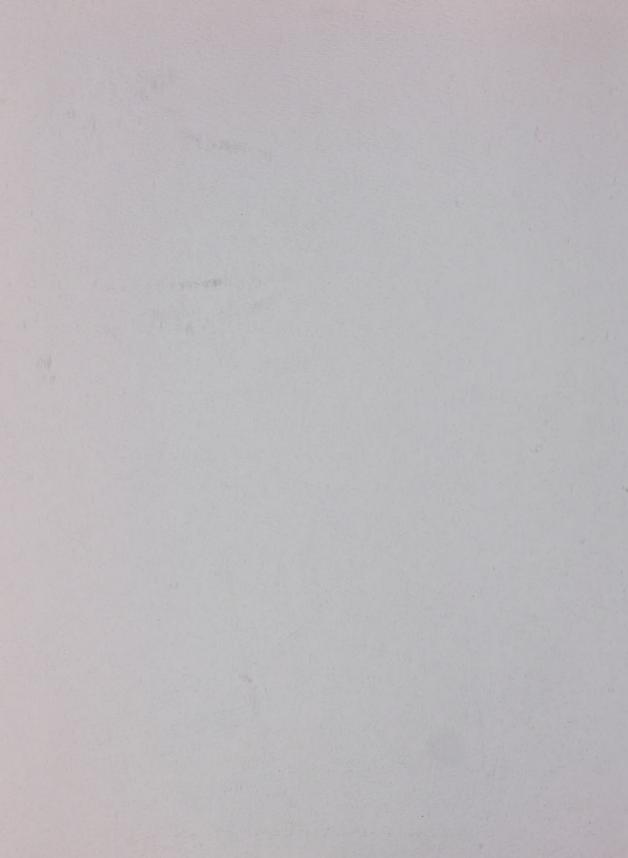


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HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the Environmental Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER OF a Notice by the Honourable Jim Bradley, Minister of the Environment, requiring the Environmental Assessment Board to hold a hearing with respect to a Class Environmental Assessment (No. NR-AA-30) of an undertaking by the Ministry of Natural Resources for the activity of timber management on Crown Lands in Ontario.

Hearing held at the offices of the Ontario Highway Transport Commission, Britannica Building, 151 Bloor Street West, 10th Floor, Toronto, Ontario, on Tuesday, August 14th, 1990, commencing at 9:00 a.m.

VOLUME 224

BEFORE:

MRS. ANNE KOVEN MR. ELIE MARTEL

Chairman Member

APPEARANCES

```
MR. V. FREIDIN, Q.C.)
 MS. C. BLASTORAH
                   ) MINISTRY OF NATURAL
 MS. K. MURPHY
                    ) RESOURCES
 MR. B. CAMPBELL
 MS. J. SEABORN
                    ) MINISTRY OF ENVIRONMENT
 MS. B. HARVIE
 MR. R. TUER, Q.C. ) ONTARIO FOREST INDUSTRIES
MR. R. COSMAN
                   ) ASSOCIATION and ONTARIO
MS. E. CRONK
                    ) LUMBER MANUFACTURERS'
MR. P.R. CASSIDY
                   ) ASSOCIATION
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 DR. T. QUINNEY
                   ) ANGLERS & HUNTERS
 MR. D. HUNTER
                    ) NISHNAWBE-ASKI NATION
MS. N. KLEER
              ) and WINDIGO TRIBAL COUNCIL
MR. J.F. CASTRILLI
 MS. M. SWENARCHUK
                    ) FORESTS FOR TOMORROW
 MR. R. LINDGREN
                   ) KIMBERLY-CLARK OF CANADA
 MR. P. SANFORD
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                  ) POWER & PAPER COMPANY
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 MR. D. MacDONALD
                      LABOUR
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                   ) ASSOCIATION
 MR. R. BARNES
                   ) NORTHERN ONTARIO TOURIST
 MR. R. EDWARDS
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MK.	P. ODORIZZI		WATCHDOG SOCIETY

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SINGLE INDUSTRY TOWNS

MR. M.O. EDWARDS FORT FRANCES CHAMBER OF

COMMERCE

MR. P.D. McCUTCHEON GEORGE NIXON

MR. C. BRUNETTA NORTHWESTERN ONTARIO

TOURISM ASSOCIATION



INDEX OF PROCEEDINGS

Witness:	Page No.
DALE MUNRO, WAYNE DOUGLAS YOUNG, LEN SUOMU,	
RICHARD FRY, MICHAEL DEAN INNES, Resumed	40602
Cross-Examination by Mr. Reid Cross-Examination by Mr. Hanna (Cont'd)	40602 40673
Procedural Matter	40797



INDEX OF EXHIBITS

Exhibit No.

Description

Page No.

1283

Copy of a two-page brochure for a 40806 seminar presented by the Northern Forest Development Group of the Ministry of Natural Resources, held March 13-15, 1990 at the

Senator Hotel in Timmins, Ontario.



1	Upon commencing at 9:00 a.m.
2	MADAM CHAIR: Good morning. Please be
3	seated.
4	Good morning, Mr. Reid.
5	MR. REID: Good morning, Madam Chair.
6	MADAM CHAIR: You can proceed with your
7	cross-examination. We don't have any other business
8	this morning.
9	How long did you plan on taking?
.0	MR. REID: I had planned on half a day,
.1	but I don't think it is going to take long. I have
.2	read the transcript of Ms. Kleer's cross-examination on
.3	behalf of NAN and she asked most of the questions I had
. 4	planned to anyway. Probably about an hour.
.5	MADAM CHAIR: All right. Thank you. For
.6	the all parties who don't know Mr. Reid, he represents
.7	the Ontario Metis and Aboriginal Association.
.8	MR. REID: That's right.
.9	DALE MUNRO, WAYNE DOUGLAS YOUNG,
20	LEN SUOMU, RICHARD FRY,
21	MICHAEL DEAN INNES, Resumed
22	CROSS-EXAMINATION BY MR. REID:
23	Q. My questions will be directed
24	generally at the witness panel and anyone could respond
25	to them. A couple of general questions first about the

Munro, Young, Suomu, Fry, Innes cr ex (Reid)

1 '	planning process proposed by the Industry.
2	MADAM CHAIR: Excuse me, Mr. Reid, you
3	might be more comfortable at the lecturn.
4	MR. REID: Sure.
5	MADAM CHAIR: And I think the microphone
6	is working.
7	MR. REID: As I was saying, a couple of
8	general questions first about the tri-level planning
9	process proposed the tri-level advisory committee
10	system proposed in the Industry's proposed planning
11	process.
12	Q. It's not clear to me, there is no
13	specific mention of it in the witness statement, but
14	maybe one of witnesses could tell me why, in the
15	Industry's opinion, native communities should have
16	representation as such at the three levels of advisory
17	committees as distinct from other communities?
18	MR. INNES: A. Madam Chair, Mr. Martel.
19	The list of suggested representatives that you see, Mr.
20	Reid, is not meant to be exhaustive. It's meant to be
21	exemplary in terms of who will be on those particular
22	committees.
23	What we had intended was to try and give
24	a flavour which would show that there has to be a broad
25	range of interests that is representative of the

- 1 population of the province and that was why we made a 2 reasonably broad list that way.
- 3 Q. I think my question had more to do 4 with why one particular ethnic group is identified as 5 being worthy of special consideration at the 6 hearings -- or, sorry, on the advisory committees at 7 the three levels; for example, there isn't a separate 8

representation for, say, the francophone minority?

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Right. I understand. That was brought about because we have, in the experience of Industry, interaction with individual native groups in terms of them seeking access to timber, to harvest and also being -- the Industry being a consumer of timber, we often deal with them in terms of places where they will sell timber which their enterprises produce in the course of operations, and we've had in our experience considerable discussions with government on this in terms of how do you go about these things.

So it seems to us there's a separate identified need, just as much as there is through trappers in respect to traplines that is worthy of being brought to the forefront.

So it's not because of races, is what 0. you are saying, this is a group of people who more than any other racial group or ethnic group has expressed an

- 1 interest in forestry?
- 2 A. That would be correct. This is not
- 3 because of race, no.
- Q. And it wouldn't be because then of
- 5 any particular rights that aboriginal peoples have in
- 6 the opinion of Industry? That wouldn't be a factor
- 7 either in identifying native groups as being or having
- 8 special representation on the advisory committees?
- 9 A. That is correct.
- 10 Q. Okay. Could you define for me what
- 11 you mean by the native community. I don't see that
- defined in the witness statement either.
- A. Could you point me to a page, Mr.
- Reid, please, to help me.
- 15 O. Sure. In the witness statement
- 16 you've referred to native groups and native peoples'
- organizations. I think I was thinking in answer to
- 18 some of your questions to Ms. Kleer.
- I believe it was Mr. Munro, in fact, who
- 20 spoke at some length about native communities that the
- 21 Industry consulted with, but I didn't see a definition
- of what was meant by the term native community. I
- 23 guess I'm referring more to the answers to the
- 24 questions by Ms. Kleer, the questions for NAN before
- 25 the break.

1	MR. COSMAN: Perhaps it would be helpful
2	if Mr. Reid would give the reference to Mr. Munro, the
3	question and answer, so he will be able to put it into
4	context.
5	MR. REID: Sure.
6	Q. Page 40075 of Volume 221. That page
7	begins five pages of discussion of the relationship
8 .	between the Industry and native communities.
9	I think sometimes Mr. Munro was speaking
10	specifically of one community and sometimes he was
11	using the more general terms; for example, at the top
12	of page 40080, the reference is to native communities
13	in a generic sense and that native communities would
14	have an information centre, I believe you said at that
15	time. I was just wondering what you mean by native
16	communities in that context.
17	MR. MUNRO: A. Madam Chair, I think what
18	myself and this panel means by native communities is
19	areas that are identified in northern Ontario that are
20	associated with reserves.
21	In my particular case it would be the
22	Grassy Narrows reserve, some of the other panel members
23	have actual reserves and communities associated with
24	those reserves adjacent or even in their forest
25	management unit and those would be what we would define

1	as native communities.
2	Q. Are there any other types of native
3	communities other than those based on reserves?
4	A. In my particular area I can't think
5	of any. Maybe the rest of the panel could.
6	Q. Sure. Maybe another member of the
7	panel could tell me if they are familiar with native
8	communities other than those based on reserves.
9	MR. YOUNG: A. In my experience in
10	preparation of a timber management plan for our
11	Armstrong area, we dealt with the White Sands Indian
12	Band which was based in Armstrong on a reserve. We
13	also dealt with communities at Mud River, Collins and
14	Ferland and I don't believe those were organized
15	reservations. The native community I think would
16	encompass those areas also.
17	Q. To your knowledge who represented the
18	native people in Ferland and Mud River?
19	A. I can't think of the individuals
20	offhand, but we dealt with people in those communities.
21	Q. Were they Bands in those cases?
22	A. No, I don't believe they were Bands.
23	I think they're more individuals.
24	Q. Has any member of the witness panel
25	ever dealt with a Metis community to their knowledge or

	cr ex (Reid)
1	a Metis organization in the same way that they would a
2	Band?
3	MR. MUNRO: A. Not in my experience, I
4	haven't.
5	MR. INNES: A. Not in mine either.
6	Q. Referring now to the witness
7	statement at page 9, the last paragraph which ends on
8	page 9 and continues on page 10.
9	I see that it is proposed in the
10	Industry's proposal that the members of the tri-level
11	advisory committees be selected by the Ministry of
12	Natural Resources. It's suggested that this would
13	ensure that the "most qualified" and "committed and
14	informed" members would make up these committees.
15	Perhaps a member of the panel could tell
16	me what would qualify MNR to decide which
17	representatives of native communities are most
18	qualified and most committed and informed?
19	MR. INNES: A. Madam Chair, Mr. Martel,
20	the way we envisage the process working is that the
21	Ministry of Natural Resources would make an offer,
22	would suggest to an organization, a group, a community
23	or whatever it may be, that a representative from their
24	group would be welcome to sit on one of these
25	communities, whichever one they were speaking of, and

we would leave it then in the opinion of the
representative group to pick the person they felt was
most appropriate to represent their interests on that
particular committee.

1.6

- So it would not, Mr. Reid, be a person chosen by MNR, but rather an invitation made by MNR to that group to put forward somebody who was qualified in their opinion.
- Q. I understood that from reading the transcripts of your cross-examination by Ms. Kleer, but I reread the witness statement and I don't see that in the witness statement. It says several times that the membership would be and should be, in fact, selected by MNR. Was there an omission from the witness statement, then?
 - A. The witness statement is unclear as to what it says. Our intent is that the invitation be made by MNR to a group, as I just stated, rather than the impression left here that MNR pick up an individual from an organization.
 - Q. But ultimately the decision would be made by the Ministry of Natural Resources. So they would, for example, be free to say that they don't like the individual proposed by a particular native group and they want the native group to propose somebody

	cr ex (Reid)
1	else, as I understand it.
2	As I read the witness statement, the
3	decision would be MNR's and they would simply be
4	looking for advice from the members who would make up
5	the advisory committees; is that correct?
6	A. Parts of that are correct. It's an
7	advisory committee with the Ministry of Natural
8	Resources seeking advice from this and if an invitation
9	was made in the manner I described, I would think it
.0	highly unlikely that the Ministry of Natural Resources
.1	would refuse a representative from an organization if
. 2	they asked that organization to send somebody.
.3	That, to my mind, would be a sure way of
. 4	killing interest in any such participation.
.5	Q. Okay. Page 10, referring now to the
.6	description of the proposed senior level policy
.7	committee and the membership the proposed
18	membership.
L9	I see a reference to native peoples'
20	organizations, this is one of the groups which would
21	make up the membership of the senior level policy
22	committee. Could you tell me which native peoples'
23	organizations the Industry imagines being members of

A. We are not able to to that, Madam

this committee?

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1	Chair; we have not specifically identified which native
2	peoples' organizations.
3	Our understanding of that is somewhat
4	limited and our understanding is based on organizations
5	vary across the province and that decision would be
6 .	made by the Ministry of Natural Resources at a local
7	level as appropriate. We not see it appropriate in
8	this case to name them by region or by area or by
9	committee to do that.
10	Q. All right. Maybe it would help me to
11	understand what's proposed then if you could define
12	what is meant by the word native or native person in
13	the witness statement.
14	I don't see specific reference, for
15	example, to the word Indian. I don't see that used. I
16	see the word native used. Is that meant to be used
17	interchangeably with Indian or does it have a different
18	meaning?
19	A. That's a difficult question to
20	answer. I will attempt it and ask for guidance from
21	the rest of the panel.
22	We were interested in having somebody or
23	some representation on this group from the types of
24	people that we dealt with in terms of Indian people,
25	but that's not in our mind limited to status Indians

1	versus non-status Indians; it's peoples whose
2	livelihood depend upon forest operations and the people
3	we have been dealing with in terms of arranging wood
4	supplies for and that type of situation.
5	So we made no distinction, Mr. Reid,
6	between status Indians and non-status Indians. We were
7	thinking of local communities in which what we call
8	native people who had a dependence upon the forest and
9	an interest in seeing how forest management was
.0	organized and carried out, and it was understood that
.1	we say our policy was developed for those activities.
12	Q. Do any of the other members of the
13	panel want to add to that?
.4	MR. MUNRO: A. I think Mr. Innis has
L5	covered it well. Native is a term that we have been
L6	given really, not one that we have defined ourselves.
L7	Q. So you've been given the term?
L8	A. Well, in terms of Ms. Kleer
19	cross-examining, she uses the word native, and I think
20	that's how it came about in terms of the parties
21	identifying themselves.
22	Q. Other than status Indians, then, what
23	people would the term native include?
24	A. I think Mr. Innes has explained that.
25	Q. So it would be status Indians and

1	non-status Indians. Would be that the definition of
2	the term as it's used in the witness statement?
3	MR. INNES: A. To the best of my
4	knowledge that is it.
5	I, Madam Chair, Mr. Martel, do not fully
6	understand the distinction between status, non-status,
7	Metis, whatever other terms are how they are legally
8	defined, Mr. Reid. I am unable to assist you and the
9	Board in this matter beyond what I've said here.
.0	Q. Okay. In answer to one of my
.1	questions a few minutes ago you said that you were
.2	thinking of local communities, I believe that's what
.3	you said, that the Industry deals with.
.4	I assume that you didn't mean that in
.5	reference to the term native peoples' organizations at
.6	the senior level policy committee, or did you? Did you
.7	mean that there would be representatives of
.8	communities, specific communities at the senior level
.9	policy committee?
20	A. No, we meant more formally organized
21	groupings that have special interest that represent a
22	broad view point across the province.
23	Q. Umbrella organizations, is that you
24	mean?
25	A. That type of organization, Mr. Reid,

l yes.

Q. Okay. Who do you see representing

off-reserve native communities on the senior level

policy committee?

A. We have not specifically identified any particular group who would do that.

Q. Okay. At the bottom of page 10 of the witness statement, I see a proposed term of office for members of the senior level policy committee, a little bit of detail in fact about how committee members would be appointed and what their term would be and what their relationship would be with MNR.

Maybe somebody could explain to me why
the term of office of members of the committee should
be defined i advance rather than by the members which
make up the committee? Why not, for example, let each
group decide whether their member is appointed for one
year as opposed instead to two years or three years?

A. I can assist with that, Madam Chair. The intent was to indicate that there should be some continuity on the committee in terms of length of service; and, secondly, that the committee not disband and be reformed as an entity, rather there be a core of people moving through this committee to provide continuity of understanding.

1	In our mind, we are not firm in whether
2	that's the right length of time or whether the rotation
3	of turn-over members is the correct proportion, but
4	rather that there be a reasonable length of time and
5	there be a rotation of membership and we would be quite
6	flexible in that manner.
7	Q. Wouldn't you think it would be better
8	for each member group of the committee to decide
9	whether the need to have a new representative on that
10	committee outweighs the need of the committee to have
11	continuity? Could that happen?
12	A. Certainly that's a possibility and we
13	have not put forward terms of reference or even who, in
14	fact, who put the terms of reference together and that
15	has been identified I believe by Ms. Kleer in terms of
16	a missing in this type of
17	MR. MARTEL: Could I ask a question,
18	though. If you start to break it down into one
19	organization, is only going to appoint someone for one
20	year and someone else two years and a third group for
21	three years, tell me how you get rotation and
22	continuity at the same time with everybody's time in
23	office being different? I'm going to have some
24	difficulty with that.
25	MR. INNES: I would have some difficulty,

cr ex (Reid)

1 too, Mr. Martel, which is why we put it in

too, Mr. Martel, which is why we put it in the fashion
that we did.

In terms of when you are dealing with

items of policy, I think there has to be a fair level

of understanding which takes some time to build up and,

as a result, something of the nature that we've put

down here we think would be appropriate, but we've not

said who in fact draws the terms of reference. Those

are up to the members.

MR. REID: Q. I am looking now at page 14 of the witness statement. This is a description of the intermediate level of the advisory committee in the Industry's proposal, the integrated resource users committee. The definition of membership resembles that of the senior level policy committee quite closely except, I suppose, that the Industry has a clear idea of how some interests would be represented differently at the provincial level from the regional level.

I am wondering how clear the distinction is with respect to native groups, and I see there is a different term used on page 10 in the description of senior level policy committee membership, the term native peoples' organizations is used, whereas the membership of the integrated resource users committee would include native groups.

1	Could you explain the difference between
2	the two terms?
3	MR. INNES: A. I'm not sure there really
4	is a difference between the two terms. It wasn't
5	intended that there be any difference between the two
6	terms.
7	The intent in the membership in setting
8	the membership of the IRUC was that of paralleling, to
9	the extent possible, the membership of the provincial
10	committee, and there is going to be a there is going
11	to be some difference and some difficulty probably in
12	doing that at a regional level versus a provincial
13	level and as a result you will see some difference in
14	the wording of the various groups, Mr. Reid, between
15	the two, but the intent is to parallel, if possible.
16	So there is no real meaty meaning
17	conveyed by changing individual names other than to
18	reflect that it may not be possible to directly
19	parallel the provincial group at a regional level.
20	Q. I'm not still not that clear on the
21	difference. I understand that you made a distinction
22	between umbrella groups which would be represented on
23	the senior level policy committee and the specific
24	communities which would make up those umbrella
25	organizations of native peoples.

Munro, Young, Suomu, Fry, Innes cr ex (Reid)

1 Are you suggesting that it would be 2 exactly the same umbrella groups which would make up 3 the integrated resource users committee, or would there be some individual communities represented at that 5 level or would there be other umbrella groups? I'm not clear on the difference. 6 7 We were looking for representatives 8 who would represent the interest of a region at a 9 regional level and, for example, if - take NAN for 10 example - had some way through their organization of 11 being able to represent the interests of the people

> part of the province in which there would be a region, I would see that as being an appropriate membership on

involved in the organization, say, the northeastern

that.

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But, if, for example, NAN did not do that and there were three major native communities of the type that NAN would normally represent, you might, if you were the regional director of the Ministry of Natural Resources, find it appropriate to ask each of those remote communities to provide somebody to make input at a regional level.

So it is that type of flexibility that had to be inherent in this which drove the wording to be somewhat different from what it was at the

1	provincial level committee.
2	Q. Are you or any other members of the
3	panel aware of any regional representatives of
4	off-reserve aboriginal communities?
5	A. I personally am not.
6	MR. MUNRO: A. No.
7	MR. YOUNG: A. No.
8	Q. One more question about the
9	integrated resource users committee. It wasn't clear
10	to me from the witness statement whether the members of
11	this committee would be paid in addition to having the
12	travel expenses covered by MNR.
13	MR. INNES: A. That was an oversight on
L 4	our part, Mr. Reid, and yes, the intent is that they
L5	receive remuneration as well as expenses.
16	Q. And they would be paid per diem for
L7	attendance at meetings or would there be an ongoing
L8	salary for participation in the committee?
19	A. There would be a per diem for
20	attending meetings.
21	Q. Would there be provision for support
22	staff for the members, for example, researchers or
23	technical assistants to assist in participation in the
24	integrate resource users committee?
25	A We see that there has to be a fair

cr ex (Reid)

1	degree support by the Ministry of Natural Resources for
2	this in terms of preparation and background information
3	and in terms of the work that may have to be carried
4	out by interdisciplinary teams, et cetera, and we see
5	this being shared on a committee-wide basis rather than
6	individual support being provided to individuals

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I understood that the MNR would act Q. at secretariat to the integrate resource users committee, but I take it, then, you are saying that the member groups would have would not have a budget as such for their participation in the integrated resource users committee beyond the per diem for their delegate to attend; that would be it, that and the travel expense would be it; is that correct?

> That's correct. Α.

Q. Now, on the next page, page 15, with respect to the local citizens' committee. Again, I am not clear as to the make-up that's envisioned for the committee.

The witness statement says that the membership should parallel the integrated resource users committee. Perhaps you could explain to me what that means with reference to native peoples and native organizations?

We are looking for a broad range of

interests to fairly represent a cross-section of the 1 2 local population and I think it was very well expressed 3 in the Ministry of Natural Resources' terms and conditions in which they said in their local 4 shareholders committee --5 MADAM CHAIR: Excuse me, is this the 6 7 August 3rd edition? MR. INNES: This is the August 3rd 8 9 version, Madam Chair. 10 MADAM CHAIR: Mr. Reid, did you receive that? 11 12 MR. REID: I'm not sure which document 13 Mr. Innes is referring to. 14 MADAM CHAIR: It was made an exhibit 15 yesterday and it was sent to the parties last week, so 16 you may have not have received it. MR. REID: I don't think I've recieved 17 18 it. 19 MADAM CHAIR: Do you have a copy, Mr. 20 Freidin? 21 MR. FREIDIN: We don't have an extra 22 copy. You should have received one, Mr. Reid. 23 MR. REID: When was it sent out? 24 MR. FREIDIN: August the 3rd. MR. REID: I have been on the road for a 25

	Ci ex (keid)
1	couple of weeks.
2	MR. FREIDIN: I'm sure Mr. Reid would
3	have received a copy.
4	Discussion off the record
5	MADAM CHAIR: If someone could give Mr.
6	Reid a copy just so he could follow Mr. Innes'
7	comments.
8	MR. INNES: What I am actually going to
9	quote from, Madam Chair, is Exhibit 1279 of the
10	comparison that Mr. Cosman filed yesterday.
11	Mr. Reid, it is on page 1. It is the
12	structure of the planning system. Do you have the
13	little right-hand number at the top, page 1. Do you
14	have that?
15	MR. REID: Yes.
16	MR. INNES: Right on the extreme lower
17	right-hand side which is a quote from the MNR, August
18	3rd, '90 terms and conditions. It says (b),
19	stakeholders committe, and the second bullet says:
20	"A reasonable number of local citizens
21	representing a range and balance of
22	interests."
23	I think that phrase captures very well
24	what the intent of the Industry was in terms of the
25	make-up of the local citizens' committee. It's just

1	that they said it up better than what we did.
2	MR. REID: Q. Thank you. Who would
3	determine which groups make up a sufficient, I guess,
4	representation of local interest?
5	MR. INNES: A. It would be the district
6	manager of the Ministry of Natural Resources.
7	Q. So, if, for example, a particular
8	native community wanted to be a member and the district
9	manager felt that there was already enough native
10	representation on the committee, that would be his
11	decision to make and he would be free to say: No, you
12	are not entitled to membership, we have native
13	representation already?
14	A. I can only presume that would be the
15	case, Madam Chair, but I can also say that the

A. I can only presume that would be the case, Madam Chair, but I can also say that the particular organization or community would have recourse to speak to the regional director of the Ministry. There is an escalation of hierarchy where they can go. Also, if I was the district manager I think I would welcome input to the extent I could receive input.

Q. But ultimately at each stage it would be the Ministry of Natural Resources who would determine which people should be at that committee, whether it's the local citizens' committee or the IRUC

cr ex (Reid) 1 or the senior level policy committee? The Ministry of 2 Natural Resources at the appropriate level would 3 determine who should be there and who shouldn't be 4 there? 5 Α. That is correct. This is their advisory committee, so ... 6 7 Q. So you don't see the local citizens' 8 committee as necessarily having representation from all 9 native communities in the region, it would be whichever 10 ones the Ministry of Natural Resources felt should be 11 there: is that correct? 12 I would like to comment on that. 13 are speaking about a local citizens' committee being 14 appropriate for an individual management unit rather than a region, as you mentioned just a moment ago. 15 16 With that correction, I would agree with the rest of it, that it is the district manager's 17 decision as to what the balance and make-up of that 18 committee would be that accurately represents the local 19 citizen group that is affected through operations in 20 21 that forest management unit. O. Okay. One of the other items under 22 local citizens' committee, the second one, it's on page 23 15 still, the local citizens' committee would be "made

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up of individuals representing local interest."

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1	Do you see local interest as including
2	any aboriginal interest which might not be represented
3	by the native communities that are represented as such
4	on the local citizens' committee? Can you imagine a
5	case where that would happen?
6	A. I don't understand the question,
7	Madam Chair. Aboriginal interest beyond the
8	Q. What I mean is, does the term local
9	interest could it include native interest?
.0	You have a separate item that says
.1	membership should parallel the integrated resource
.2	users committee. I assume it's through that vehicle,
.3	through their membership on the integrated resource
.4	users committee that aboriginal communities are
.5	represented or their interests are represented at that
.6	level, at that advisory level.
.7	Would there be any exception to that?
.8	Would there be a case where their interests aren't
.9	represented through membership as a native community on
0	the integrated resource users committee but as a "local
21	interest", is the term used in the witness statement,
22	or is there any distinction between the two?
23	A. I don't believe there is any
24	distinction between the two. Can anybody else assist?
25	O. The term local interest then includes

1	native interest?
2	A. Yes.
3	Q. On page 16 now.
4	MR. COSMAN: Perhaps just for my friend
5	so there is no misunderstanding. I know how important
6	it is to my friend and his clients. Local interest,
7	it's a legal position I am making, would obviously not
8	include all native interest because one very important
9	element of interest is land claims which, in our
10	submission, would not be a matter for the timber
11	management planning process and, therefore, that
12	particular interest wouldn't be represented or be put
13	forward at that level or at that kind of committee.
14	MR. REID: I understood that was your
15	position. Thanks for that clarification. It's not
16	actually what I was getting at.
17	MR. COSMAN: Okay.
18	MR. REID: Q. On page 16, under the
19	make-up of technical group, I assume again that the
20	make-up of the technical group would be determined by
21	MNR?
22	MR. INNES: A. That is correct.
23	Q. And MNR would determine who is
24	qualified to be a technical expert for the purposes of
25	this committee as well; is that correct?

1	A. That's correct.
2	Q. Do you or any other members of the
3	panel know of any case where MNR has appointed a
4	representative of an aboriginal community as a
5	technical expert on a technical group?
6	MADAM CHAIR: Excuse me, Mr. Reid. Are
7	you using aboriginal as a term to be synonymous with
8	native?
9	MR. REID: Yes, I am. I'm not sure I
10	am still not sure if the members of the witness panel
11	are using the terms synonymous. I assume they are from
12	the answer to my question earlier. I am using the
13	terms interchangeably, native and aboriginal. I will
14	get into that a little more later.
15	MADAM CHAIR: All right. The Board isn't
16	in the habit of asking counsel for evidence, but it has
17	been some time since your party appeared before us and
18	I don't think it's quite clear in our minds the
19	differences you are trying to make among the terms
20	Metis, aboriginal and so forth. We have a general
21	understanding of how we are using those terms so far in
22	the hearing.
23	Has anything been submitted by your party
24	or in previous cross-examination that gave your
25	definitions of those terms? I can't recall exactly Mr.

	Suomu, Fry, Innes cr ex (Reid)
1	Reilly's cross-examination.
2	MR. REID: I believe Mr. Reilly did
3	address that early on in the hearing. I would have to
4	look at that again. I would be happy to give you a
5	definition now if you want.
6	MADAM CHAIR: If you can do it briefly it
7	would just remind us of what it was.
8	MR. REID: To my client there is no
9	relevant distinction between status and non-status
.0	Indian. That distinction is irrelevant to the question
.1	of for example, to the question of what rights an
.2	aboriginal person has.
.3	When I use the term aboriginal or my
4	client uses it, we use that word interchangeably with
.5	native and we mean by an aboriginal person a person who
. 6	is well, the same definition we use is the one used
.7	in the Canadian Constitution. An aboriginal person or
18	a native person is an Indian, Metis or Inuit person.
.9	Again, the question of registration under
20	the Indian Act or status under the Indian Act doesn't
21	enter into it at all as far as we're concerned.

OMAA's constituency, the client that I represent, is off-reserve native people regardless of status under the Indian Act. The distinction between on reserve and off reserve is made because off-reserve

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1	aboriginal people can't vote in Band elections whether
2	they are status or not, so they are not represented by
3	Band councils registered under the Indian Act. That's
4	why there are separate political organization
5	representing off-reserve native peoples.
6	Essentially the reason is historic and
7	it's the result of the application of the Indian Act
8	over the last little more than a hundred years which
9	has forced a significant portion of Indian and Metis
.0	people to little off reserves and it continues to do
.1	that and under the Indian Act they have different
.2	political rights, but that would be the only
.3	distinction.
4	We do not use the term status Indian and
.5	Treaty Indian interchangeably, I should say as well;
.6	the terms are not synonymous.
17	MADAM CHAIR: Thank you, Mr. Reid.
L8	MR. REID: One other thing I should
L9	probably add since it will probably come up too is that
20	the term Metis isn't as mysterious as some people might
21	think. It doesn't necessarily mean a person from, for
22	example, the Red River settlement or from western
23	Canada.
24	The word Metis in French simply means
25	half breed and we in fact use the terms

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1	interchangeably, half breed and Metis. Some native
2	communities, in fact, prefer to call themselves half
3	breeds. I might from time to time use that term as
4	well.
5	A Metis or a half breed is simply a
6	person of mixed blood who self identifies as such and
7	is accepted by a native community as a native person,
8	whether they call themselves Metis, half breed, mixed
9	blood, Indian is irrelevant.
LO	MADAM CHAIR: So when you use the term
11	native community you include Metis people as well?
12	MR. REID: That's correct. I have used
13	the native communities and aboriginal communities
14	because in fact probably most of them are a mixture of
15	people who self-identify as Metis and people who
16	self-identify as Indian.
17	MR. INNES: I have now forgotten the
18	question, Madam Chair.
19	MR. REID: I have forgotten it, too.
20	MR. INNES: Could you please rephrase it
21	or reask it.
22	MR. REID: Sure. Actually I hadn't
23	actually asked a question yet.
24	Q. I was getting at the I guess the
25	definition of what qualifies as an expert or who

1	determines who is qualified as an expert for the
2	purposes of sitting on the technical group.
3	I believe I asked the question whether
4	you were aware of an aboriginal person sitting as an
5	expert on the technical group, not simply by that I
6	don't mean somebody who has expertise in silviculture
7	and is there mainly for that purpose and happens to be
8	a native person.
9	What I mean is somebody who is sitting on
.0	the technical group because of their knowledge as an
1	aboriginal person of, for example, a sacred site or the
12	traditional territory of an aboriginal community and
13	that that's their expertise. It is knowledge that is
4	passed on because of that person's position in a
.5	aboriginal community. Are you aware of somebody like
16	that, for that reason sitting as a member of a
17	technical group?
L8	MR. INNES: A. Madam Chair, I am not at
L9	the present time aware of anybody of that nature;
20	however, the technical groups, to the best of my
21	knowledge, have not been formed, apart from MNR
22	guidelines internally.
23	However, we have identified such a person
24	as Mr. Reid speaks of in response to an interrogatory
25	by NAN and I will find the number in just a moment.

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1	MR. YOUNG: No. 7.
2	MR. INNES: No. 7. Thank you, Mr. Young.
3	Who we identified as being an expert in I believe in
4	that case we used herbal plants. So we recognize the
5	need for that, Mr. Reid, in response to your question,
6	but I'm not aware of anybody at this time who serves in
7	such a capacity.
8	MR. REID: Q. When you said you
9	recognized one such person, who did you mean by "we",
10	did you mean MNR or the Industry had identified that
11	person?
12	MR. INNES: A. No, I mean by the
13	Industry in response to an interrogatory by NAN
14	recognizes that.
15	Q. So that individual, that particular
16	native person who you're not talking about an
17	individual person at all?
18	A. No.
19	Q. I misunderstood you.
20	A. This was an example we gave whereby
21	we would recognize expertise in native affairs. In
22	this case we identified medicinal plants, I believe, an
23	expertise which is resident only in the native
24	community and as a person qualified for that type of
25	expertise.

1	Q. But you are not aware if MNR at any
2	time in the past or present in fact appoints such
3	person as a technical expert for that sort of purpose;
4	are you?
5	A. I personally am not.
6	MR. MUNRO: A. Perhaps I can help. The
7	technical group does not sit per se as a group, it's an
8	advisory or a technical group that the plan author
9	deals with one on one.
10	We have had experience dealing with
11	native communities and identifying their values. In
12	our particular case it was a spirit rock that they they
13	identified some concern over and we dealt with an
14	individual of the Band in the field to try and isolate
15	where that is or where it was in our limit or our
16	license area and what we would have to do if we were
17	going to cut close or adjacent to it.
18	As a result of their input, we also
19	identified I believe it was referred to as a pow wow
20	area and that was isolated and identified as a value.
21	So we do use technical experts per se from Bands or
22	wherever they can come from to assist in the
23	identification of values and provide some technical
24	expert on how we can carry out our timber management
25	activity in proximity to those values.

1	MADAM CHAIR: These individuals do not
2	sit on what is now called the planning team?
3	MR. MUNRO: That's correct, and that's
4	the distinction that we have from MNR proposals. We
5	have a technical group which do not necessarily sit as
6	a committee at any point in time, but it's a resource
7	that the plan author can draw upon to help him or her
8	produce or plan the activities in the plan. There
9	might be some
L O	MADAM CHAIR: Okay. Now I am getting a
11	bit confused. So the technical group I thought the
12	experience you've talked about was your planning team
L3	in your FMA going to consult with individuals in the
L4	MR. MUNRO: That was the company itself.
15	MADAM CHAIR: But in your proposal that
L6	individual you would see that person as part of a
L7	technical group.
L8	MR. MUNRO: Yes, somebody that would be
19	identified possibly by the local advisory committee as
20	being an expert and a person that the plan author could
21	deal with specifically, and in our particular case it
22	was an individual identified by the Band who had some
23	knowledge of where this spirit rock was located.
24	MR. REID: Q. One more question on that
25	point. Is the panel aware of representatives of native

1	communities being consulted in their capacity as
2	representatives of any native communities on the
3	question of allocation criteria?
4	I see that that's one of the technical
5	items that the technical group would deal with.
6	MR. MUNRO: A. In the production of our
7	timber management plan through the Patricia Forest we
8	did consult directly with the chief and the Band
9	councillors themselves on the specific subject of
LO	allocation and the potential of their particular
11	reserve having allocations close to the reserve that
L2	could be cut by the reserve members themselves and
L3	thereby providing employment. So I'm aware of some.
L4	Q. Which Band was that?
L5	A. The Grassy Narrows Band.
L 6	MR. YOUNG: A. I can also offer, and I
L7	have previously given oral testimony that our company
L8	has dealt with native groups in the allocation process
L9	in our Armstrong area and also our Nipigon area.
20	Q. Did you consult in either of those
21	cases with any communities that were not represented by
22	registered Bands?
23	MR. MUNRO: A. In my particular case,
24	there was no other communities that identified
25	themselves, so we just consulted with the individual

	(11020)
1	Bands that identified themselves in the planning
2	process.
3	Q. And in the Armstrong area?
4	MR. YOUNG: A. That was the same case as
5	Mr. Munro's.
6	MR. SUOMU: A. If I might add, on the
7	Wabigoon Timber Management Plan the company dealt with
8	two identified native groups. One, the Wabigoon
9	Development Corporation and the other was the Eagle
10	Band logging facility. They, in fact, were consulted
11	in the allocation process so that the criterion and
12	stand selected met with their approval prior to being
13	presented in the draft plan.
14	Q. I assume that all three of you are
15	saying that you simply weren't aware of any native
16	communities other than those Bands that came forward at
17	some point; is that correct?
18	MR. YOUNG: A. Yes.
19	Q. Was there any sorry?
20	MR. MUNRO: A. Yes.
21	Q. Was there any effort made, and if
22	there was please describe it, to find out whether any
23	native communities in those areas did come forward at
24	any time previously and identified themselves, for
25	example, in the development of an earlier management

l plan?

MR. MUNRO: A. In my particular case, we have traditionally dealt with the Grassy Narrows Band over a number of years in terms of resource allocation, timber resource allocation. I can't recall, but I would think it is at least 15 to 20 years, within that range. I would have to go back and look at the company records, but we have dealt with them on a continuous basis for a long period of time.

MR. MARTEL: Are there other groups in your area who have not come forward, that you know of that are there but haven't bothered to come forward?

MR. MUNRO: Yes, there would be three other groups that I can think of that have not bothered to come and ask for a particular allocation in their particular area, and the reason being that those three other communities are somewhat distant from our forest management agreement and would have to commute quite a distance in order to cut wood.

Consequently, they deal with the Crown management units as opposed to our FMA and they have active dealings, I know, with the Crown units because we buy the wood that they produce as well. So they deal with the areas and the management units in relative close proximity to where their communities

1 are.

2	MR. REID: Q. When you say where a
3	community is, I take it you mean where the reserve is
4	as opposed to where you don't mean, for example,
5	that it would it might be an area where an
6	aboriginal community hunts regularly, an area that they
7	consider traditional hunting ground or an area near a
8	burial site or a traditional berry picking area, you
9	don't mean that that's when you are talking about
10	consulting with the community that's nearby, I assume
11	you mean one that has a reserve; is that correct?
12	MR. MUNRO: A. In my particular case, we
13	consult with the reserve and the community on it and we
14	talk about all those items that Mr. Reid mentioned in
15	terms of traditional hunting areas and trapping areas
16	and blueberry picking areas.
17	Q. With the Bands, is that right, with
18	registered Bands. Would you describe if any efforts
19	have been made what I'm getting at is, I want to
20	know whether any efforts have been made to contact, for
21	example, an organization of native people living in
22	Kenora but who harvest traditionally in a territory
23	affected by a timber management plan?
24	A. Madam Chair, I would have to say that
25	yes, that is done through local public notices of our

1	planning activities and, indeed, there has been
2	individuals, using Mr. Reid's term, aboriginals that
3	have come into our office and have asked specifically
4	about such activities that he describes.
5	So they are dealt with through the
6	general notice to the public, through the information
7	centres and the open houses and that's the process that

MADAM CHAIR: The evidence before the Board is that the Ministry of Natural Resources will deliver a notice to participate to all native communities in an area that's being affected by the timber management planning process, and that there is no distinction between status or non-status native interests.

we've designed to deal with those particular concerns.

It is not clear to me, though, that the process so far has involved a thorough combing of all the community interests in an area -- in an FMA unless those people have self-identified issues.

MR. MUNRO: That's an interesting point in that I think the native communities that we've dealt with per se, the reserves, have always obtained notice and you do bring up an interesting point of how do you ensure that people off reserve get that notice, and I am not sure how else do it other than the general

	Suomu, Fry, Innes cr ex (Reid)
1	public notice.
2	MR. REID: Q. Well, I assume when you
3	said that the reserves of Bands have notice you mean
4	something in addition to the notice which is published
5	in the local newspapers; is that correct?
6	MR. MUNRO: A. Usually what happens is
7	the notice is sent directly to the Band or the chief
8	saying: We are about to commence this planning
9	activity, please come in and participate or let us know
.0	what your concerns are, and that's sent out by the
.1	Ministry of Natural Resources.
.2	I'm not sure what the exact wording would
.3	be, but I know it's a covering letter and the attached
. 4	notice that would go to the local media as well.
.5	Q. An off-reserve native community then,
.6	it would be limited to notice through the community
.7	newspapers; is that correct?
.8	A. That's correct, unless they had
.9	identified themselves as an interested party.
20	Q. At what time would they have had to
) 7	identify themselves?

A. As our process outlines, there is a notice, an invitation to participate which allows individuals to come in and identify themselves and say: I'm interested, I want to receive all the mail that

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1	goes out and the correspondence.
2	Q. Would that go as well the same
3	rule, would that go for those community interests
4	including Bands which you've apparently determined are
5	entitled the special notice?
6	Would they continue to get that special
7	notice if they didn't come forward and express a
8	particular interest, or at some point they would be
9	dropped from a mailing list if they didn't express
10	interest?
11	A. That's an interesting question
12	because most of the reserves that we have dealt with
13	have all expressed an interest in the activity and,
14	therefore, I can't think of an example where somebody
15	hasn't or a particular reserve hasn't. It just hasn't
16	happened in my particular case.
17	Maybe the other panel members
18	MR. SUOMU: A. No, in all cases they
19	have shown interest and they continue to show interest
20	over the time period, so they continue to receive
21	notices.
22	MR. MARTEL: Can I ask a question then
23	because I'm just wondering how wide spread that is
24	across northern Ontario or in the area of the
25	undertaking, that native groups in fact are involved in

1	large numbers in FMAs or areas that are covered by FMAs
2	or Crown management units across northern Ontario, or
3	is that beyond the capacity of this panel to answer?
4	MR. MUNRO: I can only speak to the area
5	that I deal with.
6	MR. SUOMU: In terms of organized native
7	Bands, those are on the record, but non-organized
8	native peoples who express an interest may do so
9	individually and, as a result, you would have no record
10	of their you know, whether they are native or not.
11	So a lot of them do in fact become
12	involved in the process as individuals or small groups
13	of individuals without being identified.
14	MR. FRY: In the most recent timber
15	management plan that I have been familiar with, that
16	I've been working on, the Ministry compiled a very
17	exhaustive mailing list and it is my understanding that
18	that mailing list was not restricted only to those
19	parties that expressed an interest, that they in
20	fact the Ministry in fact determined the tourist
21	outfitters out there that might be interested in
22	activities on our FMA.
23	They determined what organizations might
24	be interested or have an interest in the operations on
25	our FMA and they automatically went on the list. They

1	didn't have to apply to be there.
2	I think the key thing is that there has
3	to be some identity, some address that you can send the
4	letter to, and in our proposal I think that that type
5	of approach would certainly continue, trying to be
6	proactive to determine who would be interested and that
7	would include any native organizations.
8	MR. YOUNG: I can add, Mr. Reid, that in
9	Exhibit 1271, which is draft terms and conditions of
10	the forest industry, on page 27, 3(b) indicates that
11	there will be public written notice forwarded to native
12	communities and organizations.
13	Q. I understand that. My point, though,
14	is that the Industry, from what I can see, uses the
15	term native communities to mean registered Bands and
16	the impression given by the witness panel is that every
17	effort is made to identify communities and everything
18	possible has been done.
19	I wonder if any of the members of the
20	panel can tell me what efforts have been made to obtain
21	a list of addresses of contacts and spokepersons for
22	off-reserve native communities?
23	MR. COSMAN: By the MNR, Mr. Reid, as
24	compared to the companies?

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MR. REID: Pardon me?

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1	- MR. COSMAN: By the Ministry of Natural
2	Resources who compiles the list or
3	MR. REID: Well, to the extent that the
4	witnesses could answer that, but obviously they would
5	know better they would be able to speak for
6	Industry, and that's what I am asking them to speak
7	for.
8	MR. COSMAN: Given that it is the MNR
9	that compiles the list. I certainly agree that the
10	question is proper. If these witness are aware of what
11	efforts MNR goes through, they can certainly answer
12	that.
13	MR. REID: Q. I will separate it into
14	two questions, then. Are you aware of any efforts that
15	MNR has made to contact off-reserve native communities
1.6	or to put them on the mailing lists? The first
17	question.
18	The second one would be: Has the
19	Industry made any effort of its own that you know of to
20	contact representatives of off-reserve native
21	communities?
22	MR. MUNRO: A. Madam Chairman, I think
23	Mr. Fry made a good point in that we are more than
24	willing to talk to anybody provided we can identify who
25	they are and that in itself is a problem.

1	If any individual, just the general
2	public as a whole wanted to be involved, we will look
3	after their concerns and make sure that we deal with
4	them on a one-on-one basis and mail them whatever.
5	Somehow there has to be an identity
6	attached in order to have an address, as Mr. Fry
7	pointed out, therefore I have some degree of difficulty
8	in answering the question.
9	Q. I have, for the benefit of all of
1.0	you I didn't intend to circulate it, in fact I
11	didn't even intend to refer to it today, but I happen
L2	to have with me a list of the local associations of
L3	off-reserve native people that are affiliated with
14	OMAA.
15	This is readily available to anybody who
1.6	calls the OMAA office and it includes communities in
17	all of the areas that witnesses have talked about
18	dealing with Bands; for example, in Ear River or
1.9	Eagle River, sorry, Metis Association, Ear Falls Metis
20	Association, Keewatin Metis and Aboriginal Association,
21	there is a Wabigoon Metis and Non-Status Indian
22	Association, Armstrong Metis Association and Ferland
23	and Mud River Metis Associations.
24	There are just examples. I mean, the
25	list is readily available. I wonder if anybody from

	or or (nord)
1	Industry has a copy of the list or if you have ever, as
2	far as you know, called OMAA to ask for a copy.
3	MR. MUNRO: A. Madam Chair, as far as
4	the mailing list, it has been an MNR function to mail
5	out the public notices and any correspondence dealing
6	with the planning.
7	If there is, in fact, a list, a mailing
8	list with those associations, I can only assume that if
9	it was given to MNR they would send out the notices to
10	those addresses.
11	MR. FRY: A. I think if we had known
12	about it we would have suggested to the Ministry to get
13	ahold of it.
14	Q. As far as you know, does the Ministry
15	have such a list, and I assume you would only know that
16	if they include these names of these associations on
17	the list that they give you?
18	MR. MUNRO: A. I couldn't say whether
19	they have a list right now. I can assure you when I go
20	home that in my particular area we will have a list.
21	MADAM CHAIR: Excuse me, Mr. Reid. You
22	mentioned a few moments ago off-reserve native
23	communities.
24	MR. REID: Yes.
25	MADAM CHAIR: Now, an off-reserve native

1	community of your members, Metis and aboriginal
2	peoples, would be those people who lived anywhere but
3	belonged to an association?
4	MR. REID: That's correct. They would
5	belong to I guess this requires definition too.
6	I am using the term aboriginal community,
7	off-reserve aboriginal community interchangeably with
8	the term local association which is what they are
9	called for OMAA's purposes.
10	They form a local association which has
11	certain rights within OMAA; for example, representation
12	on the Board of Directors, if they qualify as a local
13	association within OMAA's bylaws, but that means the
14	same thing as an off-reserve aboriginal community and
15	an aboriginal person living off reserve to OMAA is a
16	person who belongs to one of the local associations.
17	Whether they carry a card or not isn't
18	important, what's important is that they are known to
19	be part of that community which is represented by that
20	local association.
21	MADAM CHAIR: So the local OMAA in Fort
22	Frances, for example, would be Metis and aboriginal
23	people who lived in that area generally?
24	MR. REID: That's correct. It could
25	include people from outside if there was a particular

1	reason for it. They are a community in the same sense
2	that any other aboriginal community is a community. It
3	is generally a collection of extended families who have
4	something in common, a common history, some
5	relationship to each other.
6	So in that sense it's very much like any
7	registered band except that the people aren't
8	concentrated on a reserve.
9	MADAM CHAIR: So the suggestion in your
10	question to the witnesses is not that individual
11	members of OMAA be contacted, but that the OMAA local
12	associations
13	MR. REID: That's correct, that's all I
14	was suggesting. OMAA in fact doesn't provide a list,
15	doesn't have a list as far as I know of individual
16	members. OMAA is an umbrella organization of
17	communities, and it would be those communities that
18	would have the list of their own individual members or
19	the families that would make up their community.
20	Q. I am almost finished with the witness
21	statement now. I'm on page 18 of the witness
22	statement, Collection of Background Information. Just
23	one question here two, sorry. Are members of the
24	panel aware of any case where aboriginal people have
25	been involved because of their position in aboriginal

1	communities in the collection of background
2	information? Is the question clear or should I do
3	you want if clarified?
4	MR. MUNRO: A. No, it's clear, I was
5	just thinking. I would have to say yes under our
6 .	definition of background information. Our long
7	established relationship with the Grassy Narrow Band
8	would form part of the background information, and in
9	that sense our continuous dealing with them would come
.0	up as background information in terms of that
.1	particular Band having third party arrangements on our
. 2	license area and, therefore, it would be part of the
.3	background information.
4	Q. Are any members of the panel aware of
15	any case where representatives of off-reserve native
16	communities have been involved in the collection and
17	assembly of background information?
18	A. No, not in my particular case.
L9	MR. FRY: A. Not in mine.
20	MR. SUOMU: A. No.
21	Q. Do the witnesses have transcripts of
22	any of the evidence before them? I want to refer to a
23	few parts of the transcript of Ms. Kleer's
24	cross-examination of the witness statement on June
25	27th. That would be Volume 221?

1	MR. MUNRO: A. Yes, I have that.
2	MR. YOUNG: A. Yes.
3	Q. Page 40116, first of all. I am going
4	to jump around a bit.
5	A. That was 40
6	Q. 40116.
7	A. Very good.
8	Q. At the bottom of that page, and I
9	believe this was Mr. Munro answering questions from Ms.
LO	Kleer on the question of what is a native community and
11	why they would be represented as such at some levels of
L2	the planning process being proposed.
L3	At the bottom of that page, I see that
L 4	Mr. Munro made a distinction between native communities
L5	being, what you called, unique communities as opposed
L6	to being just an ordinary community. I wonder if you
17	could tell me which category, in your opinion, an
18	off-reserve native community would fit? Would that be
19	an ordinary community or a native community?
20	A. I would have to say that would be an
21	ordinary community.
22	Q. Okay. So then it would not be one
23	when you are talking generally of native communities,
24	if I understand you, you are talking about Bands,
25	registered Bands under the under the Indian Act; is

_	chac correct:
2	A. In this particular transcript yes,
3	that's what I was talking about.
4	Q. Now, there was some discussion with
5	Ms. Kleer as well in her cross-examination of the
6	allocation of some cutting to Bands, to registered
7	Bands and their particular territories.
8	Are any members of the panel generally
9	aware - and I'm not referring to any specific part of
L 0	the transcript at this point - are any members of the
11	panel aware of allocations to any off-reserve native
L2	communities?
L3	A. None in my particular area that I can
L 4	think of.
15	MR. SUOMU: A. I am trying to think
16	whether there is specifically on the Crown management
17	unit. I can't say for sure. I know individuals are
18	involved in allocations, but whether they are involved
19	as a group I'm not sure, but as far as on the company
20	licences, no.
21	MADAM CHAIR: Excuse me, Mr. Reid. What
22	is an off-reserve native community? Now you are
23	talking about members of your association, for example,
24	who live together in a community
25	MR. REID: That's correct.

1 MADAM CHAIR: -- as oppose to just 2 belonging to a local association? 3 MR. REID: No, I mean the same thing. some communities -- the fact that the members of a 4 5 local association live in various parts of Kenora, for 6 example, wouldn't, in my opinion, make them any less a 7 community than the people of, say, Collins who live all 8 in one area, and yet with or without a reserve they are 9 a native community, an off-reserve native community 10 without a reserve which is, by the way, one of OMAA's affiliated communities as well, but there would be 11 12 no -- in the way I am using the terms there would no 13 difference, both are native communities. 14 One happens to be in an urban area and 15 mixed in amongst the general population, but still they are a community because they define themselves as such 16 and they would generally define themselves as such. I 17 don't want do give evidence here, but they would define 18 themselves as such for many reasons. One of them being 19 usually the fact that they have an attachment to a 20 particular area of land, and when I say an attachment I 21 mean for hunting or fishing or trapping. That would go 22 just as well for an individual community made up of 23 people living in Kenora as it would for people who live 24

in Collins.

25

1	MADAM CHAIR: So are you talking about a
2	timber allocation
3	MR. REID: Yes.
4	MADAM CHAIR:for cutting timber?
5	MR. REID: Yes.
6	MR. COSMAN: I think you got your
7	answers.
8	MR. REID: Yes, okay.
9	Q. Just a few questions from the
10	transcript beginning at page 40077 and this is still
11	Volume 221. At the top of page 40077, I believe Mr.
12	Munro was discussing with Ms. Kleer negotiations
13	between the Grassy Narrows Band Council and MNR, or is
14	that a particular company that negotiated with the
15	Grassy Narrows Band Council?
16	MR. MUNRO: A. That would be our Boise
17	Cascade.
18	Q. Now, just for clarification. Five
19	lines down on that page the word "councils" is there.
20	You said:
21	"In addition to that, I believe Mr.
22	Forbisher and a number of his counsels
23	came into our office."
24	Did you mean members of the band council?
25	A. In reading that this morning, yes,

	or ex (Kerd)
1	that's what I meant.
2	Q. Okay.
3	MR. COSMAN: He may even have said it.
4	It maybe in the transcript
5	MR. MUNRO: No, I'm sure it was me.
6	MR. COSMAN: All right.
7	MR. REID: Q. Well, actually, that makes
8	sense. It fits better with what I am going to ask you
9	later anyway?
10	MADAM CHAIR: Mr. Reid, sorry to
11	interrupt you. We are getting close to our morning
12	break. You could pick a convenient spot to stop and we
13	will take a 20-minute break.
14	MR. REID: We can stop now, if you like.
15	It could take me 10 minutes or it could be 20,
16	depending on the length of the questions, to finish.
17	MADAM CHAIR: All right. Why don't we
18	take our morning break now then and we will return in
19	20 minutes.
20	Recess taken at 10:20 a.m.
21	On resuming at 10:45 a.m.
22	MADAM CHAIR: Please proceed, Mr. Reid.
23	MR. REID: Thank you.
24	Q. On page 40077 of Volume 221 of the
25	transcripts, the bottom of that page, I believe the

1	Board began a discussion with Mr. Munro and Ms. Kleer
2	about the translation of some documents into aboriginal
3	languages for the benefit of those people who don't
4	communicate very well in English.
5	I was wondering if any of the members of
6	the panel can tell me whether, to their knowledge, any
7	effort has been made in the past to communicate with
8	native communities through videotapes for the benefit
9	of those people who can't read or write in any
10	language, whether English or an aboriginal language.
11	MR. FRY: A. I'm not aware of any.
12	MR. INNES: A. I'm not aware of any.
13	MR. MUNRO: A. I'm not aware of any.
14	Q. Or through the use of television?
15	MR. INNES: A. I'm not aware of that.
16	MR. MUNRO: A. No.
17	Q. Are you familiar with the television
18	service known as Wawatay, a communication service in
19	northern Ontario? Any member of the panel.
20	MR. SUOMU: A. I'm aware of it.
21	MR. MUNRO: A. I'm aware of it.
22	Q. Has there been, to your knowledge,
23	any work, any joint work between Industry and Wawate to
24	communicate with aboriginal communities about timber
25	management?

-	MR. SUOMU: A. None that I'm aware of.
2	MR. MUNRO: A. None that I'm aware of.
3	Q. At the top of the next page, at 40078
4	of the transcript, Mr. Munro you referred, in relation
5	to third party contracts, to a formal legislative
6	process. I wonder if you can explain that term to me,
7	what you meant by the formal legislative process
8	relating to third party agreements?
9	A. Third party arrangements or
10	agreements are issued on licence areas and come under
11	the Crown Timber Act and there is a formal process for
12	putting a third party agreement in place that has to
13	take or occur before any cutting operations can take
14	place.
15	Q. Okay. I thought you meant by that
16	that there was a separate statute that governed third
17	party agreements?
18	A. No, just the Crown Timber Act.
19	Q. Okay. Page 40080, at the top of that
20	page, again, Mr. Munro referred to information centres
21	being located in native communities. I believe that's
22	what you said. "The other thing" I am quoting from
23	the transcripts:
24	"The other thing that would certainly be
2 5	considered, in most cases is done, is the

1	native communities would have an
2	information centre and it has been at
3	their request to date."
4	Did you mean by that that at the request
5	of a Band council an information centre would be set up
6	on a reserve?
7	A. That's been our experience to date.
8	Q. Okay. Are you aware of any
9	communication between off-reserve native communities
.0	and Industry groups or MNR, as far as information
1	centres set up specifically for off-reserve nature
.2	communities?
L3	A. Yes, I'm aware of in going through
14	your list, you had identified a number of communities
L 5	that are within the northwest region that we deal with.
16	Ear Falls I believe was mentioned, Kenora.
L7	Q. Are you saying that you've had
L8	contact with those native organizations that I
L9	mentioned
20	A. No, what I'm saying is that we have
21	held information centres in those communities.
22	Q. I see. But not specifically for
23	native people?
24	A. No, we haven't made any distinction.
25	Q. Okay. Now, further down that page,

1	you said:	
2		"Going back to my example of Grassy
3		Narrows" This is at line 15 on that
4	page.	
5		"Going back to my example of Grassy
6		Narrows, they do have a resource person
7		that will provide that dialogue to
8		ensure it takes place and they have an
9		economic development officer who I think
10		is quite qualified to bring their
11		concerns forward and they do have other
12		resource people."
13		You were referring to the staff of the
14	Band council,	I take it; were you?
15		A. That's correct.
16		Q. Are you aware of any off-reserve
17	native communi	ties having similar staff?
18		A. No, I'm not.
19		Q. I assume from your reference to this
20	staff that you	were saying to Ms. Kleer that this put
21	the Band counc	il in a position of being able to
22	negotiate more	e or less as equals with the Industry,
23	that they had	advisors, staff, economic development
24	officers and a	resource person who would assist them.
25		Was that your intention in pointing out

Munro, Young, Suomu, Fry, Innes cr ex (Reid)

1	that these resource people were available to the Band
2	council?
3	A. Yes, that was the intent.
4	Q. Okay. Would you agree that an
5	aboriginal community which did not have access to these
6	sorts of resource people would not have the same
7	advantage that one having those resource people would
8	have in negotiating a third party agreement, for
9	example?
.0	Would that not be logical, that people
.1	without the benefit of staff, assistants or advisors
. 2	would not be in the same position as those who have
13	advisors?
4	A. That would seem logical. I'm not
.5	familiar with, let's say, your client's particular
.6	organization and what support they have, so I couldn't
L 7	comment on that.
18	MR. YOUNG: A. Madam Chair, if I could
L9	offer. The signing of a third party agreement does not
20	require staff in my experience. I have experience in
21	signing third party agreements with individuals that
22	harvest timber, so
23	Q. I know it does happen. My point was
24	simply that it would be an advantage, would it not, to
25	anybody negotiating a third party contract, especially

	cr ex (Reid)
1	if we can imagine I think you are all familiar
2	generally with the socio-economic characteristics of
3	native communities and the level of education of people
4	in native communities generally.
5	Would it not be a particular advantage to
6	those people to have the benefit of staff such as those
7	Mr. Munro mentioned, and I'm assuming that that was
8	what Mr. Munro was getting at when he said that in
9	answer to Ms. Kleer's question on June 27th, that this
10	was something that was a benefit, an advantage to that
11	native community when they were negotiating a third
12	party agreement?
13	I didn't say it's necessary, but it's an
14	advantage.
15	A. I think, as you put it, it would be
16	an advantage to any individual obtaining a third party
17	agreement, if there was staff available to assist in
18	obtaining that third party agreement.
19	Q. Was it the assumption of the
20	Industry - any of you can answer this - in drafting the
21	planning process in the witness statement that these
22	staff people are generally available to native
23	communities?
24	MR. INNES: A. We made no assumptions

about staffing available to anybody, Madam Chair, when

1	we put this together together. Our direction was
2	rather one of putting very clear responsibility on the
3	plan author to try and deal with interest with
4	individuals or groups on a one-on-one basis so that
5	effective communication could occur, understanding
6	could occur and we have identified further that we
7	would go to some length, whatever was required, that
8	that dialogue could take place in a meaningful fashion.
9	Q. I believe you said earlier, Mr.
10	Innes, or maybe it was Mr. Munro, when I asked what you
11	meant by the term native community, you meant
12	registered Band councils under the Indian Act; is that
13	correct?
14	When you are talking about negotiating
15	with a native community, you mean a Band council
16	registered under the Indian Act?
17	MR. COSMAN: I think Mr. Munro's answer
18	was in the context of the transcript that you had.
19	With the transcript reference you had put to him that's
20	what he meant.
21	MR. REID: Q. I don't see any other type
22	of reference to that term in the transcripts. In every
23	case it appears to me that it is being used in the same
24	way. Did you use the term in any other context that
25	you remember? I haven't seen that, Mr. Munro.

1	nia
	Did you mean when you use the term
2	native community, have you generally meant Band
3	councils registered under the Indian Act?
4	MR. MUNRO: A. What I generally meant,
5	yes, indeed that was the case because I was explaining
6	to the Board my experience and it has been with those
7	reserve organizations. I haven't had any experience
8	with other organizations that represent native
9	concerns.
10	Q. Okay. At page 40083 of the
11	transcript, I assume this was Mr. Fry answering the
12	question at this point. I assume when you said that:
13	"If there was a native community within
14	the forest or close to the forest for
15	which a plan is being prepared, we would
16	certainly take the initiative to find out
17	if it is appropriate to have an open
1:8	house or informing centre at that
19	community and we will follow through on
20	that."
21	Again, in that context, when you said
22	native community, did you mean registered Band
23	councils?
24	MR. FRY: A. That was my intention at
25	the time, yes. I wasn't aware of the distinction

1	between that and off-reserve communities, native
2	communities.
3	Q. Are you aware of any experience in
4	dealing with native communities other than Band
5	councils?
6	A. I'm not aware of any, no.
7	Q. Okay. Page 40118. I believe this
8	was again Mr. Munro answering a question by Ms. Kleer
9	on June 27th. I'm referring to the assembly of
LO	background information by the district manager and you
11	said beginning at line 7:
L2	"I'm saying that the district manager
L3	would put together an initial draft of
L 4	the background information and present
L5	it. The initial draft could, and in most
16	cases where there was a native community
17	within the area that was being planned
18	for would obviously identify that native
19	community as having some interest and
20	possibly some values associated with it
21	as they relate to timber management
22	planning."
23	Are you aware, Mr. Munro, of any
24	off-reserve native community being included in this
25	sense in the background information?

1.	MR. MUNRO: A. No, I'm not aware.
2	Q. So that reference as well was to
3	registered Band councils, was it? When you said native
4	communities there you meant Band councils?
5	A. That's correct. That's the
6	experience that I have had.
7	Q. Those are all of my questions from
8	the transcript. I just have two more general
9	questions. One rises from one of the answers to a
10	question I asked earlier with respect to the mailing
11	lists that are used, the contact list.
12	I wonder if a member of the panel could
13	tell me what would likely happen in the event or
1.4	what would be the policy to handle situation like this,
15	where an individual, say, a member or a representative
16	of an off-reserve native community identifies what they
17	consider to be a problem with the draft plan or with
18	the implementation of the plan and communicates that to
19	the Industry, to the particular company involved?
20	Is there an Industry policy or, to your
21	knowledge, would a particular company have a policy of
22	passing that information, that letter or the name of
23	the individual who made the phone request for
24	information or the phone complaint, would that
25	information be passed on to the Ministry of Natural

1	Resources so that that individual or that community
2	that individual represents would be, from then on, on
3	the contact list?
4	MR. MUNRO: A. What we have identified
5	in our process is that the plan author would have to
6	deal directly with the individual that raised the
7	concern regarding the draft plan, and I would suggest
8	that that would in fact ensure that they are on a
9	mailing list in the future, as well part of the
10	supplementary documentation would actually include the
11	acknowledgment that the individual raised a concern and
12	how it was dealt with, and then possibly it could go
13	through the enhanced planning process as well.
14	So there's a number of avenues within our
15	planning process that will ensure that the individual
16	does receive contact to begin with and additional
17	contact on a continuous basis until the planning
18	exercise is complete.
19	In addition to that, once we have the
20	approved plan in place, the individual would receive
21	the notice that there was an approved annual work
22	schedule available for viewing at the local district
23	office.
24	Q. You are speaking for Industry as a

whole now, are you, not for your own particular

1	COMPANIA
_	company?
2	A. Industry as a whole.
3	Q. Is this a matter of written policy or
4	is it simply a given that this would be passed on to
5	the MNR district office if the company were notified of
6	a concern by an individual or a community?
7	A. We have included that within our
8	process. So I would say that we are proposing that it
9	be a written requirement in future planning exercises.
10	Q. Okay.
11	MR. SUOMU: A. If I could add one thing,
12	just speaking from experience. I was interested in the
13	Boise plan for the West Patricia and I happened to go
14	in as an individual to one of the to an open house
15	in Vermilion Bay, and subsequently I have been involved
16	included on the mailing list for any amendments and any
17	notices thereafter and that was three years ago.
18	So I suspect that any individual who
19	expressed an interest and signs it will, in fact,
20	continue to be sent all of the relevant notices.
21	Q. What I meant was not necessarily
22	somebody attending an information centre, but if, for
23	example, an individual simply telephones a company
24	office and says: I want to know how close to my

trapline this cutting is going to come, I'm concerned

Munro, Young, Suomu, Fry, Innes cr ex (Reid)

1	about and I didn't even know this was being you
2	know, that cutting was going to come this close when it
3	was being planned.
4	Would that request for information or
5	that expression of concern be passed on to the
6	Ministry. As a matter of policy, would it always
7	happen or is it simply in the discretion of the
8	individual receiving the complaint?
9	A. It would be put into supplementary
10	documentation and recorded and it would become part of
11	the plan itself, so it is part of the process.
12	Q. I think I understand.
13	MADAM CHAIR: Excuse me. Mr. Suomu,
14	we've heard evidence from the Ministry of Natural
15	Resources that in fact that is what they attempt to do,
16	that they try to log that sort of information as part
17	of that timber management planning process.
18	Do you think that the Ministry receives
19	many more calls than would the company directly from
20	people who have some concern about a proposed timber
21	operation?
22	MR. SUOMU: You mean would individuals
23	contact
24	MADAM CHAIR: Would they be likely to
25	contact the Ministry before they could contact your

L	company?	
	1	

MR. SUOMU: There have been -- yes, it

does occur and those contacts would be passed on to

the -- if it's a company plan, then the company would

pass on that information and those concerns. So it

works both ways.

MADAM CHAIR: But usually you would

expect the district office, the district manager of the
Ministry of Natural Resources to receive more calls-

MR. SUOMU: That's correct.

MADAM CHAIR: --than the company does.

MR. SUOMU: I think that as the process continues and the individuals concerned become more familiar with the system and know who to contact, then they may deal with the plan author directly and, in effect, not deal with the Ministry at that level and then their concern, of course, would be passed on to that part of the process.

MR. REID: Q. One more question from the witness statement and then I will have one final general question. It is not specific, it is not in reference to any specific part of the witness statement, but there was a general discussion throughout it of the identification of areas of concern. I am looking now at page 36, if you want to

1	look at it, I am not going to quote from it.
2	On page 36 there is some discussion of
3	the creation of the values map. Would it be your
4	understanding that in producing this map aboriginal
5	communities that wanted to participate, that indicated
6	an interest would receive funding from some source to
7	allow them to produce a map of their own or to identify
8	on a map areas of concern?
9	MR. COSMAN: I don't know if that's a
10	question that the witnesses could answer, Madam Chair.
11	I would certainly hope that our government would fund
12	all the appropriate activities of the native
13	communities. I don't know if these witnesses are in a
14	position to answer whether or not there should be
15	funding of certain native interests.
16	MR. REID: All right, I understand. I
17	understand that answer, that's fine.
18	Q. One question arising from that answer
19	then from Mr. Cosman. Would the witnesses be aware
20	or are you aware of native people who simply don't read
21	maps as such who may know very well where particular
22	areas of concern are to them, but they would be unable
23	to show on a map where it is?
24	They might be able to take you out in the

bush and show but they can't show you on a map. From

	cr ex (Reid)
1	your experience, is that something that happens?
2	MR. MUNRO: A. Madam Chair, that's
3	exactly what happened in our case with the spirit rock.
4	That individual knew the approximate area where it was,
5	but was unable to put his finger to a map. So,
6	consequently, we did go out and actually locate it.
7	Q. Would you agree, then, given that,
8	that it would be useful for aboriginal communities
9	which want to participate in the planning process to
10	have whatever funding was necessary, apart from the
11	source of the funding for now, that it would be useful
12	that they have the funding necessary to produce maps,
13	the kind of maps that you gentleman would be able to
14	read, for example, which would identify areas of
15	concern of aboriginal communities?
16	A. It's difficult to answer until we
17	knew the specifics in terms of
18	Q. Forget the funding, then. Would
19	those sorts of maps be useful, maps produced by
20	aboriginal communities identifying their traditional
21	food, harvesting areas, their sacred sites, for
22	example? Those be useful?
23	A. I would think they would be extremely

useful. We would certainly encourage all native

communities to produce them.

24

1 MR. SUOMU: A. That would be the type of 2 input that we would be soliciting from the native community for inclusion on the values map and as the 3 value map develops over time. When more of these 4 5 values are identified and the native community becomes more aware of how their values can be identified, then 6 I think that, yes, that -- I think this become an 7 ongoing process. 8 9 Q. I would suggest it's not so much a matter of not knowing how to do it, it's a matter of 10 11 funding which we will deal with later; it's having the resources to hire somebody, or until such time as the 12 13 MNR and Industry reps are able to understand the 14 traditional way of identifying areas. 15 And as long as native people are required 16 to operate in this world of planning, it's simply a 17 matter of having the resources to communicate. I don't 18 want to get into that now, we will get into that in our 19 evidence. 20 One general question, then, to conclude. 21 I would like any member of the panel to tell me how 22 they think the communities that I've described, the 23 off-reserve native communities that are represented by 24 OMAA would be better off under the Industry's proposed

planning process than they are under the current

2	MR. INNES: A. I can offer a beginning
3	to the conversation, Madam Chair, by stating that our
4	planning system in which the Industry has put forward
5	emphasizes the need for the plan author to make
6	individual contact with all interested parties and we
7	firmly believe that personal contact is the beginning
8	of dialogue and understanding and because of the
9	emphasis that we put on this in resolving sorry, in
10	identifying values and key issues in trying to resolve
11	any conflict that might possibly arise from them early
12	in the planning concept, we think this is a superior
13	system than the one currently proposed by the Ministry
14	of Natural Resources.
15	Q. So you are saying there would be more
16	personal contact than there is currently?
17	A. The plan author under our proposal,
18	Mr. Reid, has an obligation to contact the individual
19	parties that expressed an interest in this and that's a
20	direct personal contact.
21	Q. And that's as distinct from the
	current process?
22	A. That's correct.
23	Q. And that would be so it's a matter
24	of process. You're not suggesting, then, that there
25	of process. You're not suggesting, then, that there

1	might be a better result for native communities, the
2	communities that I said that OMAA represents in this
3	process.
4	Apart from the fact that there would be
5	personal contact with the plan author, would there be
6	any other tangible benefits that you can think of?
7	A. Tangible benefits surely flow from
8	that in terms of a better understanding of that
9	community's concerns, especially as it relates to the
10	timber management of the timber resource I would think.
11	MR. REID: Those are all my questions.
1.2	Thank you.
1.3	MADAM CHAIR: Thank you very much, Mr.
L 4	Reid.
L5	Mr. Hanna?
16	MR. HANNA: Good morning again, Panel.
L7	CONTINUED CROSS-EXAMINATION BY MR. HANNA:
L8	Q. We left off yesterday talking about
19	Dr. Baskerville's transcript, Exhibit 1281. I'd like
20	to pick up from where we left off yesterday, if we
21	could.
22	Mr. Innes, there were several comments
23	that you made yesterday in relation to this that I
24	would like to make sure I understand. First of all,
25	you indicated that you undertake your annual allowable

	•
1	cut calculations on a five-year basis each time a new
2	plan is prepared; correct?
3	MR. INNES: A. We carry out the
4	allowable cuts at five-year intervals, yes.
5	Q. And when you do your allowable cut
6	calculation, that's a calculation that looks at the
7	total production of the forest over rotation; is that
8	correct?
9	A. That's correct.
10	Q. And what time interval are your
11	annual allowable cut projections made at over that
12	rotation?
13	A. If I understand your question
14	correctly, it's over the rotation age of that
15	particular species that you are dealing with.
16	Q. But you project as I understand
17	it, you have a yield curve or a supply curve from your
18	forest management unit is; correct?
19	It shows the amount of wood that you
20	expect that you can produce over the rotation of the
21	forest?
22	A. No, I don't believe that is correct.
23	The allowable cut calculation shows what we anticipate
24	being able to harvest within the five-year period with
25	knowledge that we will rerun that at the end of five

1.	years knowing that, more than likely, parameters will
2	have changed by that time.
3	Q. Right. That's how you've come up to
4	your annual allowable cut, but in terms of deciding on
5	that one has to look over the rotation of the forest to
6	see if you are going to overdeplete the forest or
7	overharvest the forest or underharvest the forest;
8	correct?
9	A. Yes, that's correct in terms of what
10	parameters you would choose to make an appropriate
11	calculation in your professional judgment as to what
12	should be harvested now relative to what that does to
13	the forest over a rotation.
14	Q. And you do that on an interval basis
15	over that forest rotation?
16	A. Yes.
17	Q. What's the interval?
18	A. Every five years, unless something
19	occurs, Madam Chair, that would cause a disaster in the
20	forest that would cause you to recalculate on a more
21	frequent basis, such as a large fire or a blowdown or
22	what have you.
23	Q. You were most complimentary yesterday
24	saying that I could develop a stand model similar to
25	what Abitibi-Price has in house. I'm not sure that I

	cr ex (Hanna)
1	am as confident about my abilities as you are, but, be
2	that as it may, you did mention that there are public
3	domain models such as Timber Ram?
4	A. Yes.
5	Q. And Timber Ram is basically an
6	optimization model that looks at a harvest available
7	harvest queue and optimizes that on a usually on a
8	least cost basis; is that correct?
9	A. That's correct.
10	Q. And in order to operate a model like
11	Timber Ram which would be in the public domain, that a
L2	member of a public interest group might be able to
L 3	access and use to evaluate a timber management plan,
L 4	they'd require certain key inputs into that model;
15	wouldn't they?
L6	A. Yes. They'd require forest inventory
L7	data, they'd require assumptions about road building
18	costs, harvesting costs, et cetera. It has been a
19	number of years since I looked at Timber Ram, Madam
20	Chair, I'm not sure of all the inputs required for it.
21	Q. I'm not concerned with Timber Ram per
22	se, it's just that gender of model that I'm referring
23	to and those are the types of inputs.
24	Where would a member of the public go to
25	get that kind of information? How would I access that

Μu	nro	Young,
Su	omu	Fry, Innes
cr	ex	(Hanna)

Τ.	information for one of your forest management units?
2	I went to look and say: Here is the
3	harvest schedule that the Industry is proposing, I
4	think there may be one that may suit my interest better
5	and I am going to use my own public domain model to
6	see put some different constraints on it, some
7	different optimization functions, all those fancy
8	things and come up and see if I can get a different
9	allocation. Now, you've mentioned some of the things:
0	Road building costs, harvesting costs, stand
1	information, wood demand.
2	Where would I compile that information?
3	A. You could get a considerable
4	proportion of those, Madam Chair, Mr. Martel, from the
.5	timber management plan, past timber management plans,
.6	you could speak to the Ministry of Natural Resources in
.7	terms of access to the forest resources inventory
.8	information, and I would presume you would be able to
.9	obtain some help from speaking to individual foresters
10	from the unit forest management unit in question.
1	Q. So what you're saying is, there is a
!2	large public database that would be suitable for that
!3	type of analysis?
24	A. Yes, there is.
25	Q. Now, another point that we were

1	talking about in terms of stand structures and
2	production possibilities, and you indicated in the
3	timber production policy that there had been a
4	bottom-up analysis and then the top-down decision has
5	been made in terms of the provincial policy and that it
6	would ultimately come down to the forest management
7	unit level in terms of investments and roads and
8	silvicultural treatments and a whole variety of things
9	like that; correct?
LO	A. That's correct.
11	Q. Then you were saying: Okay, that
L2	basically sets out the production possibility for that
L3	forest; isn't that what is that what you were
L 4	saying?
L5	A. That's the way it was handled last
L6	time I looked at it, yes.
17	Q. Yes, but the question is this: We've
18	made or we've set as a target a certain investment in
19	terms of road building, silvicultural treatments, et
20	cetera, but even within that assignment of effort to
21	that forest management unit, would you not agree with
22	me that there still is a large range of forest
23	structures that I could achieve within that allocation,
24	within that decision that's been made?
25	A. Yes, I would agree with that because

1	those were levels of activity across a forest
2	management unit and, obviously, there would be latitude
3	to undertake those activities in different types of
4	stands, in different types of sites, different species,
5	et cetera, or to influence the timing thereof and
6	thereby change stand structure throughout the forest.
7	Q. And a lot of things may have changed
8	since the 1972 policy?
9	A. Most certainly.
10	Q. The last thing I have here just to
11	do my clean-ups before I get back into the main stream,
12	is we had talked about the forest production policy and
13	the fact that it had made these sort of decisions and
14	we've had this bottom-up analysis and top-down
15	allocations, whatever. That policy was passed in 1972;
16	correct?
17	A. That's correct.
18	Q. We now have, as the Board has heard,
19	new production policies underway, so that's 18 years or
20	whatever. Do you see a more frequent roll-over
21	provision as a reasonable inclusion in the provincial
22	forest production policy?
23	A. Yes, I do.
24	Q. Do you have any recommendations to
25	the Board, as much as it's within their purview, that

1

1	they might recommend to the government what that		
2	interval might be?		
3	A. Madam Chair, that's a very complex		
4	question and I feel I'd be overstepping my professional		
5	bounds to make any recommendation as to what that		
6	should be.		
7	Q. Okay. Can we now turn directly to		
8	Exhibit 1281, Mr. Innes, and page 15.		
9	A. Yes, I have it.		
10	Q. And this is a continuation of the		
11	discussion that we were referring to yesterday when the		
12	chairman of the committee had asked Dean Baskerville		
13	about this matter of resolving conflicts, conflicting		
14	desires in the forest sector, and he continues on on		
15	page 15.		
16	The first full paragraph there is one		
17	we've heard before, that was in an earlier submission		
18	that Dean Baskerville that analogy that he describes		
19	there, and then it's the next paragraph I'd like to		
20	look at when he says:		
21	"We cannot manage that way" and he is		
22	referring to the constraint approach, correct?		
23	"The most important issue is to go back,		
24	Mr. Chairman, to defining what we could		
25	have, is to make it possible to offer six		

1	•	production possibilities from a forest
2		and for each one to be able to show how
3		much timber you would get, what it would
4		cost you in terms of silviculture to grow
5		it, what it would cost you in terms to
6		deliver it, what wildlife you would have
7		for, say, half a dozen target populations
8		and what recreation opportunities you
9		would have in some measurable manner so
0		that you could compare the
1		opportunities."
2		And he concludes and says:
3		"We do not have just one thing to do.
4		Our problem is choice. The hardest part
5		is to get people to understand they have
.6		a choice."
.7		Do you agree that a central problem in
.8	timber manage	ment is convincing the public that they
.9	have a choice	and clearly presenting those choices to
10	them?	
1		A. We are speaking or Dr.
22	Baskerville,	as I understand it, is speaking about this
!3	on a national	scale and I can only answer Mr. Hanna's
24	question in t	erms of my experience of talking to the
25	public across	Canada about forest management.

	(1000)
1	And my understanding from the
2	conversations I had is that people do understand that
3	there is a range of investment that can be made in
4	forest management activities and that this range and
5	levels of investment and intensity of investment will,
6	in fact, produce differing results.
7	What I suspect Dr. Baskerville is talking
8	about is the difficulty of people understanding that
9	they have an opportunity or should have an opportunity
LO	for input to the choices and perhaps a more direct way
Ļ	to influence which choice is the most appropriate one
L2	in light of their local situation.
L3	Q. So you see the presentation of a
L 4	choice and a reasonable range of choices to the public
L5	as a key issue to address in timber management
L6	planning?
L7	A. I would express it differently, Madam
L8	Chair. I think the public must understand that there
L9	are a range of choices and that they've been examined
20	and the choice that is put before them be explained to
21	them as to why that was chosen over or amongst other
22	choices, and that they have an opportunity to know what
23	that range of choices is should they wish to explore
24	the issues further.
25	And that is why, if I may carry on for a

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	moment, of why we have separated in our planning
2	proposal to the Board two levels: The background
3	informing, the database, which contains for public
4	interest and examination the full documentation of the
5	nitty gritty of the calculations of the alternatives
6	and the choices available and the actual plan itself
7	which is simpler; it provides only the information on
8	the chosen alternative.
9	Q. There are several issues you've
10	raised there. Let me just deal with the last one first
11	because I will forget it otherwise.
12	Your point is, in the executive summary,
13	the one that's I think you've described it as sort
14	of general public distribution for the person who is
15	interested in very specific sites, the range of choices
16	wouldn't be present there, just this is the choice and
17	with summary explanation for why; correct?
18	A. That's correct.
19	Q. But you're telling me, though, in
20	the now, would this be in the database or the
21	supplementary documentation? Where would these
22	alternatives be evaluated in more detail for the person
23	who wants to dig deeper?
24	A. I am going to have to ask Mr. Munro

Farr & Associates Reporting, Inc.

to assist. My understanding is in the database we are

talking about here.

2 MR. MUNRO: A. It would be located in a 3 couple of spots, Madam Chair. It would be identified 4 as part of the background information.

Maybe to assist, background information would highlight the information that -- or what has occurred up to that point in time and taking a couple of examples out of it, you would have the SLUP document which would be there and some explanation of it, you would have the District Land Use Guidelines and the associated targets and range of options that were considered during the production of that actual guideline which the public had considerable input into.

I could go -- there is a number of resource issues that they looked at during production of the actual guidelines. Some of the questions that Mr. Hanna is leading to, some of those options and choices were examined during that planning exercise to produce those guidelines.

Q. Mr. Munro, I'm sorry to interrupt, but I just want to make sure. I'm talking here about choices in the timber management planning process.

Now, maybe you can just clarify for me on that particular point with respect to the DLUGS and SLUPS. Are you suggesting that those would set out the

1	range of choices and the public would then have a
2	choice to say: Well, that's a choice or this is a
3	choice or this is a choice for this forest management
4	unit and on that basis be able to choose, or has that
5	decision already been made?
6	A. What I'm suggesting is that the
7	district manager has to look at the target that's been
8	assigned to that particular district and the Industry
9	is recommending that that target be assigned to the
.0	forest management unit.
.1	MR. MARTEL: That's already been
.2	established. I think what Mr
L3	MR. MUNRO: No, it hasn't been
14	established, Mr. Martel.
L 5	MR. MARTEL: In the present?
16	MR. MUNRO: No. What has been
L7	established to date is the district target. There has
1.8	been no breaking down of that district target into a
19	management unit basis.
20	So what we are suggesting under our
21	proposal is that the district manager would take a look
22	at his target, would take a look at the management
23	units that he has in his district and would break that
24	target down to a particular management unit and provide
25	some explanation of how that was done.

Suomu, Fry, Innes cr ex (Hanna)

1	By all means, he would write that up in
2	an executive summary, take that to the various advisory
3	committees and go: Okay, here's the target that I had,
4	I have to work within that context, here is my
5	breakdown, what do you think, provide me with some
6	input, take a look at it, give me some advice, is the
7	target realistic for that management unit.
8	In addition to that, if a district
9	manager felt or his staff felt that they couldn't meet
10	the target, that the target was artificially too high
11	or it could be too low, in our process he would have to
12	document that as well, put together some strategies
13	saying: I think the target is too high, and take that
1.4	to the public and the public would have an opportunity.
15	MR. MARTEL: Could they influence
16	MR. MUNRO: Yes.
17	MR. MARTEL:that's what I'm getting
18	at. Could they influence all of that is a given to
19	this point.
20	MR. MUNRO: Right.
21	MR. MARTEL: Can the public at this stage
22	influence any decision that might be made?
23	Here are the range of options, let's say,
24	and we helped to select A as opposed to D, that sort of
25	direct involvement, otherwise is there a concern that

1	the	public	seems	to	be	just	rubber	stamping	things?

MR. MUNRO: No, I think they have a lot

of opportunity to dialogue with the district manager on

how that breakdown was made and have provided advice

and, you know, we think you can do better or have you

thought of this.

The final decision still rests with MNR, but the district manager definitely has to consider their advice. And if the public as a whole or even as an advisory committee want to see something different or another option or strategy produced, they would definitely identify it and the district manager would have to do that in some respects, if it was appropriate. I think the public have a key role to play in that.

MR. HANNA: Q. Mr. Munro, I want to make sure I understand this. We talked before about if the target was too high; in other words, it was unachievable given the current forest structure or whatever, and i that case you said: Then you could expect in the detailed analysis an analysis of alternatives to try to arrive at a more feasible target for that particular forest benefit or the timber component of that forest benefit for the forest management unit; correct. That's what you told me

	Suomu,Fry,Innes cr ex (Hanna)
1	yesterday.
2	MR. MUNRO: A. No, I don't think that's
3	what I told you. In terms of how do you adjust a
4	target - and perhaps it might be helpful, we did
5	address this in an interrogatory that was submitted and
6	you will just have to give me a minute to find it.
7	It's MOE No. 10, question No. 10, which
8	they are asking a question much similar to what Mr.
9	Hanna is asking and they do
10	MR. COSMAN: Just a second, Mr. Munro.
11	Does the panel have it?
12	MR. MARTEL: That's 1272?
13	MR. MUNRO: Exhibit 1272.
14	MR. MARTEL: Page?
15	MR. MUNRO: I'm sorry, it's not numbered,
16	Mr. Martel. It is the second index, MOE No. 10.
17	MR. MARTEL: All right.
18	MR. COSMAN: Tab 2.
19	MR. MARTEL: Here we are.
20	MR. MUNRO: That interrogatory is asking
21	a similar question to what Mr. Hanna is and it is how
22	do you if you determine that a target is
23	unrealistic, how do you go about correcting it or
24	having it corrected, and to a certain extent what we

have explained in our answer is that you have to live

with the target until you amend the District Land Use
Guideline. There is a formal process that's in place
where MNR has allowed for the amendment of a District
Plan Use Guideline.

It cannot arbitrarily take place by a district manager. It has to go through a public review process, the public has to have the opportunity to look at some of those options and those choices again and in our answer we explain that. What would justify amending a target, and what we have said is public concern and interest would justify going through that formal process, but that would be a process that's not connected with timber management planning per se, it would be connected with the District Land Use Guidelines.

So if you did have a target that was too high, it would be identified through the timber management planning process and that district manager would have to address his strategies on how he or she was going to deal with that particular problem in that five-year period not adjusting the target.

It might provide impetus to go through the informal amendment procedure for the District Land Use Guidelines, thereby getting the target lowered if that was realistic. That would have to have regional

	or ex (hanna)
1	input and if affected the regional target it would have
2	to be provincial input if it affected the provincial
3	target.
4	So it's all tied together; you just can't
5	arbitrary go in and adjust targets at will. It is
6	somewhat complicated because there has been a formal
7	process that we've gone through and I believe it had
8	extensive public participation. I think it was
9	somewhere around 10,000 people participated in that
10	exercise and we just can't arbitrarily decide tomorrow
11	to do something different than what was decided at a
12	previous public participation exercise in producing the
13	District Land Use Guidelines. So it is somewhat
14	complicated.
15	MADAM CHAIR: Do you know of any
16	amendments that have been made under this process to
17	the District Land Use Guidelines?
18	MR. MUNRO: I can't think of any in my
19	area. Perhaps the panel members could
20	MR. FRY: A. I am not aware of any.
21	MR. MARTEL: You see, with such a process
22	can you not envisage the public saying you can't fight
23	City Hall. I mean, it is just mind boggling to get
24	anything changed.
25	MR. MUNRO: I'm not so sure it would be,

1	Mr. Martel. If it was warranted, I think you could see
2	it expedited, but the thing is you can't circumvent the
3	process either, otherwise you lose control and by
4	catering to one specific client group you could be
5	influencing another's, so I think you have to be
6	responsible to all interested
7	MR. MARTEL: I just look at the process,
8	though, that you have to effect. Somebody down
9	somewhere decides: Well, this target is unacceptable,
10	and by the time you influence the district land
11	manager, who then decides you need an amendment, the
12	amendment has to go through the whole cycle at all
13	levels. I mean, it sounds like you would need a
14	battery of lawyers to simply move the thing two inches,
15	if I can be so bold. I mean, it just seems like a
16	very, very lengthy process.
17	MR. INNES: I think one of the
18	differences, sir, is that there is no formal process
19	now in place to do that except at a very high level.
20	You know, they are going to redo these at a set period
21	of time and what we are suggesting in our evidence is
22	that we like to put in a process through the
23	tri-committee structure where it could be on a
24	hands-on, individual basis hopefully with some degree
25	of success.

1	MR. MARTEL: As opposed to the other
2	process.
3	MR. INNES: Which is very cumbersome and
4	extremely large. So we are trying to provide a process
5	which is geared to making local change in a structured
6	fashion without upsetting the whole
7	MR. MARTEL: Hopefully these thing would
8	be identified much more quickly
9	MR. INNES: Yes, precisely.
10	MR. MARTEL:through your process.
11	MR. INNES: That's the intent.
12	MR. COSMAN: Mr. Martel, you raise by
13	your question the policy issue as to the date. That
14	perhaps points out the danger in having an MNR official
15	at the local level make an arbitrary decision as well.
16	That's the other side of it.
17	You may want to have a better way of
18	amending something, but at the same time an official to
19	say: Even though we have so many moose, it is going to
20	be something else, notwithstanding the public
21	participation that led to that decision. It is a
22	balancing of those competing planning needs.
23	MR. HANNA: Mr. Martel, there will also
24	be, I expect, at some time evidence with respect to the
25	authority of this Board with respect to the District

1	Land Use Guidelines in terms of the fact that this
2	activity is under the Environmental Assessment Act and
3	whether in fact, how the two interface, but I won't
4	deal with that now.
5	MR. MUNRO: Just to carry on for Mr.
6	Martel's benefit
7	MR. MARTEL: I am just trying to takes
8	notes. This is a fascinating area and I am trying to
9	get some notes and follow. If you could just slow down
10	just for a second until I
11	MR. MUNRO: I certainly understand your
12	concern
13.	MR. COSMAN: Mr. Munro, just a second.
14	MR. FREIDIN: I was just wondering while
15	you were writing, Mr. Martel, whether you used the term
16	battery of lawyers intentionally.
17	MR. MARTEL: Well, I just looked out and
18	I saw them all there.
19	MR. COSMAN: That's because you've
20	included Mr. Hanna.
21	MR. MARTEL: We are going to give him his
22	degree before he finished.
23	MADAM CHAIR: Mr. Munro?
24	MR. MUNRO: I can understand why you see
25	it as a complicated exercise, but within our process we

Suomu, Fry, Innes Cr ex (Hanna)

from the guideline and if
was in the best interest
mber resource management
t guideline, he can put
and highlight it as a
committees and have them
to go through all the
to go through all the eneral public, so there is
eneral public, so there is
eneral public, so there is on for that period of time
eneral public, so there is on for that period of time structured process that we

interest of the forest industry in a negative way and you were concerned about that, you would still have available to you a formal appeal process, a bump-up, and have the full public review of that change if that was so -- if the forest industry felt committed that way; is that not fair?

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MR. MUNRO: A. That's true. The Industry would have that opportunity as well as any anybody else in Ontario.

Q. Okay. Now, let's just take the given that you've given me at the present time, that the

1	target is more or less a given, okay, there's a target
2	for the district. We don't have targets for moose
3	habitat; do we?
4	A. Not in the current District Land Use
5	Guidelines, no.
6	Q. So we've always got to make a
7	connection between that population objective and the
8	corresponding habitat requirements, correct, because
9	that's the timber component that you manage as a timber
LO	manager?
11	A. Most definitely. The Moose Habitat
L2	Guidelines outline how they see that happening.
13	Q. But there is not a connection in the
L 4	guidelines to population?
L5	A. I believe there is. I think we have
L6	answered an interrogatory on that.
L7	Q. I was going to deal with this later,
18	but now that we've brought it up, perhaps you can
19	MADAM CHAIR: I thought, Mr. Hanna, when
20	we had evidence from Mr. Monzon
21	MR. HANNA: Mr. Monzon, yes.
22	MADAM CHAIR:a long time ago we
23	received a great deal of evidence about District Land
24	Use Guidelines and we explored in some of them and
25	there were some numbers with respect to the size of the

	or ex (hanna)
1	moose herds in the district.
2	MR. HANNA: Yes.
3	MADAM CHAIR: Is that what you are
4	talking about?
5	MR. HANNA: No, Madam Chair.
6	MADAM CHAIR: You are talking about the
7	number of moose in a management unit?
8	MR. HANNA: No, Madam Chair. What I'm
9	talking about is we have population targets and, as Mr.
.0	Monzon explained in his evidence, there was in going
.1	to the development of the target, there was an existing
.2	moose population and as Dr. Euler has given the Board
.3	evidence, there was a mathematical model called ONEPOP
. 4	which was used to project the population as to how it
.5	might change over time.
16	What's missing is the connection between
L7	that population objective and the physical habitat
18	needed to sustain that population and that physical
L9	habitat, in my understand of the Industry's evidence,
20	is the timber component of that non-timber resource.
21	And so to integrate that district land use target,
22	which is in population numbers, to the timber component
23	that the Industry is dealing with, we have to make that
24	connection in terms of the physical habitat.
25	I am not aware of anything in the

1	guidelines or any evidence that's been brought before
2	this Board except for one exhibit that Dr. Euler hand
3	drew which said if we have a habitat of this
4	configuration we will have 1. whatever moose per square
5	kilometre.
6	MR. FREIDIN: There was more than that, I
7	think. Considerably more than that.
8	MR. HANNA: Well, fine. That's my best
9	recollection, Mr. Freidin. That's the type of
.0	connection we are talking about.
.1	MADAM CHAIR: So in your question you are
.2	asking, with respect to the District Land Use
13	Guidelines, if for a district the target moose
4	population is 20,000 you would expect there to also be
15	"x" number of hectares
16	MR. HANNA: Of late winter cover, yes.
L7	MADAM CHAIR:that would provide that
18	habitat?
L9	MR. MUNRO: Mr. Hanna is correct. What
20	we have in the guidelines themselves is the population
21	for the entire region and it explains how moose habitat
22	requirements are taken care of through the guidelines.
23	So he is absolutely correct. At this present time
24	there is no, say, winter habitat target for a
25	particular district.

1	MR. HANNA: Q. Okay. So we've got to
2	make that connection and say we've made that
3	connection, we've now got a target in terms of moose
4	for the district and we have to assign that target now
5	to the different forest management units within the
6	district; correct?
7	MR. MUNRO: A. That's correct.
8	Q. Okay. And that would involve IRUC
9	actually, that's where it really occurs; isn't it?
10	A. No, the district manager would look
11	at that. He has his target for the district. That
12	would be reviewed by the regional committee to ensure
13	that it was consistent.
14	Q. What happens when a forest management
15	unit is bisected by a district boundary?
16	A. I would think there would be some
17	approximations made and a biologist would take a look
18	at that and say try to isolate that division in
19	their mind.
20	Q. So both district managers would be
21	involved in that circumstance?
22	A. Or their staff, I would think.
23	Q. Yes, okay. So let's make it simple.
24	We've got one district, two forest management units.
25	Now, the choices that we would have available, the

Τ.	choice that we, being the public, would have available
2	to us would be we have that target is fixed for the
3	time being, we will accept it as being fixed, would
4	simply be the proportion of that target being met
5	between the two forest management units? That would be
6	the choice.
7	A. That's correct.
8	Q. And that choice and the rationale for
9	that choice would be included in this background
0	information in Appendix 1 of your report where it gives
1	that description?
2	A. That's correct.
.3	Q. All right, so I understand that.
.4	Now, you'd said if the target is too high that's a
.5	problem. It turns out, as being Dean Baskerville calls
.6	it, I think his words are, the first issue has to be to
.7	find a way to explain to the public owners of the
.8	forest what they could have, what is achievable with
.9	consistency between ends and means.
0	So if we had a target that was too high,
1	that would mean that we have an inconsistency; correct?
2	A. One could assume that, yes.
!3	Q. So in that situation you have got to
24	go back and evaluate alternatives and try to redefine
25	the target to a reasonable level given the current

	Suomu, Fry, Innes cr ex (Hanna)
1	state of the forest management unit; correct?
2	A. That's certainly what the Industry is
3	recommending.
4	Q. Now, you'd said that option also
5	existed if the target was too low; is that correct?
6	If people looked and say: Hey, we can
7	produce a lot more moose off of this forest management
8	unit than we are at the present time. Even though the
9	target is this, we think we can do a lot better than
10	that. That would also be a basis to kick in that
11	process?
12	A. Certainly the district manager would
13	identify if the target was too low and explain that the
14	production of the moose population could be increased.
15	It might be looked at in terms of a
16	regional perspective; maybe another district is too
17	high. There might be some balancing and I assume that
18	will take place.
19	Q. All right. I would like now to look
20	at the OFAH terms and conditions, condition No. 6 which
21	is on the first page of the terms and condition. I
22	just want to confirm that condition 6 is basically
23	reflecting the same sense of what you have just told

MADAM CHAIR: This is your term and

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me.

1	condition No. 6, Mr. Hanna?
2	MR. HANNA: Yes, Madam Chair.
3	MR. COSMAN: Which page?
4	MR. HANNA: First page.
5	MR. MUNRO: Page again, Mr. Hanna,
6	please?
7	MR. HANNA: It's the very first page, Mr.
8	Munro. Your question is?
9	MR. HANNA: Q. Is that condition
10	reflecting the type of process that you have just
11	described in terms of the role of the District Land Use
12	Guideline, SLUPS, timber production policy, moose
13	production policy?
14	MR. MUNRO: A. In terms of the timber
15	component of the other resource programs, I would think
16	that would be fair.
17	Q. Okay.
18	MR. FREIDIN: I'm sorry, what was the
19	answer?
20	MR. MUNRO: In terms of the timber
21	component of the other resource programs, that would be
22	a fair analogy.
23	MR. HANNA: Q. When we started this
24	discussion oh, I have one other thing before I get
25	back to where we started all this and that is, the

1	response to the	ne interrogatory that you had referenced
2	me to, Mr. Mun	nro, the Ministry of the Environment's
3	interrogatory	No. 10?
4		MR. MUNRO: A. Right.
5		Q. I'm looking at part B of that
6	response and :	it deals with this situation where there
7	is an infeasil	ole target and it says:
8		"He or she must identify problems and
9		issues and develop proposed strategies to
10		address the problem of competing
11		interest."
12		Now, in our discussion of definitions
13	when I was he	re in June, that was something that was
14	that was left	over; we didn't deal with what you mean
15	by a strategy	•
16		How does a strategy differ from a goal,
17	objective and	a target? Do you use those four terms as
18	a group? How	is a strategy different than a target?
19		A. In my mind, and my peers can help me
20	out, a strate	gy is my mind is a course of action that
21	one lays out	to achieve an objective or target or goal.
22		Q. An example of that would be the
23	silvicultural	groundrules?
24		A. I think that would be a good example.
25		Q. Okay. Now, I'm back to you, Mr.

1	Innes. We were talking about this matter of choice.
2	MR. INNES: A. Yes.
3	Q. And you had said that you feel
4	confident that the public is aware that different
5	levels of investment on a forest management unit can
6	result in different results? That was the
7	A. Yes, I believe
8	Q. So in that sense you felt that you
9	disagreed with Dr. Baskerville because you felt the
.0	public did understand that they had that choice?
.1	A. I was trying to interpret Dr.
.2	Baskerville's comment on a national perspective, which
.3	is the one he was addressing, and as a result I believe
4	I said, I thought he was addressing the perceived
15	difficulty of the public of having access to of
16	having access to the choice decisions that they make.
17	Q. Mr. Innes, we aren't dealing on a
18	national level as I know you are only too aware, and I
L9	am not asking you to interpret what you think Dr.
20	Baskerville meant. I am asking for your opinion, okay?
21	You have to take what you see there and
22	interpret it in the best way as you know as an expert
23 .	and give me your opinion. Now, I want to deal at a
24	timber management plan level/forest management unit
25	level.

1	Now, do your comments apply also at that
2	level?
3	MADAM CHAIR: Are you referring to public
4	and private investment, Mr. Hanna?
5	MR. HANNA: I'd asked the witness that
6	and he was the one who suggested different levels of
7	investment, Madam Chair. I had assumed that it was
8	primarily the public investment, but it is really his
9	words. I would ask you to ask him.
LO	MR. INNES: Madam Chair, as I understand
11	it, I am specifically addressing the third paragraph on
12	page 15 of the transcript and Mr. Hanna has asked me to
13	speak to this in terms of a forest management unit, of
14	whether or not I agree with Dr. Baskerville's comment:
15	The hardest part is to get people to
16	understand that they have a choice"
17	and within that framework I don't agree with that
18	comment.
19	MR. HANNA: Q. And the reason that you
20	don't agree is because you are of the view that the
21	public does understand that there is different results
22	associated with different levels of investment and they
23	understand that as being a choice they have available
24	to them?
25	MR. INNES: A. That is correct.

Τ	Q. Now
2	MADAM CHAIR: Your question is, if
3	government spent more money on the forest, then the
4	public would get more out of it with respect to timber
5	and non-timber resources?
6	MR. HANNA: Potentially, yes. That's how
7	I interpreted it.
8	Q. Is that not your interpretation, Mr.
9	Innes?
10	MR. INNES: A. Yes, that there are a
11	range of things that you can do in the forest, Madam
12	Chair. I think the public understands that there is a
13	range of things that can do that depend upon money and
14	manpower and effort and environmental impact.
15	MR. MARTEL: I am having difficulty with
16	that one because maybe you travel in a different
17	world than I do, Mr. Innes, but I don't perceive the
18	public in all of the discussions I have of
19	understanding that very clearly.
20	Of course, you live in a resource area
21	and you work in that area, but I look around at the
22	conflict that arises, whether it be some of the
23	conflicts that arise between decisions that are made by
24	government and what people in our society want, whether
25	it be environmental or so on, and I see a great gap

1	there of what I think is a lack of confidence or a lack
2	of understanding as to just what's going on out there
3	and maybe it's because you are closer to the forest.
4	MR. INNES: No, I think it is probably,
5	sir, that I expressed myself incompletely and let me
6	try again here to expand upon that.
7	Let's take the example of the conflict
8	over the Temagami situation which is exceedingly
9	complicated and I don't profess to know all the details
10	of that, but in sitting beside somebody on an airplane
11	flying to wherever and speaking about that, they have a
12	certain perception of what might be appropriate to do,
13	but when you start talking about some of the
14	complexities, about some of the inputs possible, about
15	some of the ranges of things that could happen, they
16	understand very well that there is a choice that can be
17	made between those things and the only part that's
18	really missing in the conversation that I've discovered
19	is a broader perception of what some of the
20	alternatives may be or what some of the or how the
21	broad the range of drivers is in these things.
22	MR. MARTEL: Can I stop you there
23	because, in fact, when you sit and talk with them one
24	on one that's one thing, and because you are
25	communicating directly with them and they are listening

1	carefully you might get your message across, but when
2	you deal with the public at large, not on a
3	one-on-within basis, then I don't think the
4	understanding is quite is apparent to the public.
5	If you talk to many northerners, as they
6	call them, they think the tree huggers, if I can use
7	that term, are the people who are solely responsible
8	for the Temagami situation and that it is all coming
9	out of southern Ontario and it's not coming from the
10	north. So there is really a misunderstanding.
11	MR. INNES: There is a misunderstanding I
12	think brought about to a large extent, sir, from the
13	lack of information which is concrete and can be
14	separated from all the emotional feeling that goes with
15	those sort of things, but going back and I don't
16	deny that occurs and unfortunately occurs all too
17	frequently.
18	But going back to Dr. Baskerville's
19	comment, I don't believe that people don't understand
20	that there is a choice that can be made. They may be
21	missing key pieces of the information, but I think most
22	people understand that there is a choice that can be
23	made. It's not a clear cut decision that you can only
24	do this and that's the sole thing.
25	MR. HANNA: Q. But, Mr. Innes, isn't one

1	one of the driving factors in that Temagami issue the
2	fact that the public hasn't been presented with a range
3	of choices and the implications?
4 -	The broader scale type of issues that you
5	say are missing in their understanding hasn't been
6	presented to them?
7	MR. INNES: A. That has to be a key
8	contributing factor in the confusion that arises from
9	situations as complicated as that, yes.
LO	MR. MARTEL: That's why one-on-one you
11	can dialogue with people and they understand it, but
L 2	when you deal with the public at large it's much more
L3	difficult, I think, to get the message across or the
L 4	options that are available to people and, therefore
L5	MR. INNES: I can't disagree with that.
L6	I think that's extremely important which, I guess, is
L7	one of the reasons we see the local citizens'
L8	committees being of importance and, you know, regional
19	committees being of importance, but also at the
20	provincial level.
21	You have to open this whole thing up in
22	terms of let's try and disseminate more widely some of
23	the key information that's missing at the moment.
24	MADAM CHAIR: Mr. Hanna, would you like
25	to break for lunch now?

1	MR. HANNA: Madam Chair, I have one last
2	section of this to deal with. I think it's going to be
3	very short and I would like to get this out of the way,
4	if we could, before
5	MADAM CHAIR: Well, it's almost twelve
6	o'clock. Do you mind if we wait until 1:30, Mr. Hanna?
7	MR. HANNA: No.
8	MADAM CHAIR: We will be back at 1:30.
9	Luncheon recess taken at 12:00 p.m.
. 0	On resuming at 1:30 p.m.
.1	MADAM CHAIR: Please be seated.
. 2	Mr. Hanna?
.3	MR. HANNA: Q. Panel, or Mr. Innes
. 4	specifically, we left off talking about Exhibit 1281
.5	which is Dr. Baskerville's paper and I had a discussion
.6	with Mr. Munro about how the DLUG targets would be used
.7	and applied in the forest management unit at the forest
.8	management unit level, and I think I understand that
.9	fairly clearly now.
20	The target sets out the amount of habitat
21	that would be required, for example, for moose, correct
22	so we need "x" number of hectares of late winter cover
23	area over time and you would make that projection over
24	the same projection you'd make the moose population
25	over the rotation of the forest: correct?

	cr ex (Hanna)
1	MR. INNES: A. That's the way we see it
2	working, Madam Chair.
3	Q. Okay. So we now narrowed down the
4	choices to now we've decided on how much, but we
5	haven't decided yet on the spacial distribution; have
6	we?
7	A. That's correct.
8	Q. So there is even if we take the
9	choice as we've laid it out, the choice in terms of the
10	appropriate target in terms of the quantity of habitat,
11	we still have a range of choices in terms of the
12	spacial distribution of that habitat over the forest
13	management unit; correct?
14	A. That's correct.
15	Q. And would you agree with me that
16	taken to the extreme there is a great number of
17	possibilities, some of them may be unreasonable, but
18	even there might be a large number of reasonable
19	possibilities that you might be able to achieve?
20	A. That would seem reasonable, yes.
21	Q. And that's an important choice, that
22	pattern, not just the "how much" but also the pattern?
23	A. Not being a biologist, I would have
24	to assume that's the case in terms of providing the

correct distribution in connection between that habitat

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Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	and the other forms of habitat.
2	Q. Will that pattern or will alternate
3	patterns for the designated target - the target being
4	the how much - will alternate patterns be presented to
5	the public and they will be asked for a choice in the
6	Industry's planning process?
7	A. We have not specifically said that
8	that will occur in the planning process that we have
9	laid before the Board.
.0	What we have suggested in the preamble to
.1	our terms and conditions - I'm not sure where else,
. 2	Madam Chair, in our testimony - that the plan author
.3	would seek the technical guidance of the correct
. 4	technical person within MNR to assist in the lay out
.5	and design spacially of that required habitat to reach
.6	the target level assigned to the plan.
.7	Q. Would you agree with me that
.8	alternate spacial configurations of the forest
19	structure to achieve the habitat may have very
20	important implications to the forest industry in terms
21	of delivered wood costs?
22	A. It could have an implication, yes.
23	Q. So that you are in the potential of,
24	perhaps in some cases, the biologist saying: I would

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like this spacial configuration and the Industry

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	cr ex (Hanna)
1	forester saying: Yeah, but that's going to cost me
2	\$3.00 more a cunit of wood at the mill and, therefore,
3	I like this one better?
4	A. That type of scenario could occur.
5	Q. And will that documentation be
6	provided to the pub will documentation of those
7	types of situations be provided to the public?
8	A. I am unclear as to what degree of
9	documentation of those alternatives would appear in our
L 0	background data to the timber management plan.
11	A degree of that would appear and the
L2	rationale for that would appear in the background data
13	in the timber management plan, but I'm not able to say
L4	whether or not a range of choices would be provided by
L5	the expertise in MNR. If it was provided, it would
16	naturally appear in the background data, the
L7	supplementary documentation of the plan the way we have
18	laid the process out, Mr. Hanna.
19	Q. Fine. But you are saying at the
20	present time that's not mandatory in the planning
21	process that you've described?
22	A. We have not made it mandatory in our
23	planning process that a range of alternatives by other
24	resource managers be put forward at this time.
25	Q. Okay. I would like to deal, then,

25

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	with one final section in Exhibit 1281 and that's on
2	page 27. It is a response by Dean Baskerville to a
3	question regarding
4	MADAM CHAIR: Excuse me, Mr. Hanna, what
5	page are we on?
6	MR. HANNA: 27, Madam Chair. It is
7	11:27.
8	Q. A question from one of the committee
9	members about the potential conflicts among other
10	forest user groups, correct, and Dean Baskerville is
11	responding. I am looking particularly at the third
12	paragraph in his response:
13	"He is indicating here" and when he
14	says "he" I believe he is speaking of the president of
15	the Fish and Game Association of the province. He
16	says:
17	"He has a legitimate grievance, as do
18	many of the people in recreation and
19	fishing wildlife, in that the way we have
20	approached the use of forest has been
21	timber oriented for three centuries and
22	now we are trying to change the way we do
23	it so we can look at it from at least
24	three simultaneous perspectives, and that
25	is not happening as fast as they would

1	like."
2	Now, in your view, is this comment also
3	applicable to Ontario?
4	MR. INNES: A. If you will just give me
5	a moment, Madam Chair, to read what the questions was
6	that was asked of Dr. Baskerville on page 26.
7	In the forum that Dr. Baskerville
8	answered the question, in terms of the president of the
9	Fish and Game Association not being able to approach
10	habitat and management of that resource on an
11	integrated basis, which is what I believe Dr.
12	Baskerville is saying, we understand that a similar
13	type of problem exists in Ontario.
14	Is that responsive, Mr. Hanna, to your
15	question?
16	Q. If it isn't I will always let you
17	know, Mr. Innes, but yes, thank you very much.
18	A. Thank you.
19	Q. Mr. Innes, when I was talking about
20	the I introduced the Baskerville paper with respect
21	to my questions to you earlier on the local citizens'
22	committee and I would like to ask you one final matter
23	or deal with one final subject in that respect and that
24	has to do with the effectiveness of the citizens'
25	committee.

1	Now, as I understand It, one of the
2	reasons that the Industry is advocating this approach
3	is to improve the effectiveness of public consultation;
4	correct?
5	A. That is correct.
6	Q. And if we could just look briefly at
7	your witness statement on page 9, you indicated there
8	in the second paragraph:
9	"The Industry believes that the public is
.0	interested in resource planning and
.1	should be educated, consulted and
.2	involved at the provincial, regional and
.3	district levels."
.4	Now, what do you mean by being educated
.5	in this context?
16	A. I think Mr. Martel and I had part of
L7	this discussion prior to the lunch break.
L8	Educated in our mind, Madam Chair, is
L9	understanding what the process is in which the primary
20	input to how the primary input to decisions is
21	considered and analysed and how a decision results.
22	We are talking about understand a process
23	by which a decision is made; and, secondly, which is
24	the point I was referring to with Mr. Martel,
25	understanding what the basis in terms of information

	Suomu, Fry, Innes cr ex (Hanna)
1	and inputs to the decision is and what those primary
2	levels of information are that contribute to a
3	decision.
4	Q. And presuming that we are here six
5	years from now and we were reviewing the final planning
6	process
7	MR. FREIDIN: Not here.
8	MR. HANNA: Q. We take a break, in
9	between we do some timber management plans hopefully in
10	the intervening time, maybe a bit more than six years.
11	but we are back here having implemented the Industry's
12	planning process. We are back with the five, six,
13	ten-year review, whatever it is, and it may not be the
14	same panel but
15	MR. MARTEL: You want to believe it.
16	MR. HANNA: Q. We are back here
17	reviewing the process that the Industry has proposed,
18	the Board is convinced that it is the best approach to
19	use and we've implemented it, what criteria would you
20	suggest that we would use to determine its
21	effectiveness in terms of educating, having effectively
22	consulted and involved the public?
23	What would you use to measure the
24	effectiveness of the process?

25

MR. INNES: A. One measure of

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	effectiveness would be the number of people who
2	participated in these various advisory committees,
3	another measure of the effectiveness could be I think
4	seen in the number of unsolicted contributions that
5	were brought to open houses, to the advisory
6	committees, to the plan author, to MNR and I would
7	expect there would be more than there now are. Not in
8	terms of the system not working, but in terms of people
9	being interested in the process and being willing to
10	participate and feeling comfortable with the thought
11	that their input is being considered and has a
12	meaningful role in the process.
13	And I would think another one, Madam
14	Chair, would be a degree or an increased degree of
15	satisfaction with decisions taken at a local level by
16	people saying: I understand it and it makes sense to
17	me which presupposes knowledge and understanding of the
18	system.
19	With your permission, I'll ask if the
20	panel has any other thoughts they would like to add to
21	that.
22	MR. MUNRO: A. No, I think that is
23	appropriate.
24	Q. Okay.
25	MADAM CHAIR: Excuse me, Mr. Innes, one

1	question. Wouldn't you expect, as the result of a new
2	process through which the public might become better
3	informed, you might in fact have problems, more
4	problems in the sense that peoples' interest and
5	education in that process will cause them to find
6	things they disagree with?
7	MR. INNES: Very much so. That was the
8	point I was trying to make at the first, Madam Chair in
9	terms of I think this will generate unsolicted comments
10	coming back to the people who are involved in the
11	planning preparing.
12	Yes, the whole thing is dialogue and
13	let's surface problems and issues that are now not
14	being dealt with if we can get to better resource
15	management. So, yes, I agree with you, Madam Chair.
16	MR. HANNA: Q. So, Mr. Innes, is it fair
17	then to say that it wouldn't be an appropriate measure
18	in terms of the number of conflicts? We may have an
19	increased level in terms of conflicts simply because of
20	the greater involvement, but that the conflicts would
21	revolve around not lack of misunderstanding but lack
22	different priorities, different social values.
23	You would see it be successful if it
24	had if there wasn't a problem in understanding, but
25	there may be differences of opinion that are inevitable

40719

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

Ţ	in resource management; is that fair?
2	MR. INNES: A. I think that would be
3	fair, Madam Chair.
4	Q. Okay. Now, this matter of increased
5	degree of satisfaction, the fact that to have people
6	committed to this exercise, and you've said it
7	repeatedly, commitment of time, people aren't going to
8	do this if they don't feel their input is having some
9	effect, correct, that's the key message you've brought
.0	forward?
.1	A. Yes, that's correct.
.2	Q. Okay. The OFAH agrees with you. The
.3	OFAH has seen a jaundice public that on occasion felt
. 4	that their opinion has not been or at least segments
.5	of the public feel their opinions have not been given
.6	due consideration.
.7	MR. COSMAN: Is this evidence?
.8	MR. FREIDIN: Is he giving evidence
.9	again?
20	MR. HANNA: No, I am not giving evidence
21	and I will bring evidence forward to support that
22	statement, but I'm simply providing the witness with
23	some sort of a context, but I am fine to retract that
24	until we give evidence.
25	MADAM CHAIR: Do you want to rephrase the

1 question, Mr. Hanna.

MR. HANNA: Sure.

Q. The OFAH is concerned with the same

issue in terms of having meaningful public input, and I

think you will see in our revised draft terms and

conditions a new term and condition dealing with the

local citizens' committee and I want to get your view

8 on it.

The OFAH is planning to include in its revised terms and conditions a clause providing that the -- providing the local citizens' committee with the powers to invoke an automatic bump-up. This would be used in the event that if after having gone through the entire review process internally and externally, as Mr. Munro has suggested, after having gone through that process, a majority of the local citizens' committee is not in agreement with the final proposal or a final proposal contained in the timber management plan, then they could request the entire plan or part thereof to be bumped up.

Would you feel that this is a reasonable power to be assigned to that group from a planning perspective to ensure both members of the committee, the plan author, the Ministry see this as a meaningful and influential exercise?

1		MADAM CHAIR: Excuse me, Mr. Hanna. The
2	question, was	it, the local citizens' committee? Are
3	you recommendi	ing that they request bump-you or they in
4	fact authorize	e, initiate a bump-up process?
5		MR. HANNA: It would actually be the
6	Ministry of th	ne Environment would assign that power to
7	the local citi	izens' committee.
8		MR. MARTEL: Can I back up for a moment,
9	then?	
.0		MR. HANNA: Certainly.
.1		MR. MARTEL: I think in the advisory
.2	committee you	indicated yesterday that you did not
.3	want - and I	could be wrong - MNR or the plan author to
4	have a vote?	
15		MR. HANNA: Correct.
.6		MR. MARTEL: I just wanted to be sure.
.7		MR. FREIDIN: Is the question whether it
18	was appropria	te?
19		MR. HANNA: The transcript will show the
20	question, Mr.	Freidin.
21		Q. Mr. Innes, have you got an answer?
22		MR. COSMAN: Just before Mr. Innes
23	answers. From	m a legal perspective, I can see some
24	difficulties	in that I don't think this Board has the
25	nower to requi	ire the Ministry of the Environment to do

1	anything such as the kind of delegation that's just
2	been mentioned, but I am not going to object to the
3	question.
4	I will allow Mr. Hanna to say whether
5	from a planning perspective he thinks Industry's view
6	is that it's a good idea that this be delegated.
7	MR. HANNA: The question was phrased,
8	Madam Chair, Mr. Martel, specifically from a planning
9	perspective and that's what I am asking this panel, Mr.
10	Innes particularly, their view on.
11	MR. INNES: As I understand the provision
12	of bump-up, it is not available to any citizens of the
13	province who can initiate his or her discretion in they
14	have a concern that's not answered.
15	It would seem to me, from my
16	understanding, that this provision already exists,
17	Madam Chair, for anybody on the committee to do that
18	and I will request clarification from Mr. Hanna, is
19	this in your proposal, sir, something which the
20	committee would have to undertake if it did not reach a
21	majority decision on a critical issue?
22	Like, is it an automatic thing which
23	automatically occurs within the advisory committee if
24	they took a recorded vote at it was split or they were
25	not able to reach a decision?

1	MR. HANNA: Q. The proposal, as I
2	understand it at the present time, would be that the
3	committee to make a formal motion for bump-up and as
4	part of that they would have to define whether it was
5	the entire plan or part of the plan and specifically
6	which part of the plan they wished to submit to a full
7	investigation a full environmental assessment, but
8	that would be a specific motion that the committee
9	would bring forward and would vote on.
.0	MR. INNES: A. I understand, Madam
.1	Chair. I think Mr. Hanna is taking the committee as an
. 2	entity rather than a collection of individuals, if I
.3	can put it that way. The bump-up motion would arise on
4	behalf of the committee rather than on behalf of an
.5	individual in the
16	Q. Correct.
L 7	Ain the course of his or her duties
18	on the committee.
19	MR. MARTEL: I am still at a loss because
20	I wrote down the words local citizens' committee to
21	invoke automatically bump-up.
22	That seems to me that the committee, if
23	they are invoking the bump-up itself, that is in fact
24	bypassing the Ministry of the Environment or anyone
25	else, that the committee can order a bump-up. Is that

1	what you are asking for? I am asking for
2	clarification.
3	MR. HANNA: For clarification, that's
4	what is asked for. We will deal the legalties of it,
5	as Mr. Cosman indicated, at the proper time, whether it
6	falls within the scope of the Act, and I will address
7	that at the appropriate time.
8	MADAM CHAIR: Did you understand that it
9	is not a committee requesting a bump-up, but in fact
.0	implementing a bump-up, causing the bump-up to go into
.1	effect?
.2	MR. INNES: No, I didn't understand that,
.3	Madam Chair. Thank you for that clarification. That's
. 4	a crucial difference.
.5	MR. MARTEL: Do you want to start again.
.6	MR. INNES: I don't think I have given an
.7	answer yet, Mr. Martel. I am still contemplating what
.8	I might say on behalf of the committee here.
.9	There are many ramifications in that and
20	the major one that I perceive at the moment would be
21	changes to the locus of authority for decision making
22	of resource use from the Ministry of Natural Resources
23	to a local citizens' committee, the way I understand
24	it, Mr. Hanna.
5	O. Well, let let's just stop there for a

1	second. Remember, the local citizens' committee is not
2	being given the power to make the decision. All the
3	local citizens' committee is being given the power to
4	ensure the third party review of the issue is brought
5	forward.
6	The decision-making power still rests
7	with the government through this Board not this
8	panel, but through this Board and ultimately through
9	Cabinet's review of their decision. So your comment
10	about the locus is not perfectly correct; the ultimate
11	decision still rests with government.
12	MADAM CHAIR: That's not quite true. The
13	decision about the bump-up itself
14	MR. HANNA: Oh, yes.
15	MADAM CHAIR:is not a decision of the
16	Ministry of the Environment nor the Ministry of Natural
17	Resources. The decision is the decision of the local
18	committee.
19	MR. HANNA: If that was approved, yes,
20	Madam Chair, that would be that portion, but Mr.
21	Innes' comment was the locus of control in terms of
22	resource management would shift from the Ministry of
23	Natural Resources to this local citizens' committee and
24	that's not correct. The decision
25	MADAM CHAIR: Well, part of it certainly

Suomu, Fry, Innes 1 would. 2 MR. INNES: Part of it is, I submit with 3 respect, Madam Chair. 4 MADAM CHAIR: That's my --5 MR. HANNA: That certainly is not the intent. The intent is to remain -- to leave the 6 ultimate decision-making power, the final decision on 7 8 the matter with government. 9 MADAM CHAIR: The final decision on 10 whether or not there will be a bump-up is left with the 11 local citizens' committee? 12 MR. HANNA: In that particular 13 circumstance. There may be other circumstances for 14 bump-up, this isn't the only way bump-up could occur. But in the circumstance where the local 15 citizens' committee as a majority could not be 16 17 satisfied, then that would be cause for automatic bump-up, but the locus of decision in terms of the 18 resources of the province would still remain with the 19 government. The local citizens' committee would not be 20 able to reallocate resources. 21 22

MR. COSMAN: Overlooking whether that's legally possible, I am prepared to allow this witness panel, from my perspective, to answer a question as to whether they think it is a good idea.

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1	MR. INNES: I fail to see, Madam Chair,
2	Mr. Martel, what this adds to the process beyond the
3	avenues that are now there. Maybe I don't fully let
4	me rephrase that.
5	I'm sure I don't fully understand the
6	full intent of Mr. Hanna's proposal or his client's
7	proposal. I'd probably be doing it injustice as I
8	don't fully understand it, but I have to wonder whether
9	or not if I sat on an advisory committee and had
10	sufficient interest in the process to do that and if I
11	had a concern that was not being adequately addressed,
12	what would prevent me, as a concerned citizen, from
13	going the route of bump-up to get that concern
14	rectified, and I can't see any advantage beyond in
15	the proposal that Mr. Hanna brought forward that I
16	don't have as an individual citizen.
17	MR. HANNA: Q. As I understand that, Mr.
18	Innes, and perhaps it will to be clear in some of the
19	subsequent questions I am going to ask on this matter,
20	but is not a key element - and you actually said it -
21	that to have effective public participation, to have
22	people being capable, committed, all those involved,
23	all those things, you and I will agree with that they
24	are imperative to make this work, you have to believe
25	there is something you have some power; don't you

1 agree?

You have to feel that you're doing

something meaningful, you're not just there blowing in

the wind?

A. I wouldn't use the word power. I would use the term reasonable chance of effectiveness to substitute for that, but I would have to, as a participant, would have to feel that my participation was worthwhile and had a reasonable chance of producing results in a direction I thought was appropriate.

Q. And given the implications of bump-up in terms of time, effort, expense, all those things, would that not encourage all participants in the exercise, the plan author, the committee members, the Ministry to consider that committee's opinion and advice very carefully?

A. I think it could also act in a negative fashion in terms of raising a fear factor. We have taken a different approach, as you no doubt understand, that we want to minimize the possibility of bump-up arising and we have gone about this through the entire planning process of trying to identify issues earlier, provide an avenue for solution, provide an enhanced planning process and then delay the consideration of bump-up until the last possible

1	opportunity just on the basis of it's costly, it's very
2	time consuming and we think it's potentially devisive
3	in terms of it's a non-user friendly process, if I may
4	use those terms.
5	Q. I agree with you entirely and what we
6	have said in the wording of the condition that I had
7	given you was that you would have to first go through
8	the entire review process, as Mr. Munro has described,
9	that this would be a last resort, something everyone
10	would try to avoid, but is there anymore I don't see
11	how it's any devisive than having the bump-up there.
12	It simply makes it much clearer to everyone where the
13	line was drawn.
14	A. Thank you for the clarification, I
15	didn't catch the first part of your phrase there in
16	terms of you could go through the entire planning
17	process that we have outlined.
18	Q. Exactly.
19	A. That's helpful. So the question
20	perhaps becomes one of, does the ability to initiate a
21	bump-up as a group have clout or status or whatever to
22	the advisory committee.
23	Q. Is it more likely to lead to capable,
24	committed participation to make the input meaningful,
25	to have all players act in good faith, all of those

1	things that you want to have in effective public
2	consultation?
3	A. My opinion, Madam Chair, would be no,
4	I don't think it would add significantly to that beyond
5	what already exists at the power of the Environmental
6	Assessment Act for individuals on that committee.
7	MADAM CHAIR: Well, certainly your
8	evidence before the Board so far has been that your
9	principal problem with bump-up, and there are many
10	problems you have with it, that it affects your
11	operations, it holds up your operations, you can't do
12	what you want to do while bump-up the process is in
13	effect.
14	MR. INNES: That's correct.
15	MADAM CHAIR: So whenever it happens,
16	whether it happens during the planning process or after
17	the timber management plan is finished, the same
18	problem exists for your industry.
19	MR. INNES: That's correct.
20	MR. HANNA: Q. And the same risk exists
21	whether an individual can request bump-up or whether
22	the local citizens' committee would request bump-up,
23	and if the
24	MR. MARTEL: Wait a minute. It's not
25	request.

1	MADAM CHAIR: No, Mr. Hanna, it's not
2	request bump-up. You said that it's not a matter of
3	requesting the bump-up, that it's a matter of the
4	bump-up being approved and set into place and is
5	started by the local citizens' committee.
6	MR. HANNA: I understand. I was taking
7	the other side of it, if it wasn't mandatory, Madam
8	Chair. I agree that was the proposition originally.
9	MADAM CHAIR: That's what you are
10	proposing, though?
11	MR. HANNA: Yes. I am saying, is there
12	any difference in terms of the risk if you have a local
13	citizens' committee that's a reasonable cross-section
14	of your local community that are responsible people,
15	that are committed, capable, involved and all those
16	other good things, what additional risk are we talking
17	about?
18	MR. COSMAN: If it isn't mandatory, then
19	it's exactly what we have now.
20	MR. HANNA: No, no.
21	MR. COSMAN: Madam Chair, I think we will
22	look forward with great interest to reading the revised
23	terms and conditions of the Anglers and Hunters,
24	including this term and condition, and our people will
25	get together and discuss them and prepare some

cr ex (Hanna) 1 considered views and I will have a position for them.

2 I don't know how we can take it any

3 further than we have at the present time. If it is not

mandatory, then the group as a group or an individual

5 can all go to the MOE right now.

6 MADAM CHAIR: Yes.

in providing advice.

7 MR. HANNA: Madam Chair, just so the --8 this is the last time we hear this panel, I would just 9 solicit any other panel's views in case there is 10 something here that they want to put on the record. I

would be interested in hearing what else they have to

12 say.

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MR. MUNRO: I would like to provide some 13 14 comments in that we see the production of the plan being done by the plan author in conjunction with that 15 16 local citizens' group and them actively participating

> I think it would be very difficult for that group of people to set themselves apart from the process and rule on something like a bump-up, and I think that's what Mr. Hanna is saying, they would actually make a ruling.

It is so difficult when you are involved within the process to step back and make that decision and I still think there will be some value,

1	considerable value in having that made by the Ministry
2	of the Environment as opposed to a local citizens'
3	group since they are going to have some vested interest
4	and possibly some bias. That's all I would like to
5	add.
6	MR. HANNA: Q. Mr. Munro, just one
7	matter on that. We talked about the Loonhaunt Road
8	citizens' committee. Do you know what decision-making
9	authority was given to that committee?
10	MR. MUNRO: A. I stand to be corrected
11	on this, I only briefly know about it. I think the
12	decision-making authority that was given to that
13	committee was to decide on a particular road location.
14	There was some conditions attached to
15	that, however. One was there will be a road and you
16	people on the committee can decide where that road
17	should be in your best interest and you must come back
18	to us with all members of the committee agreed.
19	It wasn't a vote, everybody had it sign
20	off on that location, but there was conditions attached
21	to it. It had to be within the approved plan that was
22	prepared, there had to be a road and it had to be the
23	options that were identified.
24	So a very focused type of approach to the
25	plan, and that's just my general, brief understanding

l of this.

2	Q.	That's	mv	understanding	also.	Mr
	-		a y	anacra callatild	arso.	Lal I

- 3 Munro. But the decision power that that committee had
- 4 within those constraint was binding?
- A. In that particular case, in the Fort
- 6 Frances District, that's how the district manager set
- 7 it up and I'm sure, knowing the district manager fairly
- 8 well, he had some degree of confidence that the group
- 9 of people that he had selected to sit on that would
- 10 come up with a solution.
- 11 That would not always be the case in
- dealing with the number of issues across the province.
- In fact, I know he felt that that group could be
- 14 trusted to come up with a decision that all parties
- 15 agreed upon.
- Q. If the Industry's proposal was
- adopted, with respect to the local citizens' committee,
- 18 though, the district manager would still with be the
- one who would ultimately decide on the composition of
- 20 the committee; correct?
- 21 A. Our evidence is that would be the
- case. However, we are dealing with a much more complex
- issue than a single road -- accessing a single small
- 24 portion of a unit where all known interest groups had
- 25 already identified themselves and are really working

1	through a process in the Fort Frances District or
2	were working through a process to come up with a final
3	location. There was the plan had already been done
4	and approved and this was really a finetuning of the
5	approved plan.
6	Q. Mr. Innes, can we turn to page 16 of
7	your witness statement. There is one of the groups
8	that we haven't dealt with yet and that's the technical
9	group. It's described in Section 2.2.32; correct?
.0	MR. INNES: A. Yes, that's correct.
.1	Q. Now, you indicate here and you
.2	indicated to Mr. Reid this morning that you did not
.3	anticipate this group meeting as a group on a regular
. 4	basis?
.5	A. That's correct.
.6	Q. Can you explain to me why?
.7	A. Yes, I can. This recommendation
.8	arises, Madam Chair, out of experience that a number of
.9	us have had with dealing with the MNR planning team as
20	it is now constituted.
21	Our experience has been the more people
22	you have in a room sitting on a group debating a
23	subject, the more difficult it is to reach a decision
24	on this and we see no need to tie up technical experts
25	who often make limited contribution, if any, to the

	or (manna)
1	discussion at hand during that particular meeting and
2	we find it much more expeditious to deal on a
3	one-on-one basis with those things unless there is a
4	need for interdisciplinary coordination, at which time
5	we would see the group being assembled for that
6	purpose.
7	Q. Okay. Those one-on-one discussions,
8	Mr. Innes, will they be formally documented?
9	A. Documentation will exist from those
LO	discussions in terms of the output from those
11	discussions as being a part of the supplementary
12	documentation and the database that occurs within the
13	plan, as is dealing with those technical experts the
L 4	plan author requires their input in order to be able to
L5	deal with components of the plan and non-timber
L6	resource of the plan.
L7	Q. Will they be comparable to the
18	publicly available minutes that you've specified for
L9	all of the other groups?
20	A. I am unable to say whether they will
21	be comparable, but there certainly will be
22	documentation of results.
23	Maybe Mr. Munro would like to say more
24	about them.
25	MR. MUNRO: A. Madam Chair, I think it

1	is important to understand within our process we have
2	dedicated a fair amount of time, approximately a year
3	of upfront preplanning before we actually start the
4	plan production.
5	So many of the concerns dealing with
6	integration of other resource users will have discussed
7	through the advisory committees, the regional committee
8	in consultation with the district manager and plan
9	author.
10	Then under our process what we have after
11	one year is we have some pretty specific direction that
12	will be provided to the plan author; i.e., in Mr.
13	Hanna's example, produce "x" number of acres or
L 4	hectares of winter habitat for moose.
15	We see it as really a process where the
L6	plan author would consult the technical experts and
L7	figure out how they were going to do that. As Mr.
L8	Innes indicated, the results would indicate what
19	happened during the discussions.
20	If there was a particular problem
21	achieving that winter habitat, that would have to be
22	identified by the plan author and discussed in the
23	plan, that they could not meet that objective and give

back to the advisory committee for their review and

some reasons why. Again, that would have to be taken

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1 input and eventually to the regional committee as well. 2 So you have to put it in a different 3 context than the current planning system that MNR has 4 where you basically start plan preparation. You have 5 not completed at that particular point in time any of 6 the preplanning aspects that we have characterized in 7 our package. So I really don't think there will a need 8 to address specific minutes saying on this day we 9 talked about this stand on this base map and document 10 that. Documentation, Mr. Innes is perfectly correct, 11 would be the result or the output of that discussion. 12 If those results and outputs are taken to 13 an advisory committee, we have provided that the biologist, if there is a concern, can come and talk to 14 15 the advisory committees about that particular issue and they are really a resource group that the advisory 16 committee can call upon for further explanation if they 17 have concerns about the output, if that clarifies it. 18 O. Part of the reason I ask that, Mr. 19 Innes or Mr. Munro, one of the things that you see 20 regularly seems to be this interconnection of issues in 21 timber management, that you do one thing here and it 22 has implications for moose and fish and tourism and 23 native people and all of the rest.

If you have two people discussing and you

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1	have other technical advisors there, there may be
2	issues that arise that they may affect their interest,
3	that they may want to give you technical advice on, but
4	unless they know about that discussion
5	I don't disagree. Just before you answer
6	it, I just want to make sure I make it clear, I don't
7	disagree with what Mr. Innes has said, let's not have
8	big meetings of 15 people sitting around a table
9	wasting time, okay, that's not my point.
.0	My point is, how do you maintain that
.1	integration within the team in terms of that discussion
2	and yet efficiently use peoples' time?
.3	MR. MUNRO: A. I really think that the
. 4	technical experts and the plan author have a pretty
.5	good feeling or have a pretty good idea when they are
.6	entering into an area that could cause some potential
.7	concern for other parties, and it would be in their
.8	best interest to get the other party in if it was
.9	dealing if we were starting to encroach upon their
20	technical expertise.
21	So in some instances it might be one
22	individual that the plan author is dealing with, in
23	some cases it might be two. It would be whatever is
24	appropriate in order to actually plan the activity in
25	order to meet some of those concerns and address the

	or (nama)
1	protection of values as well.
2	It would be considerably more efficient
3	than meeting as a planning team per se.
4	MR. INNES: A. If I may add to that,
5	Madam Chair, before Mr. Hanna asks his next question.
6	What occurs now if a lot of cases is,
7	even though a planning team meets and discusses things
8	in detail, individual members of that planning team
9	have to go back and do their area of expertise work on
10	their own to bring it back.
11	We are talking about a similar situation
12	in this case where you may have the let's stick with
13	the biologist as being the expert, who meets with the
14	forester to discuss what needs to be done and the
15	biologist goes away and does the alternatives and the
16	range of possibilities or whatever it is he or she is
17	going to do and brings it back.
18	The second point I wanted to take make
19	is, in our proposal the district manager is required to
20	"sign off" on the timber management plan saying that
	this has been prepared in a fashion to the Ministry's
21	satisfaction which must include integration. So there
22	
23	certainly will be integration. It is our intent that
24	that in fact occur.

25

Q. So in terms of accountability to

1	ensure that the interests are brought in at the
2	appropriate time and nothing is compromised without due
3	consideration, that accountability would rest with the
4	plan author ultimately?
5	A. No, that accountability for all the
6	uses that are carried on in that forest rests with the
7	district manager of Natural Resources.
8	Q. Then are all these discussions three
9	part discussions: the technical expert, the plan
.0	author and the district manager?
.1	A. Are all these discussions
.2	Q. Well, for the district manager to be
13	responsible to ensure that there is these things are
.4	occurring, that the right people are discussing things
15	and whatever, he has to be there to say: Hey, wait a
16	minute, you haven't taken into account archaeology
L7	associated with a pow wow site, I don't know, whatever?
L8 ·	A. I understand your question. Thank
L9	you for the clarification.
20	I think the integration occurs through
21	the district manager sitting on the local citizens'
22	committee participating in that and also by being
23	involved with his staff as the technical group meets
24	those people report to him very largely, and we have
25	also suggested that if there is a need for

1	interdisciplinary coordination, and we are suggesting
2	that there probably will be, that occurs at that point,
3	in our estimation. So those two mechanisms.
4	MADAM CHAIR: Excuse me, Mr. Innes. Are
5	you saying that most of the members of the technical
6	group would be MNR employees?
7	MR. INNES: I believe the bulk of them,
8	Madam Chair, would be MNR, with the district managers
9	discretion to bring in additional expertise from
LO	wherever as required.
11	MADAM CHAIR: But essentially the same
L2	people who sit on the planning teams today?
13	MR. INNES: I think that's essentially
L4	true, Madam Chair, unless you need an archaeologist or
15	some such specialized skill not resident within the
16	Ministry of Natural Resources. They are very well
17	balanced for skill in my estimation.
18	MR. HANNA: Q. That comes to my next
19	question, Mr. Innes, and that is, in a number of the
20	other groups you proposed a composition, there is no
21	competition proposed for the technical committee. What
22	composition are you proposing?
23	MR. INNES: A. We have not proposed any
24	composition of the technical group and all we've said,
25	either within MNR or related concerns of technical

1	expertise, and I would leave that at least the
2	Industry's proposal leaves that to the discretion of
3	the district manager and also the needs as identified
4	by the plan author.
5	Q. Can you turn to OFAH term and
6	condition 35 on page 8. It actually has two components
7	to it.
8	MR. FREIDIN: Sorry, which one is it?
9	MR. HANNA: Page 35 on page 8.
.0	Q. That term and condition has two
.1	components to it, Mr. Innes. I'd ask that we don't
. 2	deal with the second part, the seventh member part,
.3	let's just deal with the first part.
4	Would you agree that this a reasonable
1.5	core of experts that one would want at least involved
16	in the preparation of the timber management plan from a
17	technical perspective?
18	MR. INNES: A. I would agree that that
19	level of technical expertise is necessary with the
20	possible exception of the socio-economic component of
21	that which is now not very well represented. I can see
22	a growing need for that, but I don't know exactly how
23	that would be identified, Madam Chair.
24	Q. We will leave that for the time
25	being.

	·
1	Now, given that that's at least a core
2	and not an exclusive core, but that's a core of experts
3	that we'd want to have to be able to draw on, what
4	minimum qualifications do you see such members having?
5	Have you any view on that? Maybe just expedite this,
6	Mr. Innes, can you look at condition 37.
7	A. That is the type of level we are
8	looking for, in our understanding, Madam Chair, in
9	terms of professional level of expertise, where that
10	exists.
11	Q. From your point of view, then, that's
12	a reasonable thing to specify, that at least we have
13	this level of expertise to draw on and there may be
14	others that we will draw on. You see an advantage in
15	having some professional people involved?
16	A. That's correct.
17	Q. And you have described what you mean
18	by professional in the transcripts. I won't take you
19	do that unless you want to disagree, but I believe in
20	Volume 219, on page 39,605, you actually went to some
21	length explaining why you felt it was important that
22	there was professionals involved and this sort of
23	condition would reflect that view?
24	A. Yes, that's correct, Madam Chair.
25	Q. Okay. Under the third bullet on page

1	16 of the technical group, you indicate the types of
2	items that they would be considering and one of the
3	items is allocation criteria; correct?
4	A. That's correct.
5	Q. Would non-timber values be an
6	important consideration in developing the allocation
7	criteria?
8	A. I'll answer in the general sense and
9	then seek guidance from the rest of the panel because I
.0	have not been involved in this in terms of what
.1	allocation criteria means in the current Timber
.2	Management Planning Manual.
.3	Allocation criteria would have to be
. 4	realistic in terms of what you can utilize to pick out
.5	stands at a ground level in order to harvest those
.6	stands and, as a result, it must reflect recognition of
.7	other values, but I am not able to take it beyond that
.8	point.
.9	I'm not aware of what the allocation
20	criteria are on the MNR current system of timber
21	management planning. Perhaps one of the other panel
22	members could assist.
23	Q. Maybe, Mr. Innes, in the interest of
2.4	time, we have heard evidence on allocation criteria in

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previous panels of the Industry. I guess let's rely on

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	cr ex (Hanna)
1	the evidence that they've given and let's just continue
2	on because I don't want to go over that ground again.
3	I am more interested in knowing what
4	involvement the local citizens' committee will have in
5	terms of defining and selecting the appropriate
6	allocation criteria and the priorities that will be
7	given to those.
8	A. The local citizens' committee is
9	involved in the planning process right from the very
LO	start, despite the fact that it starts, as you
Ll	correctly indicated, at a later date in the IRUC.
L2	The genesis of the plan is discussed with
13	them and they also have the opportunity to review the
L4	draft plan and to review prior to that the summaries
15	that go to the IRUC and, as a result, they would have
16	their fingerprints, so to speak, on the contents of
17	that which would include allocation criteria, I
18	believe.
19	Q. The allocation criteria, though,
20	precede the selection of stands
21	A. That's correct.
22	Qfor timber management activities;
23	correct?
24	A. That's correct.
25	Q. Okay. So, would the local citizens'

Τ	committee be given afternative criteria from which to
2	choose or from which to provide advice? Will there be
3	a range of choices provided to them?
4	A. It would be appropriate that the
5	local citizens' committee understand what the
6	allocation criteria are and how they were arrived at
7	and in their understanding of that they would have to
8	know what choices there were. I would presume in terms
9	of how these were developed and why they are
10	appropriate in this individual situation.
11	I don't know whether that would go as far
12	as something like a matrix that would be laid out and
13	saying: Here is the range of choices, if you pick B3
14	you have got to do that instead of C21 or some such
15	more formalized process.
16	Q. And perhaps, Mr. Munro, you are the
17	appropriate person to ask this question to. The
18	rationale for the allocation criteria, where will that
19	be contained in the will that be in the background
20	information or will that be in the
21	MR. MUNRO: A. It will be in the plan.
22	If you will just bear with me for a moment. Actually,
23	on page 70 would be part of the criteria for the MAD
24	calculation. That would be Appendix III.
25	Q. Page 70?

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1		A. Page 70.	
2		Q. That's Appendix II;	isn't it?
3		A. Yes, I'm sorry.	
4		Q. I thought you said	three?
5		A. It is three; isn't	it?
6		MR. INNES: A. Two.	
7		MR. MUNRO: A. It's two	
8		MR. HANNA: Q. So, let	me just let's
9	look at this	able. This is Table 5	we are looking at?
10		A. Yes.	
11		MADAM CHAIR: Which page	e are we on, Mr.
12	Munro?		
13		MR. MUNRO: Page 70 of	the witness
14	statement.		
15		MADAM CHAIR: Thank you	•
16		MR. HANNA: Q. Well, le	et's just go
17	through this.	So the column is the wo	orking group, the
18	first column	s the working group?	
19		MR. MUNRO: A. That's	correct.
20		Q. The next column is	the rotation or
21	cutting cycle	which would be years; co	orrect?
22		A. Yes.	
23		Q. And regeneration suc	ccess, that would
24	be a stocking	level; correct?	
25		A. Correct.	

1	Q. And years to free to grow would be
2	the period at which you expect to get your full
3	stocking?
4	A. That's correct.
5	Q. And roads and landings present "x"
6	amount of land that could be lost to those activities?
7	A. Correct.
8	Q. And the NSR, it would be the rate at
9	which you would want your success rate on those lands
10	that haven't been suitably regenerated; correct?
11	A. That's correct.
12	Q. Now, I understand that table. I
13	don't see anything there that's allocation criteria. I
14	understand allocation criteria underlie that, but it
15	doesn't say here the allocation criteria, here is why
16	we selected them.
17	A. Maybe we are having some difficulty
18	understanding each other here, it could be part of the
19	reason.
20	Q. It's happened before.
21	A. Yes. The allocation criteria, as it
22	is defined, would also include an eligibility criteria
23	where the professional foresters; i.e., from the
24	company side and the Ministry side would sit down and
25	define the elements listed in Table 5.

Suomu, Fry, Innes cr ex (Hanna)

1	There would be a number of options or
2	alternatives considered, different rotation ages,
3	different free to grow years, all the elements outlined
4	in Table 5 would be looked at and a number of computer
5	runs would be made with different options showing
6	different regeneration success, et cetera. Those are
7	part of the plan.
8	From that, those runs, those MAD runs,
9	the forester, the plan author picks the option that
10	best suits the management for that particular
11	management unit.
12	Q. When you say the option, would the
13	option be you have alternate Table 5s and the Table 5
14	that best meets the objective? Is that what you mean
15	by on an option?
16	A. Yes. That's how we deem eligibility
17	criteria as such. Those MAD runs, after the plan
18	author selects the one that best suits his needs on
19	that management unit, then there is a number of stands
20	that are eligible and the plan author would select the
21	allocation per se from those eligible stands, and the
22	eligibility criteria as such and the combination, they
23	have to be those stands or part of those stands.
24	Q. Okay. So, now we've got the
25	eligibility suite of stands?

1	A. Right.
2	Q. But now we've got to pick the
3	individual ones we are going to deal with in that five
4	year of the five-year term of the plan. You use the
5	allocation criteria to decide which stands?
6	A. I think the allocation criteria,
7	perhaps my other panel members could help me, is it has
8	to be within those eligible stands.
9	Q. I think that's one criteria?
10	A. Right.
11	Q. But that isn't the only criteria, is
12	it, Mr. Munro? There is a variety of other criteria;
13	are there not?
14	A. I guess there is. I'm not sure that
15	they're formally documented anywhere. In discussions
16	with the other resource users could in fact lead to
17	some other criteria, like the Moose Habitat Guidelines
18	come into play, therefore, you can have clearcut sizes
19	of a certain number of hectares.
20	Q. So you can have certain constraints
21	that like your eligibility constraints that says it
22	has to be one of these stands, we can further define
23	the number of stands in terms of, if it's a thousand
24	hectare stand we can't harvest the whole thing because

of maybe a clearcut size constraint, whatever. So that

25

1	is starting to narrow it down further, but we may still
2	have a range of choices even within that?
3	We have heard Industry witnesses talk
4	about allocation criteria and obviously one of them is
5	cost effectiveness?
6	A. One for sure. There are a number of
7	others that come into play.
8	Q. Road accessibility. Those sort of
9	criteria?
LO	A. Species demand.
11	Q. Species demand.
L2	MR. INNES: A. The oldest first.
13	Q. I'm sorry?
L 4	A. The oldest stands first is another
L5	one which
16	Q. Okay. And my point simply is, will
L7	those be documented somewhere and will the reason for
18	selecting those be provided to the local citizens'
L9	committee and ultimately to the public?
20	MR. MUNRO: A. What will be documented
21	would be the final outcome on what stands were actually
22	selected. Those could be taken to the advisory
23	committee and if need be, if there are concerns
24	regarding that plan and the selection of those stands
25	for any given reason, the plan author would explain

1	that to the advisory committee and they can provide
2	additional advice and comment.
3	It would be very difficult to explain all
4	their criteria since some of them are somewhat complex,
5	particularly when it comes to species mixtures that
6	have to be accommodated in terms of mill demand. It's
7	not a simple exercise.
8	My criteria for my particular FMAs would
9	be considerably different than what Mr. Suomu or Mr.
.0	Young or Mr. Fry's would be. I'm not sure that there
.1	would be any value in explaining in great detail other
. 2	than if somebody had a particular concern with the
.3	planned activity. It is really complicated.
. 4	MADAM CHAIR: Excuse me. Do you think of
.5	these as being allocation criteria or eligibility
16	criteria?
17	MR. MUNRO: You have eligibility criteria
18	which, in my mind, is the pure science. You outline
19	a computer model tells you, given these scenarios these
20	stand are eligible and then you would have the
21	individual foresters eligibility or allocation
22	criteria which he develops or she develops in order to
23	meet a demand at a mill. There is a number of
24	different factors that come into play, going as far
25	down to say that the season when we cut comes into play

Suomu, Fry, Innes 1 is a very important factor for us. 2 I'm not sure that there would be a lot of 3 value detailing that out. 4 MR. HANNA: Q. Mr. Munro, the reason I 5 ask the question is, you had said if an individual had 6 a specific concern about a specific site, then he might 7 go back and try to adjust things, try to accommodate 8 that; correct? 9 MR. MUNRO: A. We would certainly take 10 the opportunity to explain why we selected that 11 particular stand. 12 Q. And if necessary try and accommodate 13 that? 14 A. That's part of our process. We have to deal with the individual and we do have an enhanced 15 planning process in place where we can actually go to 16 the field and deal with it on site and, ultimately, the 17 district manager can make the adjustment... 18 O. Yes, I understand that clearly. But 19 what happens when the individual comes in and says: I 20 am not concerned about that heronry there, I am 21

concerned about the management of the forest landscape, I am concerned about what that forest is going to look like in time and space and that's driven by those allocation criteria.

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1	I'm a reasonable person, I come forward
2	and say: I understand you've got to have the right
3	balance in your mill furnish in terms of meeting the
4	product demands you have and I understand that the
5	Industry is a business and they've got a profit motive,
6	I accept all those sort of things, but I'm also a
7	member of the public, I want that land to have a
8	certain appearance, provide me with certain benefits
9	that come across the whole landscape.
10	Now, how do I get into the picture
11	because that landscape is being driven ultimately by
L2	those allocation criteria?
L3	A. Madam Chair, that individual would
4	get into the process the same way as anybody else and
1.5	they would identify that as a concern. The plan author
16	would be obligated to deal with that individual and try
L7	and resolve the person's concern; if not, it would go
L8	to the enhanced planning process.
L9	If that means that some detail of
20	planning has to occur and that's justified, that would
21	take place.
22	Q. Mr. Innes, the last bullet on page
23	16
24	MADAM CHAIR: Excuse me, Mr. Hanna. Is
25	this a related point?

or or (name)
MR. HANNA: Yes, just this last question
on it and I will be finished the technical committee.
MADAM CHAIR: You are finished your
cross-examination?
MR. MARTEL: How are you making out?
MR. HANNA: Can I ask this question and
then answer that one?
Q. Mr. Innes, the last bullet on Section
2.2.32 indicates that:
"All finalized areas will have
documentation describing the process and
the results such that it is
understandable by other technical
experts."
I expect that you would agree that that
document must meet the traceability test requirement
that we have talked about?
MR. INNES: A. That is correct. The
intent of that section was to provide the full
disclosure and understanding of the rationale and
thereby traceability so that one could understand how
decisions were arrived at.
MR. HANNA: Madam Chair, answering your
question. I had originally estimated this to take two
full days of cross-examination. As you know, the first

1	day of cross-examination we did have some difficulties
2	in terminology. I think it has been very productive, I
3	have read the transcripts. I think there is more in
4	the transcript than just definitions. It essentially
5	got me where I am at the present time, though that did
6	take more time.
7	I have spoken to my client about this
8	matter at some length and in our view this panel is
9	pivotal. This is potentially a planning system that
10	can be implemented in this province now. I am looking
11	now at having spent, by the time today is over, almost
12	two days of cross-examination.
13	I would say at the present time I am
14	probably half to two-thirds of the way through, but I
15	have been quite reluctant to cut corners and I think
16	this would be the worst place to cut corners.
17	My client is encouraged. My client is
18	supportive of many of the proposals that the Industry
19	is bringing forward, but we are cautiously supportive.

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If this process gets implemented, we are going to be living with it for at least five years in

think that is absolutely imperative. I think it is the

I have been in my cross-examination, as you have seen

so far, attempting to leave no stone unturned and I

only responsible thing I can do to this Board.

cr ex (Hanna)

1	this province and likely much longer. The implications
2	of that are, as this Board is only too aware, of great
3	importance to this province and if it's going to take
4	me another day, another day and a half, another three
5	days to fully explore this with this panel, I am asking
6	the Board to have that time.
7	I haven't done this before with the
8	Board, but I do believe that this is a very important
9	panel and I feel I have a responsibility to this Board
10	to ensure that there isn't something we haven't thought
11	about. This is a process that hasn't been tested, we
12	haven't implemented it. This is where it is being
13	tested and that's good, that's the way it should
14	happen, but we must make sure that the process is a
15	workable one and there isn't something we haven't
16	thought of.
17	MADAM CHAIR: Okay. We will take a
18	20-minute break now, Mr. Hanna, and tomorrow morning
19	perhaps you could give us an idea of how much longer.
20	MR. HANNA: I will do my very best, Madam
21	Chair.
22	MADAM CHAIR: You think it will be and we
23	will assume that you will be cross-examing tomorrow
24	MR. HANNA: Yes.
25	MADAM CHAIR: to be followed by Mr.

1	Freidin.
2	MR. FREIDIN: Yes.
3	MADAM CHAIR: Who is prepared to go at
4	any time?
5	MR. FREIDIN: Just give me the word,
6	Madam Chair.
7	MR. MARTEL: How long does Mr. Freidin
8	have?
9	MR. FREIDIN: Oh, it's getting longer.
10	MR. MARTEL: That's what I thought.
11	MR. FREIDIN: Sometimes never mind.
12	No comment.
13	MR. COSMAN: Ms. Seaborn asked me to
14	advise you that her estimate is that Mr. Campbell, who
15	will be coming in for the cross-examination, will be
16	half a day.
17	MADAM CHAIR: Thank you, Mr. Cosman.
18	Recess taken at 2:50 p.m.
19	On resuming at 3:10 p.m.
20	MADAM CHAIR: Please be seated.
21	MR. HANNA: Q. Now
22	MADAM CHAIR: Excuse me, Mr. Hanna, I
23	wanted something clarified, the last thing that - I
24	don't know if it was Mr. Munro or Mr. Innes.
25	Mr. Munro had said earlier that he

- 1 doesn't necessarily want to document all the allocation 2 decisions that go into selecting individual stands and 3 then I thought a comment was made after that and we 4 were pointed to something in the witness statement that 5 said: Yes, some of the allocation decision-making is 6 documented. 7 MR. MUNRO: What's documented is the 8 eligibility criteria which is what's utilized to run 9 the computer model that tells you how much wood you can 10 cut for a given period of time. 11 The allocation criteria that I was 12 speaking to was clearly the thought process that the 13 forester goes through when looking at all the stands 1.4 that are eligible and isolating those ones where these 15 is going to be planned activity for the five-year period, and there are a number of those. 16 And rather than document them in great 17 lengths, we would propose that if anybody has any 18 questions, that we take the time to explain it to them 19 and address concerns that they have with the specific 20 stands that we intend in operating in. 21 MR. HANNA: Q. Mr. Munro, just to 22 perhaps make sure I understand that. An eligibility 23
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eligibility criteria?

criteria would be -- can you give me an example of an

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1	You would have a rotation age, so any
2	stand that was older than that rotation age, that would
3	be an eligibility criterion?
4	MADAM CHAIR: I thought the criteria on
5	Table 5.
6	MR. MUNRO: Yes. I think I can
7	understand why there is a bit of confusion. On page
8	16, we use the terminology eligibility criteria.
9	Really what should have been used in that particular
10	instance was
11	MADAM CHAIR: No, there you use
12	allocation criteria.
13	MR. MUNRO: Allocation criteria. What we
14	should be using there is eligibility criteria and that,
15	I think, would clear a lot of things up.
16	MR. HANNA: Q. Okay. We'll cross out
17	allocation and put eligibility, that's fine.
18	Now, I don't understand can we look at
19	page 70, Table 5.
20	MR. MUNRO: A. Sure.
21	Q. The Criteria for a MAD calculation is
22	the title of the table and that's can we put
23	eligibility criteria for MAD calculation? Is that what
24	you mean? Are these the same criteria?
25	A. Yes.

	Cr ex (Hanna)
1	Q. Okay.
2	A. That is correct.
3	Q. Now, it seems it to me the only
4	criteria that I can see here is rotation or cutting
5	cycle, all the other things flow out of that. That's
6	your criteria and then these others are the level of
7	treatment that must be
8	A. There are different levels of
9	treatment and that is a criteria in itself.
10	Q. I'm sorry, what is a criteria in
11	itself?
12	A. There's different levels of treatment
13	that you can assign to each one of those columns.
14	Q. Why don't we put some numbers in here
15	just to follow through. Let's say it's a black spruce
16	working group; okay?
17	A. Okay.
18	Q. And rotation age, say, 80 years? Do
19	you want 60 years?
20	A. In most cases we would be looking at
21	some sites being a hundred, some site being 80 and the
22	possibility of some sites being 60.
23	Q. Okay. Let's just take this one
24	working group and go across.
25	A. Okay.

1		Q.	So say it	t's 80, bu	it we've cl	hosen from
2	a range of bet	weer	60 and s	say a hund	lred?	
3		A.	No. What	t you woul	d do is yo	ou would
4	do a computer	run	on 100, 8	80 and 60.		
5		Q.	Okay. So	o we would	have	in the
6	draft table we	e woi	ıld have t	three line	es here?	
7		Α.	Yes.		•	
8		Q.	So we wou	uld have a	line at	60, a line
9	at 80 and a 1	ine a	at a hund	red?		
10		A.	Yes.			
11		Q.	Okay. A	nd then we	e'd have	
12	regeneration s	succ	ess and th	hat percer	ntage, say	, it's
13	what is it, 60	0, 6	per cen	t?		
14		A.	Again, i	t could va	ary.	
15		Q . "	Okay.			
16		A.	It's not	one set o	of regener	ation
17	success. You	cou	ld run the	e model wi	ith a numb	er of
18	success percen	ntag	es.			
19		Q.	Okay. L	et's say -	what's	
20	reasonable, a	cou	ole, three	e?		
21		A.	Sure. A	couple,	three, fin	е.
22		Q.	Say 65 a	nd 75?		
23		A.	Say 40 a	nd 60.		
24		Q.	40 and 6	0, okay.	And years	to free
25	to grow?					

1 It could vary according to site. Α. 2 could be ... 3 0. Five and ten? 4 Five and ten, in some cases it might go as high as 15, yes. 5 6 Q. Okay. Let's just say 5 and 10 for 7 now. And roads and landing percentage? 8 Two to five. 9 Okay. And NSR renewal rate? 10 A. That would depend upon how much was 11 done in the previous plan. It could be as high as 20 12 per cent, I believe, and it could be as low as zero. 13 Q. Now, as I understand it, you would 14 take -- well, first of all, would you analyse all 15 combinations? Yes. In many cases there would be 16 A: combinations of those analysed, yes. 17 O. Okay. So just looking at that 18 without doing the calculation we are talking about --19 doing the calculation, around 30, 40 combinations, 20 21 runs? I can't recall what we had in ours, Α. 22 but it's a large number of runs. 23 Q. Okay. So we run that through and 24 coming out of each one of those combinations is a MAD; 25

2		A.	Yes, that's correct.
3		Q.	Okay. And that MAD, it says this is
4	the area that	can	be cut?
5		Α.	It would say the total area that can
6	be depleted.		
7		Q.	Yes.
8		Α.	Right.
9		Q.	But that wouldn't say which stands
10	comprise that	are	a; would it?
11		A.	The computer run would tell you which
12	stands would	be e	ligible under that criteria.
13 .		So	let's say, for the sake of argument,
14	that you had	30 d	ifferent runs, you would have 30
15	different set	s of	stands available to you. Some of
16	them would be	the	same, obviously, but some would have
17	more, some wor	uld :	have less. It would vary also
18	according to	the	working group, each working group.
19		Q.	Yes, I understand that. I am trying
20	to keep this	as s	imple as possible just for this one
21	example.		
22		Now	, the criterion in terms of
23	eligibility,	how	should you say, from a harvesting
24	point of view	, th	e only criteria that we have here is
25	rotation or c	utti	ng cycle?

1 correct?

	or (manna)
1	A. No, I wouldn't agree with that.
2	Q. How is regeneration success a
3	criteria in terms of selecting a stand to be allocated?
4	A. It would identify at which point that
5	stand or how many of those stands that you actually cut
6	would come back into production; therefore, it would
7	dictate at some point in time that you would either
8	have more or less available area to actually cut wood.
9	Q. Okay. I understand that, I won't
10	pursue that further. Let me just ask you this then, is
11	this the sum total of eligibility criteria? What's
12	shown on Table 5?
13	A. To run the model, that's the sum
14	total.
15	Q. And where would issues such as
16	accessibility, harvest costs, quality of product, there
17	are lots of others, non-timber values, all those other
18	things, how would they affect the eligible stands?
19	A. They are considered once the forester
20	has made the selection of the stands that are going to
21	be cut or depleted during
22	Q. The eligible stands?
23	A. What stands are currently eligible
24	will be selected where planning activity will occur.
25	Q. I'm sorry, Mr. Munro, my mind must

1	have been slow there. Can you try that one again for
2	me, please?
3	A. What the forester has in front of
4	them is a map showing all the eligible stands for the
5	20-year period, and at that point in time the forester
6	would sit down and try to put together an operating
7	plan which would select some of those stands for
8	cutting during that five-year term.
9	After that initial selection is made,
.0	then the guidelines and the various other
.1	implementation manuals are utilized to plan the
.2	activities.
.3	Q. I understand that. What I'm asking
4	is, in this level of the analysis, this MAD
L5	calculation, identification of the eligible stands,
16	things such as accessibility, quality of products, all
L 7	those other things don't come into the picture, not at
L8	this stage?
L9	A. The only things that come into the
20	picture and that are considered in the computer model
21	are what we see in front of us.
22	Q. Out of that then comes a stand
23	listing, an eligible stand listing?
24	A. That's correct.
25	Q. And we get an eligible stand listing

- cr ex (Hanna) 1 for the five-year term of the plan? 2 You get and eligibile stand listing 3 for, I believe, the 20-year period as opposed to the -4 five. 5 Q. Okay, good. And in your 6 documentation, will the combinations be presented, documented in terms of Table 5? Table 5 in the draft 7 plan consists of a series of Table 5s that show 8 9 different runs? 10 Table 5 would have -- there would be 11 a number of Table 5s that would show different options 12 for each working group. 13 In addition to that, the computer runs are a part of the plan as well. In our proposal, they 14 would be part of the integrated resource database. 15 16 Under the current MNR's proposal they are in the plan. 0. Yes. 17 Anybody from the public can come in Α. 18 and look at which options were looked at and take a 19 look at the physical data that's there and that is not 20 just for that five-year period, the computer runs out, 21 in some cases, 80 to a hundred years. 22
 - Q. Okay. And the last question on this then, the rotation or cutting cycle, on what basis would the forester decide the appropriate rotation or

23

24

25

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	cutting	cycle	and	what	role	would	other	parties	have	in
2	that det	termina	atio	n?						

A. That would be -- the appropriate rotation for the selected rotation would be established by the plan author in consultation with the technical experts. In this particular case, it's probably going to be government foresters and they are going to sit down and agree.

There is more -- in some cases there could be more than one rotation age per working group.

If could be that they would isolate a certain number of sites that would be operated at a lower rotation age and a certain number of sites that would be operated at a higher rotation age.

That decision would be based upon some of the guidance that's provided in the silvicultural manuals in terms of what actually is feasible. In terms of when do other parties have the opportunity to comment on those rotation ages, that would be when it is taken to the advisory committee.

If it did have an impact on another resource, again that would be brought in in the initial stages. If it had an impact on, let's say, the moose population, the biologist would take a look at it and see if it was appropriate. So there is some

Suomu, Fry, Innes cr ex (Hanna)

- integration of that level before it goes to the 1 2 advisory committee. 3 MR. FRY: A. Madam Chair, I'm not sure 4 what testimony the Ministry of Natural Resources has provided on this, but from a technical point of view, 5 6 most plans that I'm aware of develop rotations based 7 largely on the maximization of mean annual increment 8 and usually it's a maximization of the net volumetric 9 mean annual increment; however, there are ways of 10 developing economic rotations or rotations on an 11 economic basis and so on. 12 I don't know whether we have to get into 13 any real detail on that, but that would be included in the determination of rotations. 14 15 Q. Mr. Munro, I'd like you to look at page 19 of the audit which is Exhibit 16. 16 MR. MUNRO: A. Which audit, Mr. Hanna? 17 0. The audit. 18 Oh, there is only one. 19 Dr. Baskerville's audit. Page 19, 20 the first full paragraph there in the middle of the 21 page, he is dealing with rotation. Perhaps just take a 22 minute and read it and I would like to ask you a 23 question about the last sentence. 24
 - Okay. A.

25

1	Q. Now, the last sentence there
2	indicates that the rotation that's chosen can have a
3	serious consequence in terms of the economics of the
4	stand that's ultimately grown; correct?
5	A. At which point it's cut.
6	Q. But the rotation where it really
7	comes into play is not when you harvest that stand now,
8	but when you go to harvest it after the rotation;
9	correct?
10	A. No, he is saying if the rotation age
11	was too low the stand would not be economically
12	harvestable at that point in time.
13	Q. Right. Okay. And that will be
14	apparent if you harvest a stand today and it's under
15	the rotation or the rotation is too low because the
16	piece size would be too small or whatever, and it will
17	be apparent in the future because you'll be faced with
18	the same thing when you go back to harvest that stand;
19	correct?
20	A. No, I don't think he's saying that.
21	When he's saying is, if you set the rotation too low,
22	that you will in fact be harvesting stands today that
23	will not be of the piece size that's required at that
24	stated rotation age at a later date.
25	Q. Dr. Baskerville has given evidence on

	cr ex (Hanna)
ı	this, so we will look at that as what he was saying,
2	but the question is, he is driving here at the need to
3	provide an evaluation of the reasonableness of the
4	selected rotation age?
5	A. Yes, that's true.
6	Q. Will that be provided in your plan
7	and, if so, where?
8	A. I believe it would be fair to say
9	that there will be discussions of the eligibility
L 0	criteria that were looked at and the rationale for the
11	selected one, and that will be part of the plan.
L2	Q. The rationale for the selected
13	rotation age would be included in the plan?
L 4	A. That's correct.
L5	Q. I want to make sure that I know
L6	exactly where to look for this when I see a plan
L7	prepared under the Industry's process, where would I
1.8	see that?
19	A. There would be a combination of two
20 •	places where it would show up. Where it would show up
21	in the actual plan would be on page 107 which is the
22	maximum allowable depletion summary, which would
23	Q. Which column would that be in, the
24	rotation age?
25	A. It would actually what the table

1	would show would be the age class that's currently
2	being cut on the forest management unit.
3	Q. Slowly, Mr. Munro. Which column are
4	we referring to? We are looking at Table 6 on page
5	107, maximum allowable depletion summary?
6	A. Yes.
7	Q. And the last comment you made, I
8	would see that from which column?
9	A. It's not in that column or in that
10	table per se. What this outlines is the stands that
11	have been selected for harvest and summarizes them for
12	a five-year term. That is derived from selecting a
13	rotation age and that would be explained in the text of
14	the plan.
15	Q. Okay, you said you had two pages. So
16	this is the output of it?
17	A. Right.
18	Q. Now, you had another reference there?
19	A. Well, the supplementary documentation
20	that is part of the plan would include Appendix II that
21	we were looking at before.
22	Q. The Table 5 on
23	A. That's correct.
24	Qpage 70?
25	A. Right.

1	Q. Okay. So in the final plan I would
2	have a Table 5 and if I wanted to get the working group
3	or forest unit, say sorry, to flip back and forth
4	here. I'm sorry, Mr. Munro, I lost the first page we
5	were talking about in the plan itself.
6	A. The plan itself is on page 107.
7	Q. 107, thank you. So let's try and
8	connect these two together. Table 5 would be in the
9	supplementary documentation?
10	A. Correct.
11	Q. We would have in supplementary
12	documentation the range of alternatives we had
13	available and ultimately one we chose. So we'd have
14	across that row, let's just say the black spruce 80, 40
15	per cent regen, five years free to grow and five per
16	cent landings. We'd have one, that there was a chosen
17	one; correct?
18	A. Right and some discussion on this.
19	Q. We will get to the discussion. So
20	then if I wanted to look over here to this Table 6, I
21	would find that I have under the first column I
22	would have have that would be a stand number there,
23	FU?
24	A. No, that would be a working group.
25	Q. So that would be a working group. So

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	I would have black spruce, one of the black spruce
2	working groups there?
3	A. Right.
4	Q. Okay. And then I could go across the
5	age class, that would be the age of the stand I am
6	harvesting?
7	A. That would be the age class of the
8	stands that you are harvesting.
9	Q. So it would be 80 to 100?
10	A. 81 to 100.
11	Q. Yes, okay. The other things are
12	fairly straight forward.
13	So I could look there and I can say:
14	Okay, the stands I am going to harvest in that black
15	spruce working group are 100 to 120 years, I'm using an
16	80 year rotation. I know that so far?
17	A. Right.
18	Q. Okay. Now, where would I find the
19	documentation selecting the 80 in Table 5?
20	A. It would be part of the discussion
21	that's included in Section 4, page 66 where that Table
22	5 is discussed in detail.
23	Q. Okay. And back to Dr. Baskerville's
24	comment then, there isn't specific reference here made
25	to rationalization of the rotation age. You do mention

that the forest unit determination is based on the 1 2 considerations such as site, economics and product requirements. Will that be tied back then to the 3 4 rotation age? 5 A. I'm sorry, where are you reading, Mr. 6 Hanna? 7 0. I'm looking at -- oh, where I'm 8 reading I'm sorry, I'm looking at the last sentence in 9 the second paragraph under Section 4 on page 66. That 10 doesn't mention rotation age. 11 A. Rotation age is discussed in the 12 sense that it's in the table and the table must be 13 explained. 14 Q. Okay. The reason I think this is important is two things; first of all, one of the 15 16 issues, as you are well aware, in Ontario at the present time is the old growth issue, old growth forest 17 issue. You are familiar with that issue? 18 I've heard something about it, yes. 19 Α. And it's partly reflected in the 20 0. rotation age, the age of the stands that we want to 21 22 cut? Sorry, I don't understand. 23 Α. Okay. You are familiar with an age 24 class curve for a forest management unit? What a 25

1	normal forest what distribution would look like in a
2	normal forest, ideally a fully managed state. It's an
3	even distribution of age classes out to a rotation age;
4	correct?
5	A. For a working group, yes.
6	Q. If there was concern with old growth,
7	and Dean Baskerville has already given evidence on
8	this, if there was concern in terms of old growth, one
9	day way to deal with that is to change that stand
10	distribution so you would allow some additional stands
11	to go beyond the rotation age?
12	A. That would seem reasonable.
13	Q. And to do that you'd have to
1.4	accomodate that some way in the rotation in terms of
15	the way that you would do your prediction of annual
16	allowable cut? That would effect your annual allowable
17	cut; would it not?
18	A. That's true.
19	Q. So in terms of rationalizing the
20	rotation age, it is important to provide the

impact that rotation has on non-timber values. Would

information in terms of the sort of things that Dean

product requirements, those sort of things and the

you agree with that?

Baskerville has described in his audit, the economics,

21

22

23

24

1 A. If you were dealing with the old growth issue, I think it would be important to 2 rationalize that particular issue. 3 4 Q. Okay. So what you're saying, in the 5 rationalization of the rotation age we can expect some 6 discussion of non-timber values, certainly to the 7 extent that old growth is an issue? 8 I would think where it's identified 9 as a value, if I can use that terminology, yes, that 10 would occur. To date it hasn't been identified as a 11 value. 12 MR. INNES: A. Madam Chair, I would like to add to this conversation here. Just a note of 13 14 caution in reading Dr. Baskerville's comments in the 15 audit. What Dr. Baskerville is talking about is linking the rotation age to the age at which a forest 16 can produce a marketable quantity rather than relying 17 solely upon maximizing the biological growth potential, 18 and that's been his thesis in very many articles that 19 he has written in the past. 20 And I accept that fully and I agree 21 that that is the major thrust of the point here, but 22 the extension of that is, in determining the rotation 23 age there are other criteria other than maximizing 24

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biological yield?

1	MR. INNES: A. There's no question.
2	Q. And some of criteria are economics
3	and some of the criteria are non-timber values in some
4	case.
5	A. In some cases that could be
6	acceptable, yes, if you talk about it in that fashion.
7	MR. SUOMU: A. If I might add just to
8	we are looking at a very simplistic one table. There
9	are other forest models which require different inputs
10	and have little and they have different outputs.
11	Going back to OWOSFOP model, we are being
12	very simplistic in terms of looking at just forest
13	units. There can be several forest units built up on
14	whatever criteria one wishes or needs.
15	So that a spruce forest can have one
16	forest unit assigned to it or it could have ten and
17	each one designed for a specific purpose, be it
18	economic or for other users. In that sense, you can
19	still run the models through, but you would have
20	different outputs. So you can accommodate a lot of
21	different criteria in this system.
22	Q. So what I'm hearing you saying, Mr.
23	Suomu, and just for your information, I wasn't trying
24	to suggest that you were just going to have a black
25	spruce working group, I was just trying to keep the

1	example simple, but taking what you've just said, is
2	another way that you can deal with an issue like old
3	growth would be to actually set up a working group
4	specifically to that deal with that and manage that set
5	of stands in accordance still with the MAD procedure,
6	but perhaps with a different rationalization in terms
7	of rotation age. Is that a fair statement of what
8	youve just said?
9	A. Yes, it could occur in that fashion.
10	A good example is dealing with reserve stands. In the
11	past, a large area has been bypassed because of
12	lakeshore reserves and other reserves.
13	Those stands can be allocated to a
14	separate forest unit and run the MAD runs and they may
15	have nothing to do with economics, but in fact they
16	account for the land base and give you some flavour as
17	to the impact that it had on the forest land base.
18	Q. What I hear you saying, you think
19	that's a wise thing to do?
20	A. It can be done, yes, but this is not
21	the only model. I'm just cautioning that. I think in
22	terms of the future, this is an area generated model,
23	volume generated models are going to become another
24	requirement in the future with a lot different criteria
25	involved. In that sense, we can we will be able to

1	track stands in a finer degree than the OWOSFOP model
2	in fact does.
3	Q. Yes, I understand that. I think the
4	Board has heard some evidence on volume based models
5	rather than area based models.
6	The key thing, though, is still, even in
7	a volume based model, rotation plays a key roll in the
8	same level of discussion, the rationalization of the
9	choice would still be appropriate whether you are using
10	an area based or a volume based volume; would you
11	agree?
12	A. It would still have the same effect,
13	yes.
14	Q. Now, who should I turn to for the
15	integrated resource planning? I use all these
16	acronyms, the IRPS, integrated resource database. Is
17	that you, Mr. Munro?
18	MR. MUNRO: A. Yes, it is, Mr. Hanna.
19	Q. All right.
20	A. Could you give me a page, please.
21	Q. Yes, just a minute. Let's look at
22	page 17 first, please. You indicate there in the first
23	paragraph that Industry sees two sort of broad segments
24	of the public; one being that public that's, in your
25	words, primarily interested in assessing how the

	CI ex (Hallia)
1	planned activities might impact directly on them, such
2	as a tourist outfitter. That's the kind of person we
3	are talking about in that first segment; is that
4	correct?
5	A. That's correct.
6	Q. And would you agree with me that
7	these members of the public, not just tourist
8	outfitters, but this segment of the society you are
9	referring to here, they want to know specifically what
10	timber management activity is going to happen, where
11	and when? That's the kind of issues they're concerned
12	about?
13	A. I would agree with that.
14	Q. And would you agree that it is
15	important that that information is provided to the
16	public as early as possible and as precisely as
17	possible so they can have meaningful input, that they
18	can provide you with reasonable comments?
19	A. Yes, I would agree with that, with
20	the proviso that as long as it is within the planning
21	process it has to fit somewhere. By early as possible
22	doesn't mean that that's the first thing you would
23	generate.
24	Q. No, as possible was put in there as a

qualifier, and I'm sure Mr. Cosman will use whatever

1	holes there if any other interpretation is given. I
2	did put that in as a qualifier. I'm not saying that
3	you do it before you do anything else in the plan, it
4	has got to be reasonable, but as early as is
5	reasonable?
6	A. For sure.
7	Q. Okay. Now, an issue that arose with
8	the Red Lake Plan when we were we had the Ministry
9	staff sitting in the position you people find yourself
10	at the present time, was we looked at the silvicultural
11	groundrules associated with the Red Lake Plan and there
L2	was a certain degree of uncertainty as to specifically
13	what was going to happen where and when, and I'd like
L 4	to explore that with you.
15	I have made a few copies of that. I had
16	asked for that exhibit. Do you have the Red Lake Plan?
17	MR. COSMAN: Which number is it?
18	MR. HANNA: 814.
19	MR. MUNRO: No, I don't.
20	MR. HANNA: Okay. I have some copies.
21	Let me just it's the standard silvicultural
22	groundrules.
23	MR. FREIDIN: Madam Chair, in the
24	interest of not duplicating time that was spent, we
25	certainly spent considerable time in Panel 6 of the

1	Industry's case talking about silvicultural ground
2	rules and the issue about geographical specificity of
3	them in cross-examination by everyone, including the
4	Minister of the Environment.
5	I just bring that to the Board's
6	attention in the interest of perhaps ensuring that we
7	don't repeat considerable evidence we already heard on
8	this issue.
9	MADAM CHAIR: Well, I assume Mr. Hanna is
10	going to deal with this very quickly.
11	MR. HANNA: Yes. Madam Chair, just to
12	respond to Mr. Freidin's comment. In that particular
13	case it was a matter of how they are developed rather
14	than how they fit within the planning process and there
15	was repeatedly and I can assure you I have in my
16	briefcase all of the references where things were
17	deferred to Panel 10, and I intentionally in my
18	cross-examination of each of the Industry's panels
19	said: I will deal with the specifics now and the
20	planning issues when the planning panel came forward,
21	and I want to deal with the planning issue now, not the
22	specifics that we dealt with with the activities
23	specific panel.
24	So that's the line of questioning I am
25	following.

1	MADAM CHAIR: And you are trying to have
2	some tie-in between the silvicultural groundrules of
3	this timber management plan with the integrated
4	resource database proposed by Industry?
5	MR. HANNA: Exactly, Madam Chair.
6	MR. MUNRO: Mr. Hanna, would you have a
7	copy for my colleagues?
8	MR. HANNA: Yes, I've got another one.
9	MR. FREIDIN: Can I have a copy? I mean,
10	I can't follow the evidence without one.
11	MR. MUNRO: Mr. Freidin could have my
12	copy, if you wish.
13	MR. HANNA: It's really going to be
14	MR. MUNRO: It is just that we are a
15	panel and I don't want to isolate myself.
16	MR. HANNA: No, I understand that.
17	MADAM CHAIR: Mr. Hanna, Mr. Martel and I
18	can share one copy.
19	MR. HANNA: Thank you very much, Madam
20	Chair. Mr. Martel informs me that he has memorized
21	these groundrules and probably doesn't even need to
22	refer to the copy.
23	MR. HANNA: Okay.
24	Q. Now, I want to know at what point in
25	the planning process will the final determination as to

1	the specific silvicultural activities take place?
2	I've got a stand, I'm not talk now of the
3	working group, I've got a stand and I have a
4	prescription as to what I'm going to do with that
5	stand. When does that happen in the planning process?
6	MR. MUNRO: A. Madam Chair, Mr. Martel,
7	you don't have a prescription per stand. What you have
8	is a set of groundrules that allow the forester to
9	operate within a range of acceptable practices for each
10	working group and that is in fact what Mr. Hanna has
11	filed in front of you.
12	It would be the range of acceptable
13	practices for the implementation of a silvicultural
14	prescription that would occur in the field and be
15	prescribed after the area is cut and be included in an
16	annual work schedule.
17	Q. So is it fair then to say that the
18	appropriate interpretation of these rules would be that
19	any combination of these timber management activities
20	on any site that fell within that working group and the
21	site description would be acceptable in all
22	circumstances?
23	A. If it's approved in the plan, yes,
24	that's a fair analogy.
25	Q. And is it not true that depending on,

for example, looking at Sb 4 on page 57 -- by the way 1 2 Madam Chair, I don't think I made a reference to this. It is from Exhibit 814 which is the Red Lake Crown 3 Management Unit Plan excerpts and I am looking at the 4 5 Table 4.11. This is not going to be an exhibit so it should be on the record. 6 7 Looking at page 57 under Tending Protection there is an indication here that tending 8 generally is required. It doesn't say what kind of 9 10 tending, what intensity of tending, how often, just tending may be required? 11 12 MR. MUNRO: A. That's correct, that's 13 what it shows. 14 Q. And likewise, the harvesting method 15 can either be shortwood or tree-length which might also 16 have some implications in terms of the new stand 17 structure? 18 Α. That's definitely what's indicated on 19 the table. 20 Q. So looking at this, a member of the 21 public -- by the way, there is also -- in that 22 particular case there may be heavy site preparation, 23 there may be patch scarification, there may be 24 prescribed burns, all which also have implications in 25 terms of the regenerating stand structure; correct?

	cr ex (Hanna)
1	You'd get a quite different stand perhaps
2	if you prescribe burn as opposed to heavy site prepare?
3	A. The stocking per cent that are on the
4	table would indicate that's not the case.
5	Q. But it might have a big difference if
6	we were talking about partridge berry, mightn't it?
7	A. I don't feel qualified to answer on
8	the amount of partridge berries that we would get
9	regardless of which one of those treatments we used.
10	Q. Does anyone of the panel wish to
11	answer that question?
12	MR. INNES: A. I have no knowledge of
13	what would happen in that case, Madam Chair.
14	Q. Okay. And if a member of the public
1.5	was concerned about partridge berry or
16	MADAM CHAIR: This is isn't bunch berry,
17	is it, Mr. Hanna?
18	MR. HANNA: That was Mr. Cassidy that was
19	into the bunch berry, Madam Chair.
20	MR. FREIDIN: Mr. Ferguson was the expert
21	on blueberries.
22	MR. HANNA: Q. If a member of the public
23	was concerned about partridge berry or bunch berry or
24	hazel or some other species that might be important for
25	non-timber values, how would he know what to expect in

1	terms of that set of stands?
2	How would he know whether he agrees with
3	the proposed timber management activity or he disagrees
4	with the timber management activity?
5	MR. MUNRO: A. I'm afraid Mr. Hanna has
6	lost me. Could you try again, please?
7	Q. Well, let's take just as a for
8	instance for the time being that heavy site preparation
9	has seriously different implications. Let's take an
.0	easy one, blueberries, okay, that heavy site
.1	preparation has some significantly different
12	implications for blueberries than prescribed burns.
13	Now, if I had a site that I was concerned
L4	about blueberries and it was in Sb 4, I wouldn't know
L5	whether that site was going to be ripped up with - who
L6	was on the Youngs teeth plow or whatever - with
L7	scarifying equipment or whether it was going to be
L8	prescribed burn which might enhance the blueberry crop;
L9	would I.
20	MR. INNES: A. I think you have to
21	answer that in a different fashion, Madam Chair. If
22	blueberries were an important component of this timber
23	management plan for whatever reason, justifiably they
24	may be so, I would expect that they would be identified

as such and that there would a target assigned in the

- 1 plan planning process to accomplish that particular 2 target which would be approved in due course. 3 The problem I am having with Mr. Hanna's discussion is, it is not possible, in my professional 4 opinion, to determine whether or not the best technique 5 6 to get get blueberries, as well as the timber required 7 under a given silvicultural technique, it's not 8 possible to make that determination until a site 9 inspection is made on that particular site. It may in 10 fact be that heavy site preparation is just as 11 effective as a light prescribed burn in doing that or 12 it may not be depending on that site. 13 So I'm having difficulty in categorizing this in a broad sense rather than a site-specific 14 sense, which I'm sure you've heard in past testimony as 15 to why acceptable techniques are put into categories of 16 working group or site classification rather than in the 17 18 stands. MR. MARTEL: The difficulty I'm having is 19 wanted to know just precisely how much information one 20 can put in any of these so that anyone out there could 21 understand it and what type of individual, Mr. Hanna, 22 you are going to have serve on these committees who 23 knows all of this stuff. 24 I mean, you are going to need a walking
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Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	encyclopedia serving on each committee if they are
2	going to ask all the types of relevant issues that you
3	are raising because I don't know anybody in the general
4	public who carries around that. I'm not saying baggage
5	in his head, but material.
6	MR. HANNA: Well, Mr. Martel, I will be
7	responding to that in my evidence. I think it is
8	probably best to deal with it at that time.
9	I think the question is very much one
0	exactly what you've hit: How do we cope with the
1	complexity and range of issues in a practical way, and
2	I don't disagree with you that that is a central issue
.3	that hopefully some party will give the Board a
4	reasonable way out of because I think that is a very
.5	major issue that this Board has to consider. I would
.6	like to come back to that in what Mr. Innes has just
.7	said.
.8	Q. Mr. Innes, you had indicated that if
.9	blueberries had been identified as a concern, a value,
0	that the Industry's way of dealing with that would be
21	then to say: Let's set a target for this forest
!2	management unit in terms of acreages of blueberry.
!3	Would that be the way that you would see that
24	happening?
5	MR. INNES. A. That would be a way of it

	cr ex (Hanna)
1	happening in the planning process.
2	Q. Okay.
3	MADAM CHAIR: But you call that an
4	enhanced planning process, you don't handle it through
5	silvicultural groundrules?
6	MR. INNES: Not through the silvicultural
7	groundrules, Madam Chair, but if blueberries was an
8	acceptable target that the plan author had to manage
9	for, there would have to be something then incorporated
10	in the silvicultural techniques that would allow you to
11	produce that value as a result of stand intervention.
12	MR. HANNA: Q. That's exactly where I'm
13	going to, Mr. Innes.
14	MR. INNES: A. Certainty.
15	Q. We've established a target for
16	blueberries, "x" number of hectares of blueberries,
17	okay. If I was to give that target to you as an
18	industrial forester, you would then still have this
19	range of silvicultural opportunities available to you?
20	A. Yes.
21	Q. And in selecting these silvicultural
22	opportunities, you would then look at what you want to
23	achieve in terms of timber, you would like at it in
24	terms of the cost of achieving that and you would also

look at what you have to achieve in terms of

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

- blueberries and that would be how, on a site-specific
 basis, you'd make those decisions?
- A. That's correct.

Q. So as far as the public being
involved, the public wouldn't have to understand
blueberry ecology or forest succession in terms of its
impact on blueberries, that would be provided to them
by the technical experts.

What the public would have to understand is, if you ask for this much blueberries off of here you are going to lose three jobs at the mill or it's going to cost you more in taxes or whatever it is going to be and so that the public would understand the implication of the target, but the decision they'd make is: Okay, that's a reasonable tradeoff, here is the target, you go away and produce it.

Is that the way you see it happening?

A. That would be an ideal situation. I have difficulty being able to trade off jobs at mills against blueberry patches, but ideally techniques would be designed in which blueberries could be grown through stand intervention and that could be explained to the public in terms of what that meant in terms of techniques required and how it might interact with other uses of that particular piece of ground.

1	Q. Okay. I think we all have trouble
2	trading off jobs at the mill versus blueberry patches
3	versus moose habitat versus remote fishing
4	opportunities, but we can't avoid that; can we?
5	A. What you can do, Madam Chair, I think
6	is raise the implications and the interactions between
7	the various demands upon the same area. We have
8	difficulty in quantifying what the interactions are in
9	terms of hard numbers or specific impact.
10	Q. Okay. And to the extent possible,
11	you would want to see those laid out to the local
12	citizens' committee, to the general public in order
13	that they are apprised of that and have full
14	understanding of the consequences of the options
15	available to them?
16	A. It would be desirable to have as
17	great an understanding as possible.
18	MR. MUNRO: A. Just to add to what Mr.
19	Innes has been indicating. If you were dealing
20	hypothetically with blueberries, you would have to go
21	through some type of process that identified that as a
22	particular value.
23	Simply having somebody come in and say:
24	I would like to produce blueberries would be okay in
25	some sense, but that would have to be taken and

Munro, Young, Suomu, Fry, Innes cr ex (Hanna)

1	prioritized by MNR and then taken to the advisory
2	committees as well to be isolated as a priority that
3	would be assigned a target for that particular
4	management unit. There is a whole lot that has to go
5	on before that actually happens.
6	Q. But that's part of your planning
7	process?
8	A. Yes, it is.
9	MR. HANNA: Madam Chair
.0	MR. SUMOU: For the interest of the
.1	Board, growing trees and growing blueberries is not
.2	totally incompatible and in most cases, those people
.3	that wish to pick berries, alot of these they are
. 4	found in the early successional stages either after
.5	burns or after heavy sight prep.
.6	So in terms of following those
.7	successional lines under a monitoring program, if in
.8	fact berries are a priority and wish to establish
.9	targets, that particular ground vegetation could be
20	monitored maybe under the FEC system in terms of being
21	able to make better predictions.
22	I think a lot of practising foresters and
23	non-foresters could, in fact, predict where the berries
24	are going to be found. I mean, it could be for other
25	vegetation or for other items. So we are assuming

	Cr ex (Hanna)
1	non-compatibility and it's not the case. They could
2	perhaps fit together very, very well.
3	MR. HANNA: Q. Mr. Suomu, just for your
4	clarification, I did not in any way intend to imply or
5	state or any other way indicate that they were
6	incompatible. It was simply a matter of making sure
7	that we get the best of both of those. That was the
8	basis upon the question.
9	There may be some activities, such as
10	tending, that may have negative impacts on some of
11	those components, especially chemical tending. So, in
12	some cases they can be compatible and in other cases
13	there may be a detrimental effect. It may be short
14	term it may be long term, depending on what we are
15	talking about?
16	A. I accept that.
17	MR. HANNA: We are going until four,
18	Madam Chair?
19	MADAM CHAIR: Yes, we are finished for
20	the day, Mr. Hanna.
21	MR. HANNA: Well, I will see you tomorrow
22	morning.
23	MADAM CHAIR: All right. And if you
24	could at the outset give us
25	MR. HANNA: Yes.

1	MADAM CHAIR: We would expect you to be
2	finished tomorrow. We would like to finish Panel 10
3	next week or else, as you know, we start on our
4	satellite hearings. Forests for Tomorrow is relying on
5	a start date of October 1 for their case and we have
6	kept Panel 10 members here for what, they're into their
7	third month, although of course we had our summer
8	break, but we intend to be finished next week.
9	MR. HANNA: Yes. I have spoken to the
L O	other parties and certainly I'm not aware of anything
11	at this time that would suggest that we would go over
12	next week, but I will certainly respond to that
L3	tomorrow morning.
14	MADAM CHAIR: Thank you, Mr. Hanna.
1.5	I think the panel members can be excused
16	for the day. Thank you.
L7	(Panel withdraws)
18	MR. HANNA: Madam Chair, I talked to some
L9	of the other parties and we were going to speak this
20	evening about the letter by Ms. Blastorah regarding the
21	Timmins visit.
22	Mr. Freidin has suggested to me that I
23	believe there's three other procedural matters that
24	have to be dealt with tomorrow evening and he suggested
25	having that tided over until tomorrow evening.

1	MADAM CHAIR: I know of one procedural
2	matter tomorrow night. You know about three, Mr.
3	Freidin?
4	MR. FREIDIN: I was advised by Ms.
5	Swenarchuk that there were three matters that she
6	wanted to raise tomorrow.
7	MADAM CHAIR: Pardon me, yes.
8	MR. FREIDIN: I understand there is a
9	fourth one, which is the one that we were thinking
L O	about perhaps dealing with this evening, and I think
11	Mr. Cosman perhaps has another issue that he may want
.2	to raise as a procedural matter.
L3	It is my suggestion that I think Ms.
.4	Swenarchuk may want to well, she didn't say
15	specifically she wanted to be here to deal with the
16	matter that is to be raised tonight, but I thought
17	maybe we could deal with all of the procedural matters
18	tomorrow.
19	MADAM CHAIR: The Board didn't intend on
20	spending a lot of time on the matter of whether or not
21	we visit the habitat supply analysis project in the
22	Plonski forest while we are at Timmins.
23	MR. HANNA: I'm prepared to deal with it
24	now, if you wish, Madam Chair.
25	MADAM CHAIR: I think we should get that

1	out of the way now.
2	Are you prepared for that, Mr. Freidin?
3	MR. FREIDIN: Yes.
4	MADAM CHAIR: And then tomorrow night we
5	will deal with Ms. Swenarchuk's matters.
6	Mr. Cosman, do you have something you
7	want to raise for tomorrow evening?
8	MR. COSMAN: Not tonight, Madam Chair. I
9	am not certain yet, but I will let your registrar know
.0	in the morning if there is something that I want to add
.1	for tomorrow night. It will be very short, Madam
.2	Chair, by way of procedure.
L3	MADAM CHAIR: All right.
.4	MR. COSMAN: It just has to do with the
L5	way and the manner in which Forests for Tomorrow's site
1.6	visit would operate, which Ms. Swenarchuk told me was
L7	one of the matters that is on her list, in any event.
L8	MADAM CHAIR: All right, thank you.
L9	MR. HANNA: Perhaps, Madam Chair, I would
20	suggest Mr. Freidin might explain to us the reasons
21	that he feels that it is not appropriate for the Board
22	to see the habitat supply project at this time and I
23	can then respond to it, if that's appropriate for the
24	Board.
25	MADAM CHAIR. That's fine

1	MR. FREIDIN: Firstly, the suggestion
2	that the Board be given a demonstration of the GIS, of
3	course, is still part of the suggestion. That system
4	is up and it is running, it's operational and we feel
5	that it would be useful for the Board to see that
6	particular system in operation.
7	In relation to the HSA, it doesn't fall
8	into that category. It is my information that the HSA
9	system is under development, it is not up and running,
.0	it is not operational and for that reason alone I would
.1	submit that it falls into a different category than the
.2	GIS.
.3	There is a practical problem, of course,
.4	in terms of the Board wanting to deal with HSA as well
.5	as GIS. I understand that if the Board decided, I
.6	guess contrary to my submissions, that you wanted to
.7	look at HSA, I understand it would take a considerable
.8	portion of time, probably half a day to do that.
.9	The letter from Ms. Blastorah indicates
20	the Ministry's view that the two well, that the HSA
!1	issue falls into a different category, and you will
22	recall that the Board has heard lots of evidence about
!3	HSA and I think the issue which has arisen in the
24	hearing is, if we are going to have HSA, how fast can
5	we have it and what's the present status of the HSA

1	research and development which is ongoing in Timmins.
2	It is the Ministry's view that it would
3	be appropriate for the Board to be advised later in the
4	hearing as to what the status of that is. It would be
5	the hope of the Ministry that if HSA is up and running
6	prior to our reply evidence, that we would lead
7	evidence as to what the status of that is, and at that
8	time I think it would be more appropriate for the Board
9	to consider the advisability of having a demonstration
10	on an up and running operational system as opposed to
11	dealing with it prematurely, in my submission, on the
12	site visit to Timmins.
13	So those are the reasons that, in my
1.4	submission, we should go ahead with the GIS which is
15	operational and we should not deal with HSA at the
16	present time.
17	MADAM CHAIR: Thank you, Mr. Freidin.
18	Mr. Hanna?
19	MR. HANNA: Madam Chair, I would like to
20	first deal with the strategic side of this and then
21	deal with the factual side of it.
22	The strategic side of it is very clear.
23	The Ministry of Natural Resources doesn't want to be

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to postpone, delay, and stonewall as much as possible

1	the implementation of this new technology.
2	Given that, there is every reason, in my
3	view, for the Ministry to hold off from the Board
4	seeing the technology, to maintain the veil that this
5	is new technology, hasn't been tested, isn't up and
6	running, isn't ready to go and really is Star Wars type
7	technology. And given that strategic position, clearly
8	they would not want the Board to see it.
9	I certainly, if I was acting on the
10	Ministry's behalf, would do everything to avoid having
11	this Board see that technology because that would put
12	me in a position of having to recognize that it
13	actually is something real, something that's ready to
14	go at the present time. That's the strategic side.
15	Dealing with the factual side. Mr.
16	Freidin's characterization is not the characterization
17	that I have with respect to the current status of HSA
18	in this province, and to support that I would like to
19	enter an exhibit which is material provided to me by
20	the Ministry of Natural Resources.
21	MADAM CHAIR: This is Exhibit 1283. Now,
22	what do we have here, Mr. Hanna?
23	MR. HANNA: I will explain it in just a
24	moment, Madam Chair.
25	Madam Chair, this is there is two

1	pages here. The first page is a brochure that was
2	circulated earlier this year with respect to
3	operational demonstration of habitat supply analysis
4	put on by the Ministry and on the front is the
5	description of the general meeting and then on the
6	other page there is a title, What's it About, and I
7	think that's worth reading.
8	The first paragraph is fairly familiar to
9	this Board:
10	"The matter of public expectations of
11	forest management have increased
12	dramatically over the last decade, forest
13	managers must now produce a multitude of
14	benefits including wildlife habitat from
15	an ever shrinking resource base. The
16	complexity of this new land management
17	problem has stymied forest management
18	across North America and led to
19	confrontational or adversarial
20	relationships between proponents of
21	different resources. The arrival of
22	powerful computer applications such as
23	GIS in the forestry sector, combined
24	with some novel modelling approaches
25	from the United States and Canada, have

1	shown great potential in helping the
2	forest managers solve such complex
3	management problems. Habitat supply
4	analysis, as the modelling approaches
5	have been termed, has been supported in
6	the national forest sector strategy and
7	most recently in the Class Environmental
8	Assessment hearings in Thunder Bay."
9	They didn't give a transcript reference.
10	"There is every reason to expect the
11	growing role of these approaches in
12	forest management. The objective of this
13	seminar is to expose practising foresters
14	and biologists to several existing
15	approaches to habitat supply analysis
16	from across North America. Speakers
17	have been invited from British Columbia
18	to New Brunswick and from the United
19	States to present their models and
20	describe how they are being used in
21	forest management and habitat supply
22	analysis. A one-day hands-on workshop
23	will be held on the final day for
24	interested participants to explore the
25	relationships between wood supply and

1	habitat with a simple prototype model.
2	MADAM CHAIR: Excuse me, Mr. Hanna. Can
3	we just identify this exhibit for the record before we
4	go on?
5	MR. HANNA: Oh, I'm sorry, Madam Chair, I
6	thought it had been marked.
7	MADAM CHAIR: It is Exhibit 1283 and it
8	is a copy of a two-page brochure for a seminar
9	presented by the Northern Forest Development Group of
LO	the Ministry of Natural Resources.
11	MR. HANNA: Correct, Madam Chair.
L2	MADAM CHAIR: The seminar is entitled
13	Forest Habitat Management, New Approaches for the
14	1990s.
15	MR. HANNA: Correct.
16	MADAM CHAIR: It was held from March 13th
17	to the 15, 1990 at the Senator Hotel in Timmins,
18	Ontario.
19	MR. HANNA: That's certainly an elaborate
20	description for the transcripts, Madam Chair.
21	MADAM CHAIR: We have to be careful about
22	these things, Mr. Hanna.
23	MR. HANNA: You should also note, Madam
24	Chair, that the second leaf is actually the agenda from
25	the workshop itself. That was a separate piece of

1	paper, but I've stapled them both together.
2	MADAM CHAIR: Thank you.
3	EXHIBIT NO. 1283: Copy of a two-page brochure for a
4	seminar presented by the Northern Forest Development Group of the
5	Ministry of Natural Resources, held March 13-15, 1990
6	at the Senator Hotel in Timmins, Ontario.
7	MR. HANNA: So that was the substance of
8	the workshop that was held. There was actually a
9	representative of the Ontario forest excuse me,
10	Ontario Federation of Anglers & Hunters at the workshop
.1	who saw what took place.
12	There was extensive demonstration put on
L3	by the Ministry of Natural Resources in terms of the
14	technology. It was up and running, it showed exactly
15	how the model that was being demonstrated, called
16	Foreman Wild, would operate, was integrated with the
L7	GIS system.
18	And while it was a prototype, based on
19	the information that I've received, it provided a clear
20	indication of how this technology could be used, how it
21	integrated with timber management planning, how it
22	integrated with GIS.
23	Now, Mr. Freidin said that the reason it
24	was appropriate to see GIS was that it was up and
25	running, it's operational. Well, I'm not sure what he

means by up and running and operational. We certainly
don't have a GIS system across this province and if
anyone here has spoken to the people at the Ontario
Centre for Remote Sensing who are responsible for the
integration and coordination of GIS in this province,
it's a long ways from operational. It's a developing
technology just like HSA. It's under development just
like HSA.

Now, Mr. Freidin has said it would take considerable time for the Board, up to half a day, to see HSA in action. It may well take half a day, but I think given the indication by the forest industry that they see this as a reasonable model or reasonable tool to be used in forest management — certainly the Ontario Federation of Anglers & Hunters has been advocating this as the lead party at this hearing in terms of an important way to integrate non-timber values in timber management — I cannot see any reason why this Board should not be exposed at this time to that technology.

The last matter that I think is important in this respect is that this is not on undue burden or onus on the Ministry of Natural Resources. It's not as if I am coming forward to the Ministry and saying:

Ministry, I want you to go out and develop an HSA system, put it all together, get it ready for the

1	Timmins	District	and	have	it	there	when	the	Board
2	comes.								

I think the Ministry might be able to make a reasonable argument that would be unreasonable. They have already done that, they have already provided a demonstration, they have already held a workshop. It's there, it's been done. I haven't seen it, but people at the Federation have seen it. It's not as if we are asking them to do something they haven't done before, that they haven't got there for the Board to see and I see no reason whatsoever why the Board shouldn't see it.

And finally, there is nothing to suggest and certainly there has been no precedent in this hearing to suggest that if the Board does go and see HSA as it currently exists in the Timmins District and gets a hands-on demonstration of it, that that's the definitive word on HSA.

My understanding is that the purpose of the site visits and these types of exercises is to give the Board a feeling for what's out there. It's not evidence, it's not the basis upon which your decision will be made, it's simply to provide you with an appreciation of what's going on.

Mr. Freidin is not prejudiced in any way

1	from leading further reply argument on HSA and when he
2	does lead reply evidence he can provide whatever
3	critique of its operational status, of its
4	practicality, of all the things I expect to hear from
5	him, but that's not prejudiced by the Board seeing at
6	this time and seeing what it means so that when you
7	hear evidence from now until the end of this hearing
8	you will at least have a general appreciation for what
9	we are talking about.
.0	And those are my submissions, Madam
.1	Chair. I think it's, without a doubt, an important
.2	thing for this Board to see it, get an appreciation,
.3	get an appreciation of what does it look like, what
.4	does it feel like, is this really reasonable in a very
.5	general way, and I can tell you there will be more
.6	evidence led to provide you with a better understanding
.7	of that, but so the Board has an initial appreciation
.8	of it.
.9	Thank you, Madam Chair.
20	MADAM CHAIR: Thank you, Mr. Hanna.
!1	I guess the Board's question is, with
22	respect to both the GIS and habitat supply analysis
23	system, what is there to see other than the computer
24	output?
5	MP EPETDIN. I can't provide you with

1	that detail, I wouldn't know. I am not the expert,
2	Madam Chair. I don't know. Maybe by the time I am
3	finished my submission Mr. Kennedy will be able to
4	provide me with the information you require.
5	MADAM CHAIR: Okay. We just want to
6	know, is it a matter of seeing something physically in
7	the forest or is it a matter of going to a computer
8	room and watching someone make calculations that could
9	as easily be brought before us on paper?
10	MR. HANNA: Madam Chair, I can answer
11	that question.
12	MR. FREIDIN: You don't have to go to the
13	field, if that's what you are asking.
14	MADAM CHAIR: So it is a matter of just
15	going to a room and seeing people doing computer work.
16	MR. HANNA: Actually, Madam Chair, what I
17	would suggest to the Board - and in fact Dean
18	Baskerville actually recommended this to the Board I
19	believe when he was here - is that the Board sit down
20	and actually try it themselves and if you remember
21	MADAM CHAIR: I don't know if you will
22	talk Mr. Martel into that.
23	MR. HANNA: Well, I think Dean
24	Baskerville will feel that he has leaped a hurdle if he
25	can get Mr. Martel at the console, but quite seriously

1	though,	Dean	Bas	skervi	ille,	when	he	was	here,	spoke
2	specific	cally	to	that	matte	er				

3 MR. FREIDIN: He spoke to GIS.

MR. HANNA: Excuse me, let me finish,

please, Mr. Freidin.

When Dean Baskerville was here, he said one of the breakthroughs that he was able to achieve when he was dealing with models in New Brunswick was, he was able to bring the people in and be able to see -- I think his words were: Let's try this, and they would see all of a sudden what the implications of that was in terms of wood supply, wood supply cost, alternatives in terms of the forest structure; all of those sort of things.

That's the type of -- it is through that sort of hands-on appreciation. As I say, I think Dean Baskerville would feel that he has reached a new plateau if he can get decision-makers sitting and understanding, not in terms of what is going on inside, but in terms of the information that it can provide to you. That's the important thing, and at this point it's simply just to demonstrate that to you.

It's not that anything that comes out has any meaning, but simply the types of things that you can do with them and it's sitting at a console

1	attempting those sort of things. That's what we are
2	anticipating that the Board would see.
3	MR. FREIDIN: May I reply, Madam Chair?
4	MADAM CHAIR: Mr. Freidin.
5	MR. FREIDIN: First of all, this is
6	obviously Mr. Hanna's week for innuendo and mud
7	slinging. The suggestion that the Ministry of Natural
8	Resources is stonewalling anything in this hearing is a
9	suggestion that I personally take offense with and I am
10	sure my client does as well.
11	Mr. Hanna refers to a seminar/workshop
12	and provides you with a pamphlet saying: It is
13	obviously my submission that it is up and running is
14	incorrect. Firstly, if you look at this very document,
15	it is a seminar/workshop, it does not indicate that it
16	is there for the purposes of training people to use an
17	operational and completed model, it is a
18	seminar/workshop in relation to the development of a
19	model. It is quite clear that that is the case.
20	If you look at the last paragraph that
21	Mr. Hanna referred to, it states that the workshop was
22	to look at a "simple prototype model", the last three
23	words. That is a far cry, based on the evidence we
24	have heard in this hearing, as to what an up and
25	running operational HSA model might be.

1	We have heard evidence in this hearing to
2	date from witnesses such as Dr. Euler that Ontario
3	needs to examine the development of a model which would
4	be appropriate for Ontario and that is what the
5	workshop was all about.
6 .	So I repeat my submission, the evidence
7	is that there is no operational model and I would urge
8	the Board that it not accept the submissions of my
9	of Mr. Hanna.
.0	MADAM CHAIR: Mr. Freidin, could you ask
.1	Mr. Kennedy, the GIS and the HSA computer systems, are
.2	they housed in the same building?
.3	MR. FREIDIN: They are one in the same.
. 4	It is my understanding, Madam Chair, that the HSA is an
.5	application of information which is on the GIS.
.6	You heard a lot of evidence about the
.7	difficulty of actually talking information on FRI maps
.8	and digitizing so you can get it on GIS. Well, that
.9	has been done in one small part of the province. That
20	has been completed, that is what you can see. That is
21	what we are suggesting that you see, how that
22	information in fact is transferred, what it looks like
23	in a digitized form. That is what we want to present
24	to you.
25	Mr. Hanna is suggesting that you see an

1	application of how that digitized information can be
2	used and what my submission to you is and what I
3	suggest the evidence in this hearing is as opposed to
4	the submissions of Mr. Hanna, is that we don't have an
5	HSA model developed in Ontario at the moment. It is
6	not an operational tool. It is being developed. Dr.
7	Euler well, that's to answer your specific question.
8	MR. MARTEL: Could I ask a question then?
9	MR. FREIDIN: Yes.
LO	MR. MARTEL: Since we see that things
11	it looks like it came from abroad, the model, I assume
12	the Foreman Wild was and it says modelling
13	white-tailed deer habitat in New Brunswick.
L 4	Is that on the computer at the present
L5	time
16	MR. HANNA: Mr
17	MR. MARTEL:even though it is not
18	Ontario.
19	MR. FREIDIN: Sit down, Mr. Hanna, would
20	you, please.
21	MR. MARTEL: Even though it is not in
22	Ontario, Mr. Freidin, I understand that, but is that
23	sort of model there in some form even though it doesn't
24	apply to Ontario?
25	MR. HANNA: Mr. Martel, I can answer that

1	question, if you wish.
2	MADAM CHAIR: Wait a minute, Mr. Hanna.
3	MR. FREIDIN: My information is that
4	particular information has been loaded into the
5	computer in Timmins.
6	MR. MARTEL: So it would be
7	MR. FREIDIN: It was used for the
8	purposes of the training session.
9	MR. MARTEL: Yes. Understanding that it
10	wouldn't represent Ontario, it would be possible to see
11	it, though, what this wonderful machine can do for us?
12	MR. FREIDIN: I'm sorry?
13	MR. MARTEL: I say, if that information
14	is there, then we could see what this wonderful machine
15	can do for us even though it doesn't apply to Ontario.
16	MR. FREIDIN: Well, it will obviously
17	I suppose what could be demonstrated is whatever was
18	demonstrated at the workshop.
19	My concern is that the Board is going to
20	be asked at the end of the hearing to determine what
21	should be implemented or not implemented in relation to
22	Ontario.
23	My concern is that if you see a prototype
24	working and demonstrating something which may not be
25	appropriate for the Ontario, then dealing with it at

1	this stage you may get some misapprehension as to what
2	is appropriate in Ontario.
3	The Ministry has every intention of
4	demonstrating the model if it's developed before our
5	reply evidence. Those are my submissions.
6	MR. HANNA: Madam Chair, I only have one
7	point to make. We do not have a GIS system in this
8	province, we have a prototype. If the Board sees fit
9	to see the GIS system, I see no reason why they should
10	not see the HSA system at the same time.
11	Every argument that Mr. Freidin has
12	brought forward I can turn around and make the same
13	argument why you shouldn't see GIS.
14	Those are my submissions.
15	MADAM CHAIR: What the Board would like
16	you to do is, we would like Mr. Freidin and Mr. Hanna
17	to sit down together and see if the parties couldn't
18	agree to put before the Board a simple demonstration.
19	The Board feels silly going to Timmins,
20	holding satellite hearings, having the time to see
21	something that we have been hearing about in evidence
22	for two years now, not doing that, going back up to
23	Timmins to make a special trip to see a piece of
24	computer equipment and some simple demonstration that
25	we would know is of a prototype nature or whatever it

1	is described to be. Certainly the Board will not d	raw
2	conclusions that aren't there about what either GIS	or
3	habitat supply analysis is.	

I would think in reply evidence, Mr.

Freidin, what you would want to put before the Board is the computer output, is the printed analysis that you would get from using a habitat supply analysis.

I don't think you would want to want us to trot back up to Timmins to sit in a computer room.

That's the practical aspect of this.

So if you and Mr. Hanna could discuss this and Mr. Kennedy and the Board would be happy to spend an hour or two simply looking at these physical facilities and having some very simple exercise that would be understood to be a prototype, an example of the sort of work that might some day be developed, and we would know that in your reply evidence there would be something different put before the Board.

MR. FREIDIN: If we did it, I would be concerned that the Board regard anything it observes in relation to the operation of a prototype model as not being evidence as to what is possible or not possible and the ultimate result in terms of what the model will do. That would be one of my concerns. If that's understood, that would be helpful, at least for my

1	discussions with Mr. Hanna.
2	MADAM CHAIR: Yes.
3	MR. HANNA: Madam Chair, I think I have
4	already responded to that.
5	The only question I would have, do you
6	have some timetable that you would like us to meet?
7	MADAM CHAIR: Well, we are not going to
8	spend a lot of time in this
9	MR. HANNA: I mean to get it resolved for
10	you.
11	MR. MARTEL: We can provide an
12	arbitrator.
13	MR. HANNA: We will take care of that, it
14	is just a matter of when if I have a timetable, I
15	could then
16	MADAM CHAIR: Before we go to Timmins.
17	Why don't you try to have a proposal that you have
18	agreed on before the Board by the end of next week when
19	we finish Panel 10.
20	MR. HANNA: I find when the Board sets
21	timetables it helps all parties to work towards them.
22	MADAM CHAIR: Okay. Thank you.
23	MR. COSMAN: Madam Chair, all I want to
24	say is I would like to organize my timetable so that I
25	could be there to watch Mr. Martel working on the HSA

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some time.

- 2 MADAM CHAIR: You won't see it, Mr.
- 3 Cosman.
- 4 MR. MARTEL: I am practising my typing
- 5 now.

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6 MADAM CHAIR: A final matter today that
7 the Board wishes to address very quickly is that it
8 occurred to us today that on election day we will be in
9 Espanola. Obviously we had sent out our schedule for
10 the public hearing before an election was called for
11 September 6th. The written notice has been out for

Mr. Martel and I expect a very low attendance on the evening of the election. We will find ourselves very likely sitting at seven o'clock on September the 6th probably without many people in front of us. We simply wanted parties to put their minds to something and that is, we understand the difficulties because written notice has gone out about the seven o'clock session; however, there could be radio notice and so forth, does it seem sensible to the parties that we don't sit at seven o'clock but sit some time the next morning or afternoon or evening, or sit that morning instead of that evening?

Does that seem sensible? We throw that

1	out for the parties to think about. If it is sensible,
2	what can we do by the fact that written notice has gone
3	out? Do we sit there by ourselves September 6th at
4	seven o'clock?
5	MR. FREIDIN: From my point of view, I
6	don't know what the status is of the notice, I have to
7	speak to Ms. Murphy about that.
8	
	MADAM CHAIR: I understand there was one
9	large written notice that was sent out to a very large
10	mailing list.
11	MR. FREIDIN: I am advised that
12	MADAM CHAIR: So perhaps if you could
L3	discuss that and perhaps say something about it to the
L4	Board tomorrow.
L5	MR. FREIDIN: Yes.
L6	MADAM CHAIR: Thank you very much. We
L7	will start at 9 o'clock tomorrow morning.
1.8	
19	Whereupon the hearing adjourned at 4:35 p.m., to be
20	reconvened Wednesday, August 15, 1990 commencing at nine o'clock.
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25	[c. copyright 1985]





